



Annual Report and Accounts 2025-26



Annual Report and Accounts 2025-26

Contents

About this report	4
Welcome from our chair	4
Overview from our chief executive	6
Introduction	8
About EEAST	8
Our strategy	9
Our Patient Mission	11
Our Patient Mission highlights in 2025-26	11
Performance	14
Patient Safety	15
Scheduled care service – Patient Transport Service (PTS)	19
Resilience and Specialist Operations	20
Safeguarding	23
Our People Mission	24
Our People Mission highlights in 2025-26	24
People Strategy	28
Recruitment and retention	29
Staff survey and staff experience	30
Appraisal and leadership development	31
Safety at Work	32
Health and Wellbeing	34
Staff Experience	37
Colleague Experience: Freedom to Speak Up	39
Our Partnership Mission	41
Our Partnership Mission highlights in 2025-26	41
Hospital Handovers	42
Our volunteers and co-response partnerships	43

Our Productivity Mission	47
Response Times	48
Operational Resourcing	51
999 Call Answer	52
Hear and Treat	54
Operational Productivity	56
Commercial partnerships	57
Finance	60
Digital Development	61
Sustainability	63
Carbon footprint	66
Strategy	71
Conclusion	76
Section 7: Accountability report	77
Directors report	77
Annual Governance statement	85
Summary	98
Remuneration report	104

About this report

Our annual report is produced so that we can present information about our services and report on our performance. We do this in line with our commitment to openness and transparency and the published guidance set out by the Department for Health and Social Care.

Welcome from our chair



I am incredibly proud of what this Trust has achieved over the last year. In my 2025 report, I spoke of the work that we were doing to better understand our performance and how we could improve it. Our approach has worked and I am delighted that for the first time since the covid pandemic, EEAST met its category 2 response times targets for the month of March.

This has been the result of a great collective effort. We set our staff ambitious targets and they have responded. All of our key measures that make up our response to patients have improved significantly – we have doubled our hear and treat rates in the last 2 years, our out of service times have fallen and the times that our vehicles spend off the road has fallen by 40%.

However, I also know this has been a very difficult year for our staff. We have asked more from them whilst facing front line resource constraints and being asked to cut headcount in support areas as a part of NHS changes. I'd like to thank them for their dedication and commitment. The board also recognises that we are operating in a very challenged environment. This Winter, hospital handover delays have again been too long. I am only too aware of how demoralising this is for our crews especially when they have delivered what we have asked of them.

And it is for this reason that these are the two major areas of board focus for 2026-27. We are determined to work with our colleagues across the NHS in the East of England to improve our partnership work including reducing handover delays and maximising the impact of our urgent and unscheduled care hubs. In addition, we will have a major focus on continuing to improve the culture at EEAST and improving staff engagement, welfare and experience.

This fits into a refreshed strategy for EEAST to take us to 2030. Our patient model recognises we are operating in a rapidly changing and complicated health and care system. As well as dispatching ambulances to see acutely unwell people in the community and, where necessary, take them to hospital, we see our role as being a system navigator. In line with the aspirations of the NHS 10-year plan we want to make sure people who need urgent care receive it closer to home in the community.

We are working closely with the wider health and care system to make this happen. Our partnership, people and productivity missions support this ambition.

This is my last annual report, as I have decided to step down as chair of EEAST. I have been on the board of the organisation for six years and over that time it has changed and grown dramatically, and I have changed and grown with it. I can barely recognise the organisation as it is now compared to the one I joined in the dark days of the covid pandemic. I have loved working with and meeting many of the dedicated and skilled staff and volunteers – their passion and service are an inspiration. I have every confidence EEAST knows where it is going and knows how to get there.

As a final word, I'd like to thank the staff, patients and colleagues across the East of England. It has been a pleasure to serve as your chair, and I am confident the Trust will continue to go from strength to strength.



Mrunal Sisodia, OBE
Trust Chair – to 31.05.2026

Overview from our chief executive



We have had much to celebrate in the past year with our people, volunteers and communities. The service we provide to our patients has improved significantly, demonstrated by our Ambulance Clinical Quality Indicators (ACQIs) and in our national performance targets.

EEAST was the highest performing ambulance trust for the care provided to stroke patients - 13% over the national average score.

We were also the highest performing ambulance trust in the treatment of cardiac arrests when measuring return of spontaneous circulation and therefore a successful outcome.

EEAST is also the best performing Trust for post cardiac arrest care. We have launched an Out of Hospital Cardiac Arrest (OHCA) desk within our Emergency Operational Control room – an innovative project that improves out-of-hospital cardiac arrest survival and reduces health inequalities. This project, driven by strong international evidence on the impact on survival rates of community mobilisation and intervention, is making a real difference to our patients and is also being adopted by other ambulance trusts across the country.

As a team we have made huge improvements, with significant year on year improvements in response times for our sickest patients. We responded to C2 patients 6 minutes faster than last year and over a minute faster to our C1 patients.

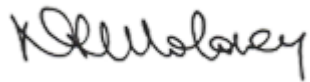
Our Hear and Treat rates have increased to 18% meaning that more of our patients are receiving the right care at the right time and in the right place. Equally important our operational support teams have halved the Vehicle Off Road percentage, helping ensure that our crews have ambulances to get them to our patients.

Together we have worked on our productivity achieving a 10% improvement which is significantly more than other NHS colleagues. We have recognised the importance of utilising public money efficiently whilst still delivering a better service to patients.

These improvements are significant, but I think we all recognise that there is a lot more work to do at the Trust – not just to improve our

service to patients, but to transform our culture and the experience of our staff.

These achievements have only been possible because of the exceptional work of all our teams at EEAST. I am immensely proud of all we have achieved but recognise there is much more to improve, and I look forward to working with our people to achieve even more next year.



Neill Moloney,
Chief Executive Officer

Introduction

About EEAST

The East of England Ambulance Service (EEAST) provides emergency and urgent care services throughout Bedfordshire, Cambridgeshire, Essex, Hertfordshire, Norfolk and Suffolk.

The east of England is made up of both urban and rural areas with a diverse population. As well as a resident population of about 6.3 million people, several thousand more tourists enjoy visiting our area in peak seasons each year. Our area also contains several airports including London Luton and London Stansted as well as major transport routes which increase the number of people in our region daily.

During 2025-26 we not only provided emergency care to the 6.3 million people within our footprint, but also non-emergency patient transport services for patients needing non-emergency transport to and from hospitals, treatment centres and other similar facilities within Hertfordshire, West Essex, Bedfordshire, Luton and North-East Essex.

We work with six Integrated Care Systems (ICS) covering an area of approximately 7,500 square miles.

We employ more than 6,000 colleagues operating from over 120 sites and are supported by more than 1,500 dedicated volunteers working in a variety of roles including: Community first responders (CFRs); co-responders, volunteer car drivers; BASICS doctors; chaplains and our community engagement group.

EEAST's Headquarters is based in Melbourn, Cambridgeshire and there are ambulance emergency operations centres (EOC) at each of the three locality offices in Bedford, Chelmsford and Norwich which receive over 1.4 million emergency calls from across the region each year as well as calls for patients booking non-emergency transport.

Our strategy

As a health care provider, we operate in a context of ever-changing needs. We know that by 2040, a third of people in the east of England will be over 60, and many of these people live in rural or coastal areas. With more patients having more complex needs and living in harder to reach locations this will increase demand for our services. This is not just a challenging future we must prepare for - it is a reality that already impacts our service.

So, even with the improvements we've made in recent years, we recognise the need to continue to evolve how we deliver our service to respond effectively to the needs of our communities in the east of England.

As highlighted in last year's report, EEAST sought to address these challenges, through the introduction of a Clinical Strategy 2023-26, this document sat alongside the People and the Sustainability Strategies. However, the organisation still lacked a single coherent narrative that would tie the three strands together.

We are pleased to say that the EEAST Strategy 2025-30 was launched in May 2025. The strategic framework developed not only provides a new vision for our future but outlines the missions, values and behaviours required to get us there.

We're excited about the improvement journey we're on, and how this strategy sets our path for the next five years. It is important to highlight that this ambition was designed by our people, patients and partners, following EEAST's most significant engagement programme to date.

The EEAST Strategic Framework

The EEAST Strategy 2025-30 talks to saving lives, investing in people and working with partners. The framework outlined below talks to the intended direction of the organisation, what needs to be done in the next five years in order to reach our destination, and what values and behaviours will support us along the way.

WHY we're here. Our direction is defined by our purpose and vision.	Our purpose We care for our patients, our communities and each other, making every minute count to save lives and improve outcomes for patients.			
	Our vision for our region Everyone in the east of England will have high-quality urgent and emergency care Health and care providers across the region will work in partnership with the East of England Ambulance Service to make this happen.			
WHAT we will achieve over the next five years. Our four missions.	Our Patient Mission To provide high-quality urgent and emergency care that is fair, responsive, and focused on patient need.	Our People Mission To provide a supportive, inclusive, and empowering environment for our people. It will support individual and organisational performance.	Our Partnership Mission To connect patients to the best care, at the right time, first time, every time, through working with our partners.	Our Productivity Mission To be an innovative, efficient, and sustainable healthcare partner. We will meet the needs of our communities within the resources available to us.
	VALUES			
HOW we will treat each other and those we serve. Our values describe the culture we want and the behaviours you should expect from us all.	We are ACCOUNTABLE	We are RESPECTFUL	We strive to be EXCELLENT	
	BEHAVIOURS			
	I am honest and do what I say I will do • I collaborate to get the job done well • I take responsibility for my own wellbeing and actions	I am inclusive • I am empathetic • I am compassionate	I develop the skills I need to do my job well • I act on feedback • I keep improving the way we work	

Since May, we have been translating the four missions into the tangible actions that we will take to deliver our strategy. We have recently approved the Patient Plan which sets out how we will deliver our Patient and Partnership Missions and our People and Productivity Plans will be published in early 26/27. These plans set out the programmes of work we will prioritise and undertake to deliver on our Missions and deliver a high-quality service that meets the future needs of patients.

Our Patient Mission



To provide **high-quality urgent and emergency care** that is fair, responsive, and focussed on patient need.

Our Patient Mission highlights in 2025-26

Video support for cardiac arrest calls goes live

We launched a pilot initiative which connects members of the public calling 999 with advanced paramedics via live video support. Using the GoodSAM platform, ambulance control room staff can initiate a video link with bystanders. This enables clinicians to visually assess the situation in real time and provide tailored, expert guidance on providing effective cardiopulmonary resuscitation (CPR) until the ambulance crew arrives.



Our patients remain at the heart of the organisation and centre of our purpose and ambitions.

During 2025-26, the Trust continued to deliver high-quality care that improved the outcomes, safety and experience for patients across emergency, urgent and scheduled services, despite sustained system pressures and rising demand. Patient experience remained strong, with compliments significantly outweighing complaints and Friends and Family Test results improving to 93.3%, reflecting continued confidence in the care provided by Trust staff.

Operational performance improved across all emergency response categories, with faster response times, enhanced call handling and increased Hear and Treat activity supporting timely access to the right

care. Learning from patient feedback and patient safety events drove measurable improvement, including reduced complaint volumes and a year-on-year reduction in patient safety incidents. The Trust's approach to non-conveyance and safeguarding received national recognition, alongside robust emergency preparedness and resilience arrangements, this demonstrates the Trust's continued commitment to delivering safe, compassionate and effective care for patients and communities throughout the east of England.

Compliments and complaints

Patient feedback throughout the year reflects a consistently positive experience of the care and service provided. This is reinforced by the high ratio of compliments to complaints, with compliments outweighing complaints by approximately 6:1. Friends and Family Test results across services (93.3%), also remained strong at 93.3%, representing a notable improvement when compared with 2024-25. Compliments most frequently recognised the professionalism, compassion, kindness and care demonstrated by Trust staff.

During 2025-26, the Trust received a total of 649 complaints. Concerns related to a range of factors including clinical assessment and treatment, staff attitude, delays, communication, and patient transport arrangements. Feedback also highlighted that some patients were not always aware of, or did not fully understand, alternative care pathways available, reinforcing the importance of clear and consistent communication in relation to the clinical model. These themes remained broadly consistent with previous years and highlight areas for ongoing improvement.

Encouragingly, overall complaint volumes reduced compared with the previous year, with significant reductions across several key themes, including delays, staff attitude, clinical treatment and assessment, transport and driving, and communication and call handling. These reductions suggest that learning from patient feedback, alongside targeted improvement activity across the Trust is contributing to a more positive patient experience, with learning from complaints and compliments routinely shared to support service improvement.

The patient quotes below are representative of the feedback received throughout the year and demonstrate how patient and family insight continues to inform learning, service development and ongoing quality improvement.

Hear from our patients - compliments:

- The efficiency and calm nature of the call handler gave me reassurance throughout. Very empathetic.
(Emergency and Urgent Care)
- Arrived on time, driver was very professional and polite, also very helpful. Very satisfied.
(Patient Transport Service)
- The kindness and care I received was second to none. Your staff went above and beyond to ensure my comfort.
(Emergency and Urgent Care)
- They came very quickly. The two paramedics were very professional, understanding and thorough.
(Emergency and Urgent Care)
- Lovely people, very caring and made my husband feel safe.
(Patient Transport Service)
- My son is severely disabled; on both occasions the paramedics treated him with great compassion and professionalism.
(Emergency and Urgent Care)

Hear from our patients - complaints:

- Not only did I have to wait 2 hours for an ambulance, but I was also then told (after waiting all that time) it was being cancelled.
(Emergency and Urgent Care)
- No ambulance provided even though I was told I needs to go to hospital with suspected sepsis. Initially told 6 hours wait and then rung back and told to make my own way to hospital.
(Emergency and Urgent Care)
- Booked transportation twice and twice transport did not turn up for my aunt who gets extremely anxious before these appointments.
(Patient Transport Service)

Performance

In 2025-26, EEAST has made notable improvements in response times, 999 call answer metrics and Hear and Treat (H&T) activity despite continued system pressures, seasonal trends and increased demand. Category 1 performance remained stable but improved throughout the year and along with categories 2, 3 and 4 achieved faster response times than the previous year.

The Trust continues to prioritise operational productivity measures, ensuring they are embedded consistently across core services to drive sustained improvement and strengthen overall system performance, which helps to ensure we are providing the best and most timely care possible for our patients and communities.

Response to 999 calls as an emergency and urgent care service

Our emergency operations centres (EOCs) are the first point of contact for all 999 emergency calls and urgent care requests across the east of England. Operating 24/7, EOCs plays a central role in delivering patient care across the three core functions of call handling, dispatch and clinical assessment.

In 2025-26, our EOCs handled more than 1.48 million emergency contacts. That's over 2,900 emergency 999 calls every single day - the equivalent of an emergency call every 29 seconds, and a significant increase on the £1.38 million calls received in 2024-25.

Call handling

Our call handlers provide the essential first link in the chain of survival. They carry out an initial triage, capture vital information and record all relevant details within our digital systems to support accurate and timely decision making whilst providing lifesaving instructions. Their ability to quickly identify life threatening conditions ensures that the most critical patients receive help as quickly as possible.

Dispatch

Our dispatch teams co-ordinate emergency responses across defined geographical areas. They deploy a wide range of resources to emergency calls including ambulances, rapid response vehicles, volunteer responders, critical care teams and our helicopter assets while providing continuous safety oversight and support to ambulance staff throughout their shift to ensure fast, safe and effective care.

Clinical Assessment Service (CAS)

Not all 999 calls require an ambulance response. To ensure that emergency resources are available for those who need them most, a dedicated team of clinicians further assess appropriate 999 calls. They can provide expert advice and determine the most appropriate care pathway which may include self-care advice, referral to community or primary care services such as GP or Pharmacist or confirming that an ambulance response is required. This is known as Hear and Treat where the focus is on ensuring patients receive the right care, first time and safeguarding ambulance availability for patients who need urgent and lifesaving care.

Patient Safety

Since launching the patient safety incident response framework (PSIRF) in September 2023, the patient safety team has successfully embedded it within the organisation. In 2025-26 the patient safety team review a total of 57 patient safety events, inclusive of delay incidents, a marked improvement from the 80 patient safety events reviewed in 2024-25. The patient safety team continues to review system delay incidents and provide detailed reports to system partners to help ensure a thorough review takes place.

Since the second PSIRF plan was implemented, the patient safety team completed one thematic review Patient Safety Incident Investigation (PSII) from the PSIRF plan. Additionally, a further four PSII reports have been published which were outside of the agreed themes.

The team has embraced the PSIRF methodology by engaging with patients, patient safety partners, staff and relatives that have been involved in, or affected by incidents.

All reports completed have been shared within EEAST as well as with patients and families, external stakeholders and the national ambulance risk and safety forum (NARSF). We have received positive feedback and recognition both locally and nationally for the work we are doing, which is helping to shape healthcare services. The non-conveyance report published in 2024 continues to have a major impact nationally. The report has resulted in enquiries from other services relating to the 'safe discharge care bundle' and they intend to implement similar processes in their organisation.

In addition to the national interest, EEAST was shortlisted for patient safety team of the year by the Health Service Journal for their dedicated work to the non-conveyance theme. Most recently, Health Innovation East Midlands have showcased the non-conveyance report and its findings for wider national sharing and have promoted the report on their website for all NHS staff.

Internally, the success of the non-conveyance report has been evident in the reporting figures which indicate a reduction of 50% in non-conveyance harm events in the last two years.

The current PSIRF plan (PSIRP), which was previously approved by the executive clinical group, identifies the review of four themes, outlined below, which will be reviewed by the patient safety team.

- **Medication errors** – Intramuscular (IM) Adrenaline 1:1000 (Q2 of 2026)
- **Discharge of abdominal pain in the prehospital setting** (Q3 of 2026)
- **Resuscitation decisions** – decisions not to start resus and decisions to stop once resus has commenced (publication due in Q1 of 2026)
- **Patient injury whilst in the care of EEAST** – complete and published September 2025

Patient Safety Incident Investigation reports are complex and include data from many reported incidents as well as views and information from staff, patients and relatives.

The aim for the patient safety team is to complete one thematic PSII per quarter to ensure timely progression through the identified themes in the plan. If during the year issues or challenges are identified through incident reporting trends the plan may change. The PSIRP is a fluid document which can be amended with additional themes if necessary. Stand-alone PSIs that trigger the national criteria are completed robustly in line with PSIRF guidance.

The important element at the centre of patient safety reviews is to respond proportionately, to learn from patient safety events and to improve the standards of care, safety and experience of patients.

On completion of the agreed PSIRF plan, a review of incident-reporting data will be undertaken to formalise the next plan. This will

address the key topics for review. This process is completed every 12 – 18 months, or on the completion of the PSIRP.

Reporting

Reporting from patient safety events was completed on a monthly or bi-monthly basis, submitted via the Quality Report and to the Patient Safety and Experience Group, the Compliance and Risk Group and the Quality Governance Committee. Patient safety data was also shared nationally via NARSF monthly.

Incident Review Panel

The panel met at least weekly, and up to three times per week, to discuss incidents and assess the level of harm that EEAST may have contributed towards an incident, to identify the patient safety harm incidents and complaints that are key to organisational learning.

Harm was assessed using the learning from patient safety events guidance set out by NHS England (NHSE). The panel comprised of a multidisciplinary group of senior clinical colleagues and was attended by subject matter experts who provided a balanced and independent view of specific clinical matters, as required.

Action Setting Group

The action setting group met a maximum of twice per month, to review reports and recommendations from safety reviews and ensure that SMART actions were set to drive organisational improvement and avoid recurrence of incidents in the future. This group also monitored the previously set actions to ensure timely completion.

Learning from Deaths

Structured Judgement Reviews were completed by clinical staff on alternate working duties, supported by the head of patient safety and patient safety improvement specialist. EEAST was mandated to complete 40 structured judgement reviews per quarter. Compliance with this figure was exceeded in each quarter of 2025-26, the total number of SJR's completed for the 2025-26 financial year is 1075. The completion of structured judgement reviews allowed for the identification of emerging themes and trends which may require further review as well as highlighting areas of excellence.

System delay process trial

In Q3 of 2024, the head of patient safety worked jointly with patient safety colleagues at the Suffolk and North-East Essex Integrated Care Board to trial a new system delay review process. The success of this

has led to the intention to expand this across the region throughout 2025 and allows all members of the health economy to review incidents reflective of the PSIRF approach and allow for wider learning.

Due to the recent integrated care board (ICB) restructure, the adoption of the system delay process has been placed on hold. To ensure that we continue to learn from system delay incidents, an interim process has been implemented by EEAST which ensures that all delays are reported to the appropriate acute hospitals for their review. EEAST continue to complete all statutory obligations associated with delay incidents that are deemed to be patient safety events.

Sharing learning

Learning was shared across EEAST through a monthly newsletter "Safety Matters", a popular publication shared via the patient safety team to all staff in the Trust. This publication regularly exceeds 2,500 views per month. Focused topics have been identified through themes and trends analysis, such as, cardiac, stroke and trauma.

There has been investment and improvement in the utilisation of the JRCALC+ (Joint Royal Colleges Ambulance Liaison Committee) app to provide clinical updates and safety alerts to staff. Additionally patient safety updates are sent to staff by email or placed on the intranet. Safety Matters videos and podcasts are also available on the Trust's YouTube channel.

Engagement

The patient safety team have regularly engaged with staff across the region. The team have attended many inductions to deliver dedicated patient safety training to staff joining the organisation. During 2025/2026 the patient safety team has trained over 150 managers in the after-action review process to further develop incident review processes, bringing standardisation to reviews and ensuring appropriate feedback is given to staff on completion.

Patient safety partners

EEAST had one patient safety partner that attended a variety of meetings as a representative of the community, as well as meeting with safety and experience teams and ICB colleagues. This role was mandated for organisations under PSIRF guidance.

Reporting system

EEAST use the Datix DCIQ system to report incidents. Access to reports on the previous Datix system prior to the DCIQ upgrade remain accessible for reporting purposes. This DCIQ version of the product provides greater opportunities to use the information recorded to identify key themes and trends. The system also records complaints, safeguarding, legal claims and inquests allowing the links to be made across these connected elements of our work.

Scheduled care service – Patient Transport Service (PTS)

Non-emergency patient transport services (NEPTS)

Last year, EEAST provided non-emergency patient transport services across Hertfordshire, west Essex, Bedfordshire, Luton and north-east Essex.

Our NEPTS team are made up of highly trained healthcare professionals, drivers, and support staff, who are committed to delivering exceptional care, provided accessible and comfortable transportation for patients who were unable to travel to medical appointments independently.

We understand that the journey to and from medical appointments can be stressful, especially for those with mobility challenges or health concerns. That is why we have tailored our services to prioritise the patient's comfort and safety. Our vehicles are equipped with medical equipment and staffed by caring professionals who ensure patients receive the care they deserve during their journey.

Delivery

Our patient transport service (PTS) has over 360 team members across our three contracts, with a fleet of over 130 vehicles. During 2025-26 our PTS service delivered 318,577 journeys, including escorts.

CallEEAST, our contact centre manages all patient screening and bookings, via telephone and online. During 2025-26 we received 266,992 telephone bookings and 19,722 online bookings. EEAST will continue to work with system partners to increase online bookings over the coming year to increase efficiencies across PTS. Our control rooms situated in Bedford, Stevenage and Chelmsford managed the

coordination and dispatch to patients and queries those patients had via the phone lines.

Patient transport services played a crucial role in supporting system flow with over 14% of all journeys in 2025-26 being discharges creating capacity within the systems and improving patient journeys and experiences.

NEPTS performance

The improved management structure across NEPTS has been embedded throughout 2025-26 with contract extensions being agreed within Hertfordshire and west Essex and Bedfordshire and Luton which were in place from Q3. These contract extensions have been codesigned with system partners to ensure that all patient needs are considered and improved through collaborative working and a shared understanding of their transport requirements.

These contract extensions have brought financial stability and growth which has enabled us to increase our vehicles and workforce numbers, as well as updating the vehicle specification to fit for purpose vehicles which have been designed in collaboration with our staff – the fleet replacement programme will begin in 2026-27.

The north-east Essex contract ceased at the end of 2025-26 and the service was TUPEd (Transfer of Undertakings (Protection of Employment))to a private provider to deliver in 2026-27. EEAST worked collaboratively with the ICB and wider system partners to ensure a smooth transition for staff with minimal disruption for patients navigating this change.

EEAST is looking forward to embedding the contract extensions and increased patient journey activity across the coming year as we continue to review these changes to ensure that PTS continue to improve efficiencies and deliver high quality care for all patients.

Resilience and Specialist Operations

Our resilience and specialist operations teams are involved in both responding to and helping EEAST to prepare in the event of any untoward, adverse or serious major incidents, or if terrorist attacks were to happen. During 2025/26, the team engaged in 585 Local Resilience Forum meetings, 498 Safety Advisory Group meetings as well as numerous bespoke meetings with partner agencies, event

organisers and businesses to ensure the safety of the east of England community.

Manchester Arena Inquiry

As a Trust, EEAST is looking at 104 of the 149 Manchester Arena Inquiry (MAI) recommendations and reporting nationally to the Association of Ambulance Chief Executives on 77 of these recommendations. These recommendations are linked to the NHS EPRR Core Standards. A gap analysis has been undertaken and an action plan developed where appropriate. To date, 59 of the recommendations have been completed and a further 15 are in progress with completion dates within the next six months. Further national guidance is required to support 22 of the recommendations.

Hazardous Area Response Teams (HART)

Our HART teams respond to patients requiring medical care in any hazardous environment 24/7. The team also supports ambulance crews responding to patients who are not necessarily in a hazardous area, but who are hard-to-reach or where multiple clinicians are required.

The Trust has two HART teams in the east of England, who have supported responses to patients unwell in and around water, at height and within confined spaces; not to mention those who have become injured in the middle of muddy fields.

During the 2025-26 financial year, the EEAST HART assets responded to 2,729 HART calls across the region. This included HART colleagues supporting partner agencies at protests as well as supporting the Police for multiple days with medical mitigation where numerous hazardous substances were found in private dwellings.

Specialist Operations Response Teams

In addition to the 24/7 service provided by our HART teams, the Trust is required to have least 35 Specialist Operations Response Team (SORT) staff on duty between 06:00 and 02:00 the following morning of each day. SORT staff are employed within the Trust, normally on front-line duties, but who have nominated themselves to respond in the event of a major incident, marauding terrorist attack or following the release of a chemical, biological, radiological or nuclear (CBRN) material.

During 2025-26 the Trust achieved this 85% of the time. Across the organisation, the Trust maintains a minimum of 290 staff trained in the key SORT elements.

Exercises

The Trust continues to work collaboratively with partner organisations, led by our resilience managers, to test the preparedness and response to a range of incidents from communications outages to aircraft accidents. Multi agency exercises were undertaken alongside the police, fire, health and other agencies to test preparedness in the event of a marauding terrorist attack occurring.

A total of 20 exercises were conducted predominantly between September and October 2024, supported by over 1,800 emergency service responders as well as our community first responders and local colleges. These exercises supported clinical command and control skills and helped to test how organisations worked collaboratively to respond to these incidents and deliver care to those most in need. This exercise has generated over 60 learning points, those relating to the ambulance service will be reviewed and implemented into business as usual.

Within three days of the last exercise finishing, the Trust responded to a marauding knife attack on a train at Huntingdon railway station, which demonstrates the importance of ensuring these skills are tested and maintained.

Core standards

As a Category One Responder, it is an annual requirement for NHS trusts in England to complete a statutory self-assessment and review compliance against the NHS Emergency Preparedness, Resilience and Response Framework, in line with the Civil Contingencies Act 2004.

In 2025-26 EEAST maintained the overall compliance as **SUBSTANTIAL** and compliance with interoperable capabilities was also rated as **SUBSTANTIAL**.

However, the Trust was not compliant with one standard arising from the Manchester Arena Inquiry; *'The Board is satisfied that the organisation has sufficient and appropriate resource to ensure it can fully discharge its Emergency Preparedness, Resilience and Response (EPRR) duties'*. Additional funding is required to support the delivery of this requirement.

To ensure continual development and following external audit, the department maintains and manages an action plan to ensure the Trust develops and can deliver a high-level service.

Safeguarding

Safeguarding remains a core priority for the Trust, with robust systems in place to protect children, young people and adults. During the year, the safeguarding team supported operational delivery, completing over 6,000 Multi-Agency Risk Assessment Conference (MARAC) case scopes, contributing to 53 safeguarding adult reviews, 16 domestic homicide reviews and 9 child safeguarding practice reviews, and participating in 116 child death reviews.

Training compliance strengthened significantly, with the Trust consistently achieving the 90% target for Levels 1 and 2 safeguarding, with Level 3 compliance approaching the Trust target. Strong governance and safer recruitment arrangements were maintained, with allegations against persons in positions of trust managed appropriately and no high-level safeguarding risks remaining on the Trust risk register.

Continued quality improvement activity, including audits, patient feedback and enhanced partnership working with local authorities, supported learning and assurance, demonstrating the Trust's ongoing commitment to safeguarding and to placing the needs of its most vulnerable patients at the centre of care delivery.

Our People Mission



To provide a **supportive, inclusive, and empowering** environment for our people. It will support individual and Trust performance.

Our People Mission highlights in 2025-26

Two EEAST staff honoured with King's Ambulance Service Medal in Birthday Honours

In the King's Birthday Honours in June, EEAST celebrated the achievements of two outstanding members of staff were awarded the prestigious King's Ambulance Service Medal. Jemma Varela, Head of Clinical Operations for Suffolk and north-east Essex, and Lee Umpleby, Senior Paramedic and Clinical Link Manager for Canvey Island First Responders



Ambulance service celebrates double win at national awards ceremony

EEAST won two awards at the Control Room Awards in July and was a finalist in a third category. Keith Legresley, a Critical Care Desk dispatcher received the Lifetime Achievement Award. Keri Drury was awarded the prestigious John Gilhooly Award. Courtney Hoare, a call handler was a proud finalist for Control Room Ambassador of the Year.



Ambulance service employee honoured for improving accessibility

EEAST employee Dawn Poulson Whelan received national recognition for her outstanding contribution to improving accessibility for disabled staff and patients across the ambulance sector.



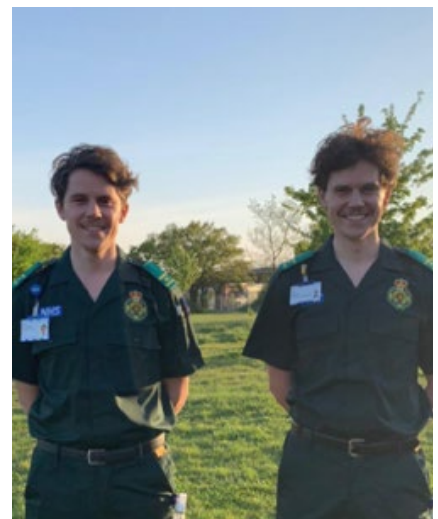
EEAST unveils "Remembrance ambulances" to honour sacrifice of Armed Forces

To mark Armistice Day on Tuesday 11 November, we unveiled six specially liveried ambulances featuring commemorative designs that pay tribute to the sacrifices made by our armed forces. In addition to the six commemorative vehicles, poppy decals were applied to the wider fleet to further mark the occasion and show solidarity.



Twin brothers recognised for more than a decade of life-saving ambulance volunteer service

Dean and Ryan Appleton, 37-year-old identical twins, were each awarded the British Empire Medal (BEM) in the 2026 New Year Honours, for their outstanding voluntary service as community first responders.



Ambulance staff celebrated in portrait series

Three ambulance workers from EEAST were honoured in a personal way, through a tribute by a grateful patient. Paramedic Lewis Tremlin, Apprentice Paramedic Jamie Mellan, and Emergency Medical Technician Paul Rich were presented with portraits by artist Chris Goddard at her home in Thetford.



'They inspired me': Apprentice turns family experience into a paramedic career helping others

During National Apprenticeship week in February, we shared the story of Hannah Mickleburgh-Gardham, who at the time was nearing completion of her paramedic degree apprenticeship with the University of Cumbria. Inspired in childhood by ambulance crews caring for her mum and nan.



Our people remain central to our vision, in 2025-26 we continued to focus on creating a supportive and inclusive organisation where colleagues feel valued, respected and able to perform at their best.

We recognise that the delivery of safe, high-quality patient care depends on having an engaged workforce that feels listened to, supported and empowered.

During the year, our focus shifted from cultural improvement to cultural consolidation. Building on previous work, we concentrated on embedding positive behaviours, strengthening communication and ensuring leadership is visible and accessible. This supported the development of open, psychologically safe environments where colleagues feel confident to learn, raise concerns and contribute to improvement.

Throughout 2025-26, colleagues were working within the context of the ongoing Corporate Efficiency Programme (CEP), which has brought additional challenge and uncertainty for some teams. We recognise the impact that organisational change and resource pressures can have on morale and wellbeing, and we have sought to support our people through clear communication, visible leadership and a continued focus on wellbeing, engagement and support. Listening to feedback has remained central to how we manage and mitigate the impact of these pressures.

Our organisational values - We are Accountable, We are Respectful, and We Strive to be Excellent - continue to guide how we work and interact. During 2025-26, these values were further embedded through leadership behaviours, staff recognition, internal communication and appraisal and development processes, helping to provide consistency and clarity during a period of change.



Accountable



Respectful



Excellent

Equality, diversity and inclusion remain a key priority. At the end of 2025-26, 56.2% of our workforce were female, and 6.6% identified as Black, Asian or from minority ethnic backgrounds. We continue to use workforce data and colleague feedback to inform action and support an inclusive culture where everyone feels valued and able to thrive.

Freedom to Speak Up (FTSU) is integral to this approach. We continue to promote a culture where colleagues feel safe to speak up and confident that their voices are heard, particularly during periods of organisational change. Learning from Freedom to Speak Up, staff networks and workforce data will inform ongoing efforts to address disparities, remove barriers and strengthen inclusion across the Trust. At the end of the reporting period, EEAST employed 6,664 people across front-line operations, emergency operations centres, patient transport services, air and special operations, operational support and estates, and corporate and support services.

People Strategy

During 2025-26, our People Strategy continued to deliver against its three-year ambition to improve colleague experience, engagement and organisational capability, with a focus on embedding change and strengthening foundations for the future. The strategy aligns with EEAST's Corporate Strategy 2025–2030 and supports our developing people mission, which will set out a clear and shared ambition for our workforce and is due to be published in 2026.

Strong progress was maintained throughout the year. In 2025-26, 94% of the year three actions were either completed or on track, demonstrating sustained momentum as we approached the final phase of the strategy. Delivery focused on embedding improvements, strengthening consistency across the organisation and ensuring actions translated into improved day-to-day experience for colleagues.

Employee engagement and recognition remained a priority. The 'Heart of EEAST' peer-to-peer recognition platform is now fully embedded, helping to reinforce our values and promote a culture of appreciation.

Progress was also made in reward and recognition, including improvements to long-service recognition and continued involvement in the national NHS People Promise exemplar programme.

Significant enabling activity was delivered during 2025-26, including the full digitisation of core Human Resources (HR) forms and the establishment of the Coaching Academy to support leadership development across the organisation.

Policy development remained a key focus, with further progress in areas such as flexible working and inclusion-related policies, improving clarity, consistency and accessibility for staff.

Work to strengthen inclusion, wellbeing and engagement continued throughout the year. Workplace adjustments processes were embedded, sexual safety training compliance improved, and targeted action was taken to address workforce risks.

Following the completion of 2025-26, we are progressing the remaining actions of the current People Strategy and have started to shape the next phase of our people agenda. This has included the development of a refreshed people mission, informed by colleague feedback and organisational priorities, which will be published in 2026 and will guide our long-term commitment to making EEAST an exceptional place to work.

Recruitment and retention

During 2025-26, recruitment and retention activity focused on maintaining workforce stability while responding to ongoing service demand and the impact of CEP. Vacancy levels were stable throughout the year, with a vacancy rate of 4.5% at year-end, in line with expectations as workforce plans and efficiency initiatives progressed.

Over the period, we recruited 725 new staff across the organisation, with the majority of appointments supporting frontline service delivery. Recruitment activity was aligned to workforce plans and progressed alongside CEP, helping to maintain workforce stability and ensure services were appropriately resourced while organisational change continued.

Turnover increased to 8.79% during 2025-26, reflecting anticipated movement associated with the advancing Corporate Efficiency Programme. Despite this increase, turnover remained below the Trust's 2025-26 target and was consistent with levels seen earlier in 2025, indicating continued overall workforce stability in a challenging environment.

Recruitment performance remained strong. Time-to-hire averaged 7.4 weeks across 2025-26, with performance levelling at seven weeks throughout Q4, sustaining the positive trajectory established

throughout the year. This reflects continued improvements to recruitment processes and candidate experience.

Retention and engagement activity remained a priority. Planning and design work for the people mission, due for publication in 2026, progressed during the year, ensuring alignment with the Patient Plan and early engagement to confirm the right strategic workstreams. Reward and recognition arrangements were kept under review to ensure consistency and impact.

Employee experience data continued to inform targeted action. Exit and stay interviews were completed for all staff resignations, with ongoing work to improve data quality and insight. Monthly turnover trend analysis, local leaver reviews and regular people reviews remained in place, supported by enhanced informatics capability. Monthly leaver reports were also provided to senior HR colleagues and the Board, ensuring transparency and oversight.

Together, these actions reflect a continued commitment to maintaining workforce stability, strengthening recruitment performance and responding proactively to retention risks as the organisation navigates ongoing change.

Staff survey and staff experience

The NHS National Staff Survey remained a key source of insight into colleague experience during 2025-26. The survey was undertaken in late 2025, during a period of significant organisational change including CEP. EEAST achieved a 61% response rate from substantive staff, the highest in over nine years and above the average for ambulance trusts, reflecting strong engagement despite these pressures.

The 2025 results presented a more challenging picture than in previous years. Of the 100 comparable survey questions, six improved, 69 remained broadly unchanged, and 24 declined significantly compared with 2024. This represents the first noticeable decline in staff experience after several years of improvement and stabilisation, and EEAST moved from first to fourth among ambulance trusts for year-on-year improvement.

These findings were shared transparently across the organisation and have informed Trust-wide and local improvement priorities. Survey

insight, including analysis of free-text comments, is being used to shape focused action through enhanced leadership accountability, directorate-level improvement planning and the next phase of the Big Conversation, ensuring staff voice remains central to decision-making.

Alongside the national survey, staff experience continued to be monitored throughout the year through pulse surveys, focus groups, engagement forums and regular workforce reviews. These mechanisms supported timely understanding of emerging issues and enabled targeted response at both local and organisational level.

Staff networks and sector-level change networks continued to play an important role in supporting inclusive engagement and amplifying staff voice during a period of change. Planning work also progressed to strengthen support for specific staff communities, including the development of an Armed Forces Network, reflecting EEAST's ongoing commitment to being a veterans-aware employer.

Appraisal and leadership development

We remain committed to fostering a culture of continuous development, meaningful feedback, and compassionate, effective leadership.

During 2025-26, our focus has been on embedding and maturing recent improvements to appraisal, feedback, and leadership development processes, ensuring they are applied consistently and deliver measurable benefits for both individuals and the organisation. Appraisal compliance has continued to improve across the Trust, reflecting stronger local ownership, enhanced managerial engagement, and increasing maturity in performance and development practices.

At the end of March, compliance stood at 87.93%, with several directorates exceeding the 90% threshold. This performance demonstrates the impact of targeted support, clearer accountability, and strengthened governance arrangements.

As completion rates have stabilised, emphasis has shifted from compliance to the quality and consistency of appraisal conversations, in line with themes emerging from the national staff survey. The focus is now on ensuring appraisals are outcomes-focused and meaningfully support professional development, wellbeing, and career progression.

The Staff Circle platform has now been fully embedded, insights generated through this platform are informing refinements to the 2026-27 appraisal cycle.

The values self-assessment framework remains an integral part of the appraisal process, enabling reflective, values-based conversations and supporting alignment between individual behaviours, development goals, and EEAST's core values.

Leadership development is central to our people strategy. Delivery of the leadership development framework progressed throughout 2025-26, with a focus on inclusive leadership, mental health awareness, effective communication, and conflict resolution. In parallel, leadership development metrics have been strengthened to improve visibility, assurance, and alignment with organisational priorities, enabling clearer and more robust reporting to the Executive Team and Board.

We have maintained strong compliance with statutory and mandatory training requirements, supported by targeted campaigns and enhanced monitoring to ensure the delivery of safe, high-quality care.

Targeted development for leaders has continued throughout 2025-26, reinforcing the quality of appraisal conversations and embedding compassionate leadership practices. We believe that working for EEAST is more than a job; it is a career for life. Through sustained investment in leadership capability and people development, we remain committed to supporting all staff to thrive and realise their full potential.

Safety at Work

Our people are fundamental to the delivery of safe, high-quality patient care, and their health, safety, and wellbeing remain a core organisational priority.

During 2025-26, the Trust focused on strengthening the systems, culture, and leadership required to protect staff, promote a safe and respectful working environment, and support physical and psychological wellbeing, recognising that a supported workforce is essential to organisational resilience and performance.

Health and Safety

During 2025-26, the Trust maintained a strong focus on the health, safety, and wellbeing of our people, recognising their critical role in delivering high-quality patient care and sustaining a resilient workforce. Statutory health and safety responsibilities were met through established governance arrangements, including risk assessment, incident reporting, and learning processes to ensure risks were identified, managed, and mitigated appropriately.

Key areas of focus were manual handling, vehicle and driving safety, infection prevention, fire safety, and the reduction of workplace injuries. Staff training and engagement supported the promotion of a positive safety culture, with emphasis placed on learning from incidents and near misses to prevent recurrence.

The Trust continued to operate a zero-tolerance approach to violence and aggression towards staff. Preventative and response arrangements were strengthened during the year, including the introduction of a standard operating procedure, enhanced training, and partnership working with external agencies.

Support mechanisms for staff affected by incidents were actively promoted, reinforcing the Trust's commitment to safeguarding both physical and psychological wellbeing.

Fire safety assurance was maintained through regular audits, risk assessments, and compliance monitoring across Trust premises, supported by ongoing staff training and close collaboration between estates and operational teams.

In 2026-27 we will continue to build on these foundations, strengthening prevention, learning, and staff engagement to further reduce risk and harm, and to ensure a safe, inclusive, and supportive working environment for all.

Sexual safety

Sexual safety was a significant priority for EEAST in 2025-26 as part of the ongoing commitment to creating a respectful, safe and inclusive workplace. We continued to take a zero-tolerance approach to sexual harassment, misconduct and inappropriate behaviour, supported by strengthened governance, clearer reporting routes and a trauma-informed, victim-centred approach.

Since April 2024, 156 sexual safety cases have been reported, with reporting levels more than doubling year-on-year. This increase does not indicate a rise in incidents, but rather reflects growing awareness,

increasing confidence in reporting and consistent recording as our culture has matured.

There was a clear shift towards firmer and more consistent action. Formal sanctions increased significantly, including 25 dismissals in 2025-26, compared with four in the previous year. Employee resignations during investigation also rose from five to ten, indicating greater accountability and visible consequences for harmful behaviour. In total, 116 cases were closed by March 2026.

Throughout the year, we continue to strengthen education, capability and oversight. Sexual safety training and leadership development were a focus, all cases were centrally logged to enable trend analysis, and regular case reviews and reporting was maintained through People Committee oversight. External benchmarking through the NHS England Sexual Safety Review confirmed that higher reporting levels at EEAST were reflective of a stronger reporting culture, with good evidence of leadership visibility, policy coverage and governance, while recognising that investigation capacity and consistency will continue to mature.

Sexual safety is recognised as a long-term cultural change programme. Reporting levels during 2025-26 demonstrates increased confidence and visibility rather than an increased risk. We remain committed to sustaining improvement through continued education, leadership accountability and robust organisational oversight.

Health and Wellbeing

Occupational Health

During 2025-26, the Trust strengthened its support offer to staff through the integration of Occupational Health and Wellbeing services into a single Occupational Health & Wellbeing (OHWB) function. This merger, implemented in December 2025, has enhanced the coordination, accessibility, and effectiveness of support, enabling a more holistic and preventative approach to workforce health and wellbeing.

The in-house occupational health service, established in January 2025, has provided timely clinical assessment and advice to managers and staff, supporting safe attendance at work and effective workforce planning. Demand for management referrals remained high throughout the year, with performance largely maintained against

agreed timescales. Additional external capacity was introduced to ensure service resilience during periods of increased demand.

The team now delivers an end-to-end support model, incorporating occupational health assessment, reasonable workplace adjustments, wellbeing interventions, and specialist pathways. This has reduced duplication, improved early intervention, and strengthened outcomes for staff with long-term health conditions or disabilities, supporting equality, inclusion, and retention.

Wellbeing

Sustained operational pressures across the NHS have reinforced the importance of a strong and visible wellbeing function. The service has increased its capacity to focus on strategic and preventative wellbeing activity, supporting wellbeing at individual, managerial, and organisational levels.

The Trust has aligned its approach with national frameworks, including the Blue Light commitment to mental health at work, and maintained accreditation as a 'Menopause Friendly Employer'. Leadership development, manager training, and staff networks continue to support open conversations about mental health and promote psychologically safe working environments.

Achievements

Key achievements in 2025-26 were:

- Integration of Occupational Health and Wellbeing services to improve coordination and staff experience.
- Strengthened strategic capacity for preventative wellbeing and cultural change.
- Continued recognition for the Trust's Wellbeing Network, communications, and staff engagement.
- Introduction of updated wellbeing resources, including the health and wellbeing passport and directory of support.
- External recognition through national awards for the 'Time for Me' wellbeing platform.

THRIVE and TRiM

Trauma support arrangements have developed in 2025-26. Although the Trust has maintained a trained cohort of TRiM practitioners, an external review highlighted limitations within the existing model.

In response, the Trust secured external funding to develop and introduce **THRIVE**, a new, evidence-based trauma support programme designed specifically for ambulance services.

Developed in partnership with The Ambulance Staff Charity (TASC) and informed by staff feedback, THRIVE will provide timely peer support and digital assessment following traumatic incidents, improving accessibility, responsiveness, and consistency of care.

Welfare Wagons

The welfare wagon initiative has proven highly effective in providing visible, practical, on the ground wellbeing support to teams across Trust locations, supported by a growing volunteer base and charitable funding.

Governance arrangements were strengthened through the introduction of a standard operating procedure, ensuring the consistent and safe delivery of the initiative.

Training offers

We continue to support our workforce by equipping staff and leaders with the skills, resources, and confidence required to perform their roles effectively and to promote the health and wellbeing of themselves and their teams.

A range of targeted initiatives have been delivered, including Wellbeing Champions, Mental Health First Aid and Menopause Mentor programmes; Health and Wellbeing Conversations training for managers and leaders aligned to the Trust's leadership strategy; and suicide prevention awareness and mental fitness training. Collectively, these programmes have strengthened wellbeing capability across the organisation and enhanced managers' ability to identify, address, and respond to staff wellbeing needs in a timely and supportive manner.

Other areas of focus include:

- **Suicide prevention:**

Suicide prevention has always been a key priority and is supported through accessible toolkits, manager guidance, targeted training, and partnership working with specialist charities. Prevention and post-incident support arrangements provide timely, coordinated assistance to staff and managers.

- **Time for Me platform:**

The Time for Me digital wellbeing platform has expanded its reach, with increasing staff engagement and usage. The platform provides 24/7 access to wellbeing resources and confidential support, with usage data informing targeted wellbeing activity and assurance reporting.

- **Health and wellbeing passport:**

The updated health and wellbeing passport was launched to support reasonable adjustments and personalised wellbeing support. The Passport enables staff and managers to have consistent, informed conversations and reduces the need for repeated disclosure of personal circumstances.

- **Directory of support:**

The directory of support was launched as a central, accessible resource providing signposting to Trust-wide and external wellbeing support. This has improved visibility and ease of access to information for staff seeking support for themselves or colleagues.

Summary

The integration of occupational health and wellbeing during 2025–26 represents a significant step forward in the Trust’s approach to supporting its workforce. By bringing clinical, preventative, and wellbeing services together, we have strengthened assurance, improved staff experience, and enhanced the ability to support a healthy, engaged, and resilient workforce. In 2026-27, the Trust will continue to develop this model, with a sustained focus on prevention, early intervention, and continuous improvement.

Staff Experience

Apprenticeships and workforce development

Apprenticeships continue to play a central role in supporting workforce development and career progression.

In 2025-26, a total of 502 staff were engaged in apprenticeship programmes, including 418 on clinical pathways and 84 undertaking non-clinical apprenticeships, reflecting our sustained commitment to building skills and widening access to career opportunities.

In January 2025, the Trust was successfully re-approved on the Register of Apprenticeship Training Providers (RoATP) as an employer-provider, enabling greater control and flexibility over the design and delivery of apprenticeship programmes. This milestone was marked by the launch of our first apprenticeship delivered directly by the Trust, with 50 staff commencing as apprentice emergency care assistants (ECAs).

During the year, 162 apprentices successfully completed their programmes, achieving an overall success rate of 92%, consistent with the strong performance reported in the previous year. This significantly exceeds both the national apprenticeship achievement rate of 60.5% and the government target of 67%, and reflects the commitment of apprentices, educators, mentors, and operational teams across the Trust.

Clinical apprenticeship programmes continue to deliver strong outcomes. Within the paramedic degree apprenticeship, 87% of completing apprentices achieved a first-class or upper second-class degree, exceeding the 74% benchmark set by our university partner.

The apprentice emergency medical technician (EMT) programme, now approaching completion with our external training provider, also demonstrated high performance, with 90% of those completing the programme achieving a distinction grade. Overall student satisfaction, as measured through the National Education and Training Survey, improved by 7.6% to 77%.

The Trust has supported partner universities through the placement and supervision of student paramedics, providing over 250,000 hours of mentoring on ambulances and rapid response vehicles. In addition, the second cohort of the MSc Apprenticeship in Advanced Clinical Practice was delivered, alongside the development of prescribing capability for a further 35 staff.

To modernise and strengthen our education infrastructure, the Trust introduced digital education platforms during the year, including a new learner management system, apprenticeship tracking system, practice education system, and e-portfolios.

These developments enhance oversight, improve learner experience, and support robust governance of education and training across EEAST.

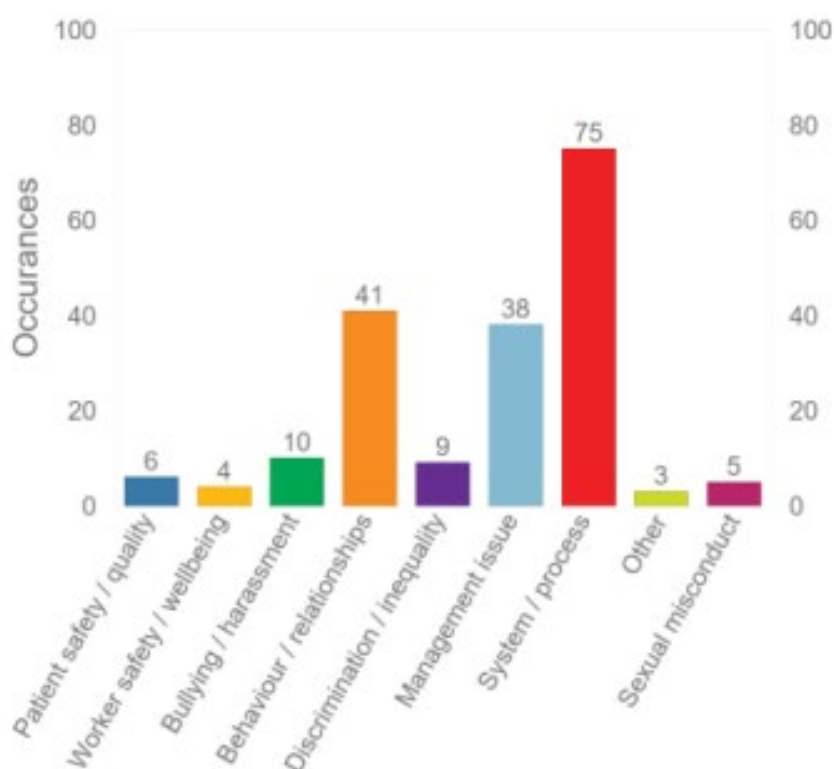
Colleague Experience: Freedom to Speak Up

The Trust transitioned to an external Freedom to Speak Up provider in August 2024. The Guardian Service delivers comprehensive support to all staff 24 hours a day, seven days a week. The service operates with strict confidentiality and anonymity, offering staff the option to engage with guardians, however they feel most comfortable, including face-to-face, via Microsoft Teams, or by telephone to discuss any Freedom to Speak Up concerns.

Since the service went live on 6 August 2024, the guardians have managed a total of 356 Freedom to Speak Up cases.

Between February 2025 and January 2026, 245 cases were received and addressed. Cases are recorded by themes, within this period, the highest reported themes were system and process concerns and behaviour and relationship concerns.

Bar chart of the number of occurrences this financial year:



Analysis of reporting preferences indicates that 44.50% of staff requested complete anonymity. 28.27% of staff gave permission for their concern to be escalated to the trust with their name. 19.37% of staff gave permission to escalate their concern without their name, and 7.85% remained fully anonymous to The Guardian Service.

The Trust's two dedicated guardians will often visit various stations and other locations. They maintain regular consultations with the Board to discuss prevalent themes of concerns, exemplary practices, and strategic recommendations. They report to the Board every other month and quarterly to the Raising Concerns Forum.

Our Partnership Mission



To connect patients to the **best care**, at the **right time, first time, every time**, through working with our partners.

Our Partnership Mission highlights in 2025-26

Fire and ambulance services' joint working shortlisted for award

A partnership between EEAST and Bedfordshire and Norfolk's fire and rescue services was shortlisted for 'Project of the Year' at the Global Search and Rescue Excellence Awards 2025.



New mental health response vehicles transform crisis care across Hertfordshire and west Essex

A new fleet of mental health response vehicles were launched in Hertfordshire and west Essex, in a partnership between EEAST, Hertfordshire Partnership University NHS Foundation Trust, and Essex Partnership University NHS Foundation Trust.



In 2025–26, we have continued to strengthen our partnership approach across the urgent and emergency care system to improve patient outcomes and reduce avoidable harm.

Working closely with NHS England, Integrated Care Boards, acute trusts, and emergency service partners, we have driven forward the implementation of the Handover 45 programme to reduce hospital handover delays and improve ambulance availability for patients in the community.

While system pressures have led to renewed challenges in some areas, collaborative actions including regional escalation frameworks and targeted improvement plans—have contributed to a significant reduction in delay-related harm incidents compared to the previous year.

Alongside this, our extensive network of volunteers and co-response partners, including community first responders, fire and rescue services, and military teams has played a vital role in enhancing response capacity, delivering thousands of hours of care, and reaching patients more quickly in life-threatening situations.

Key achievements this year include the expansion of co-response schemes, the development of structured clinical volunteering pathways, and strengthened partnerships with the Ministry of Defence and specialist emergency responder organisations.

Together, these efforts demonstrate our ongoing commitment to working as a whole system to provide faster, safer, and more effective care for the communities we serve.

Hospital Handovers

Key objectives:

Handover 45 Release to Respond was implemented across the region in the winter of 2024-25, with the support of the NHSE regional team, having engaged with the six ICBs in the region.

The primary aim is to reduce avoidable harm in communities as a result of delayed ambulance response times, which are consequential to delayed handovers of emergency patients at acute trusts.

Despite an initial improvement in hospital handover times throughout 2025, since January 2026, at some acute hospitals in the region our

crews and patients have experienced unprecedented delays. EEAST has worked hard to mitigate the impact of these delays on patient safety, leading to a significant reduction in delay-related harm incidents in 2025-26 compared with the previous year.

However, we are reliant on our acute trust partners eliminating the unacceptable delays, often many hours in excess of the national standard of 15 mins from Arrival to Handover (A2H) performance, in order to be able to respond to all 999 calls in a timely manner.

Performance summary: Improvement of ambulance handover times

All regional providers have submitted plans to NHS England, and the regional Urgent & Emergency Care (UEC) team is supporting acute trusts that are not meeting these plans. In ICBs with the poorest A2H performance, clinical risk review panels have agreed that the highest system risk is for those patients who wait in the community because of delayed ambulance responses to high category (1 and 2) 999 calls, due to hospital handover delays.

We continued to collaborate with NHS England, ICBs, and acute trusts to identify causes of handover delays and implement solutions. In December 2025, a new regional escalation framework for handover delays was agreed with the NHS England UEC team. We continue to work with ICBs and acute trusts to further improve and to sustain improvements in A2H performance.

Our volunteers and co-response partnerships

Volunteers and co-response

EEAST continues to benefit from a wide range of dedicated volunteers who play an essential role in supporting both our staff and our patients.

Volunteering opportunities include the community engagement group, welfare wagon volunteers, research volunteers, military co-responders, community first responders (CFRs) and emergency responders (ERs). Each group contributes uniquely to patient care, operational resilience and community wellbeing and their collective impact remains essential to the organisation.

EEAST has also expanded the number of active co-responding teams across the region, enhancing capacity and improving response times to life-threatening incidents. In parallel, we further developed and broadened the emergency responder role, creating a structured clinical volunteering pathway within the Trust. This progression route supports personal development and provides new opportunities for volunteers aspiring to enhance clinical skills.

We continue to play a role in shaping volunteering at a national level. As an active member of the Association of Ambulance Chief Executives (AACE) national volunteering group, contributing to sector-wide collaboration, sharing best practice and helping influence the future of ambulance volunteering across the UK.

Community first responders

We are supported by over 800 community first responders trained to attend medical emergencies across the region. These clinically trained volunteers are dispatched to life-threatening incidents to provide early intervention and stabilise patients ahead of ambulance arrival, and can also support lower-acuity calls, with around one third trained in patient lifting.

In 2025-26, CFRs contributed over 225,000 volunteering hours and attended more than 28,000 incidents, demonstrating their significant contribution to patient care and system resilience.

During 2025, with support from charitable investment, the Trust expanded its 'Roving Car' scheme, with vehicles strategically positioned across all six counties to further enhance rapid response capability.

Military co-responders

The Trust is supported by over 100 military co-responders who deliver care in a voluntary capacity across the region. Over the past year we've expanded our network of military co-responder teams with the addition of a new Army team operating across Cambridgeshire. In 2025-26 teams attended 2,340 incidents and volunteered over 5,500 hours to support EEAST.

In October 2025 a full review of dispatch criteria was undertaken to allow for teams to attend a wider cohort of patients. In turn increasing the types of incidents teams could attend and allow for additional patients to benefit from the care the teams provide.

In March 2026 the team also took ownership of new purpose-built emergency response vehicles that will allow for the continued development and expansion of the schemes.

Teams are based at

- RAF Marham,
- Honington,
- Wyton and,
- Henlow along with St Georges Barracks.

Over the past year, EEAST also entered into a partnership with the Ministry of Defence (MOD) to host a number of MOD paramedics on honorary contracts in a partnership arrangement, which allows military personnel to gain additional clinical exposure.

Fire service co-response

During 2025-26, EEAST continued to strengthen and expand its co-response arrangements with county fire and rescue services across the region.

Fire crews play a critical role in providing early medical intervention, particularly in rural communities, and remain key partners in improving patient outcomes.

Fire and rescue services arrived ahead of EEAST crews at cardiac arrest incidents in approximately 68% of cases, delivering vital life-saving care in the critical early minutes. This collaborative model continues to demonstrate clear patient benefits and enhance overall system resilience.

Looking ahead, we will continue to work closely with fire and rescue partners to further develop the co-response model, supporting our shared ambition to deliver faster, safer, and more effective emergency care across the east of England.

Emergency responder scheme

Working in partnership with the Beds and Herts Emergency Critical Care Scheme (BHECCS), in 2024 we introduced a new volunteering opportunity enabling individuals to join a specialist team of volunteers trained to respond to patients in rapid response vehicles under emergency driving conditions.

These volunteers are equipped with additional clinical skills and are also deployed to trauma-related incidents, including road traffic collisions.

We further broadened our partnership to include the Norfolk Accident Rescue Service (NARS), welcoming a new cohort of 20 volunteers operating across Norfolk. This expansion strengthens our regional capability and supports our ongoing commitment to providing meaningful development opportunities for clinical volunteers across EEAST.

In March 2026, the scheme expanded significantly with the launch of an additional BHECCS response car in Bedfordshire, bringing the total number of emergency responder cars supporting the Trust to four.

The emergency responder team has now delivered 3,600 hours of voluntary service and attended over 1,160 incidents on behalf of EEAST.

Our Productivity Mission



To be an **innovative, efficient, and sustainable** healthcare partner. We will meet the needs of our communities within the resources available to us.

Our Productivity Mission highlights in 2025-26

Lord-Lieutenant of Suffolk officially opens the new Ipswich ambulance hub

We officially opened our new state-of-the-art ambulance hub in Ipswich in October. The Lord-Lieutenant of Suffolk, Clare, Countess of Euston, formally opened the facility by cutting the ribbon in front of invited guests, including Ipswich MP, Jack Abbott.



Throughout 2025-26, we maintained a strong focus on improving productivity to ensure patients receive timely, safe and effective care, even during periods of sustained demand and system pressure.

By maximising the use of available workforce capacity, improving call handling performance, and strengthening clinical decision-making through initiatives such as 'Hear and Treat', the Trust has protected response times for the most critically unwell patients and improved access to appropriate care pathways.

Key achievements this year include improved response times across all categories, consistently meeting national 999 call answer targets, increased patient-facing staff hours during peak demand, and a growing proportion of patients safely supported without the need for ambulance dispatch.

Together, these improvements demonstrate how productivity gains have directly enhanced patient experience, clinical outcomes and overall system resilience.

Response Times

NHS ambulance services triage all 999 calls using a nationally defined four-category prioritisation system to ensure the most critically unwell patients are prioritised for timely and effective care.

Category 1 - Immediately life-threatening:

For patients requiring an immediate response due to conditions such as cardiac arrest or severe respiratory distress.

Category 2 – Emergency:

For serious conditions, including stroke and chest pain, where a rapid clinical assessment and timely transport are essential.

Category 3 – Urgent:

For urgent but non-life-threatening needs that may require clinical intervention or referral to alternative care pathways.

Category 4 – Less Urgent:

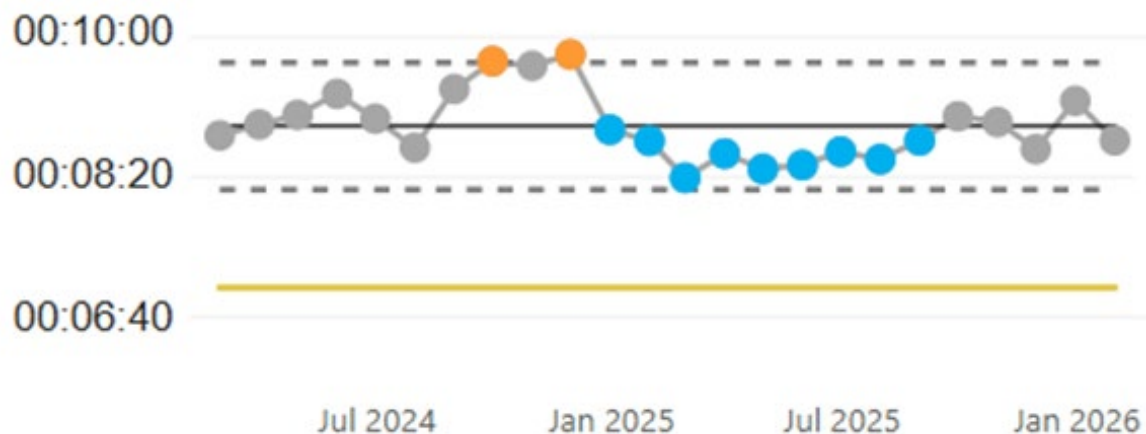
For non-urgent conditions, where patients may be safely assessed, advised or directed to more suitable services without the need for a rapid ambulance response.

Key observations

- Across the year, May 2025, June 2025 and March 2026 delivered the fastest C1 response times, while October 2025, November 2025 and January 2026 recorded the slowest.
- For C2 response times, performance was strongest in May 2025, August 2025 and March 2026 with slower response times again seen in October 2025, November 2025 and January 2026.
- These months of reduced performance align with seasonal pressures, driven by higher demand and wider system challenges.

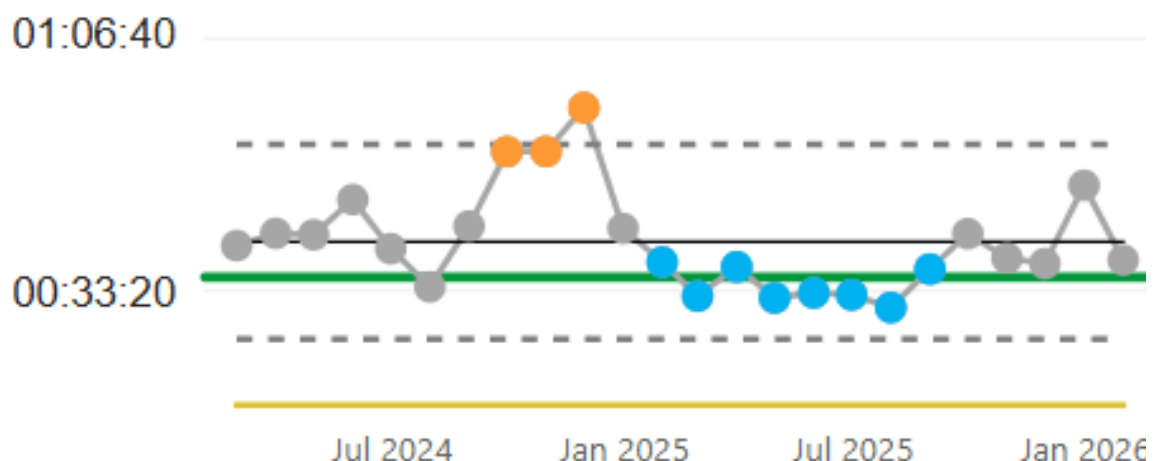
C1 Response Times

Category C1 maintained a stable performance throughout the year, ranging from a fastest monthly average of 8 minutes 09 seconds to a slowest of 9 minutes 14 seconds. The year-end mean of 00:08:41 reflects an improvement on the previous year's performance



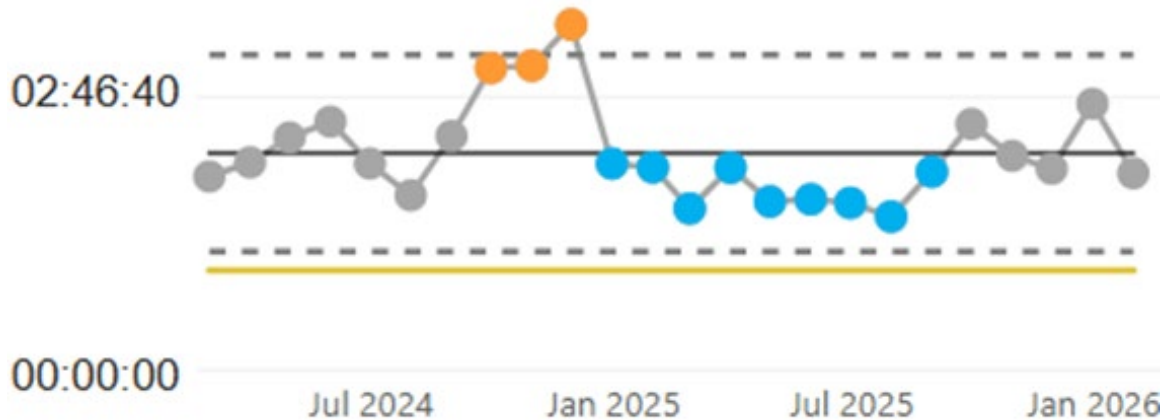
C2 Response Times

Category C2 experienced greater month-to-month variation, reaching a peak of 00:47:04 in January. Despite this fluctuation a year-end mean response time of 00:35:48 was achieved, which is also an improvement on the previous year.



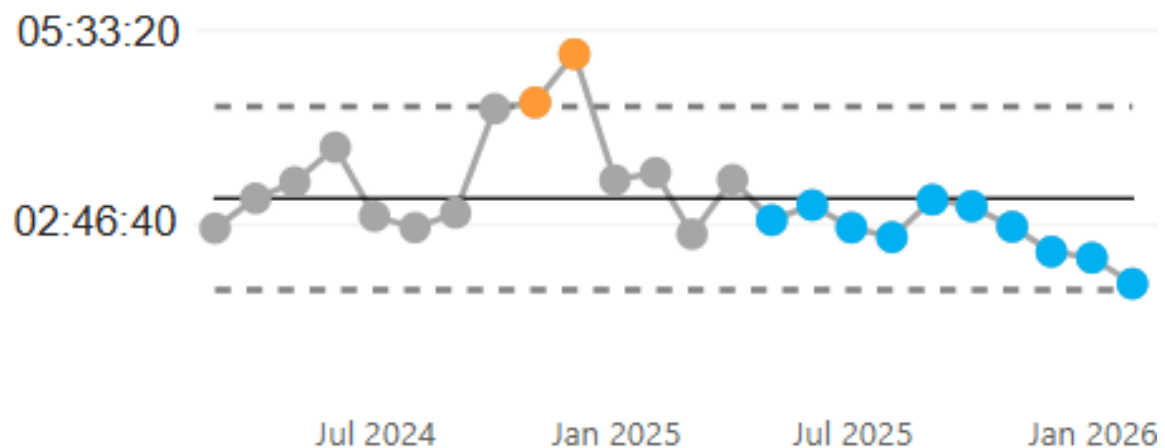
C3 Response Times

Category C3 recorded response times ranging from 01:21:10 to 02:41:42, with a year-end mean of 01:55:52, also representing improvement on the previous year.



C4 Response Times

Category C4 continued to show the longest response times, ending the year with a mean of 02:40:32. However, this is also an improvement on the previous year's performance.



Operational Resourcing

Key observations

- The average monthly target for patient-facing staff hours in 2025-26 was set at 88,872 hours. This target was exceeded in most months throughout the year.
- The highest level of patient-facing staff hours was recorded in the final week of December 2025, reaching 104,030 hours. This reflects increased workforce availability during the winter peak period, when average staffing levels were around 98,000 hours.
- The lowest level of activity occurred in April 2025, with 57,378 patient-facing staff hours recorded. This was slightly below the agreed target for the period.
- Although there were some month-to-month variations, overall performance remained strong, with nine out of the 12 months in 2025-26 exceeding the target.

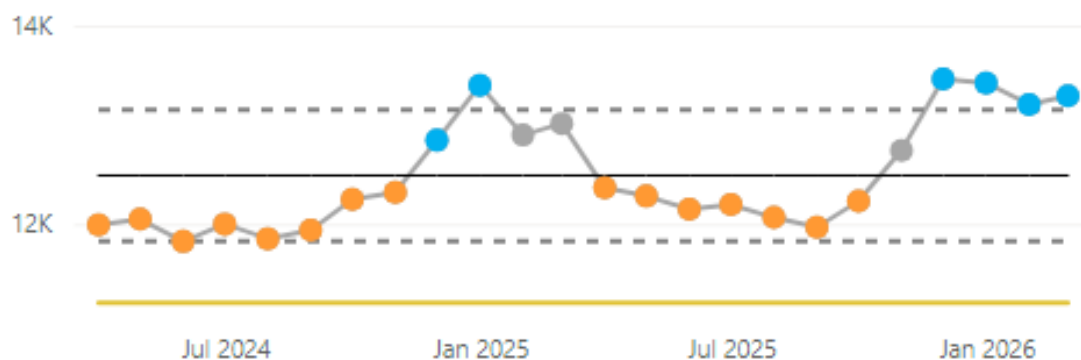
Weekly patient-facing staff hours were actively planned and managed to ensure sufficient capacity to meet service demand, maintain high standards of patient care, and support consistent service delivery across EEAST.

A focused approach by the resource planning team ensured that patient-facing resourcing remained in line with the NHS Plan target threshold.

This approach contributed positively to workforce and patient safety and enhanced operational stability and resilience across the wider system.

Daily average patient facing staff hours

The graph below shows how patient-facing staff hours were actively managed in line with workforce planning throughout the year, with a phased uplift into the winter months to align capacity with rising operational demand and support effective frontline delivery.



Throughout the year, a continued focus on improving productivity has supported the Trust's ability to deliver timely, safe and effective patient care. These actions have ensured the best possible use of available resources and capacity strengthening operational resilience and supporting delivery in line with the NHS Plan.

999 Call Answer

Key observations

Mean 999 call answer time
(measure of average time to answer)

- **Best performance:** December, January, February and March (00:00:01)
- **Worst performance:** June and July (00:00:04)
- Target: 10 seconds
- Performance peaked in December through March with one-second answer times, while June and July showed the slowest at four seconds.
- The target for this metric was achieved.

95th percentile call answer time
(measure of longest waiting calls)

- **Best performance:** December, January, February and March (00:00:00)
- **Worst performance:** June and July (00:00:27)

- Performance was strongest from December to March with a 0 second answer time, while June and July showed the slowest at 27 seconds.
- The target for this metric was achieved.

Month	All Contacts	999 Calls	Call Answer Mean	Call Answer 95th Percentile
Apr-25	117,244	86,190	00:00:02	00:00:01
May-25	121,313	89,433	00:00:02	00:00:07
Jun-25	120,871	89,973	00:00:04	00:00:27
Jul-25	125,197	93,478	00:00:04	00:00:27
Aug-25	119,771	88,921	00:00:02	00:00:10
Sep-25	120,708	89,887	00:00:02	00:00:03
Oct-25	128,407	95,870	00:00:02	00:00:04
Nov-25	127,473	92,747	00:00:02	00:00:01
Dec-25	137,060	98,373	00:00:01	00:00:00
Jan-26	138,069	100,803	00:00:01	00:00:00
Feb-26	113,312	82,196	00:00:01	00:00:00
Mar-26	113,655	82,258	00:00:01	00:00:00
Total	1,483,080	1,090,129	00:00:02	00:00:01

Trends and insights

Demand on the ambulance service continues to increase year-on-year, resulting in a growing volume of 999 calls managed by our teams.

We have faced periods of pressure, driven by seasonal trends, winter illnesses, and the impact of weekends and bank holidays when access to wider NHS services is reduced.

Despite these challenges, 999 call answer performance has stabilised, achieving a year-end mean of 00:00:02 and a 95th percentile of 00:00:01 meeting the national target and improving on last year's position.

A reduction in calls waiting over two minutes was also noted with just 1,859 calls waiting above the threshold representing 0.17% of 999 contacts which is also an improvement on 2024-25.

This reflects the sustained efforts of our teams to deliver month-on-month improvement and demonstrates the positive impact of productivity measures within the EOC, ensuring timely and safe care for our patients and communities.

Hear and Treat

Key observations

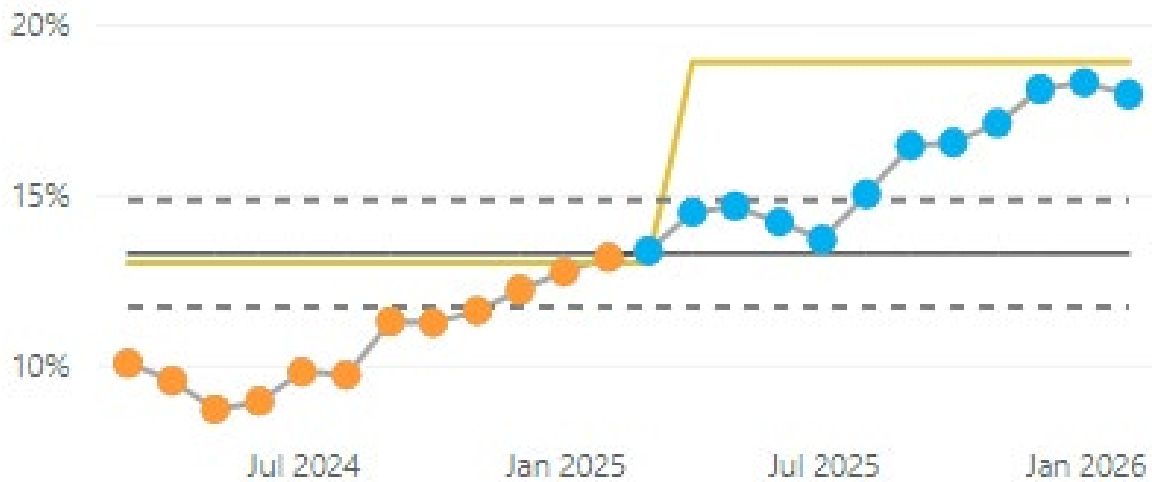
Hear and Treat activity increased steadily throughout 2025-26, reflecting continued improvements in clinical assessment and decision-making within emergency operations centres and urgent and community care hubs (UCCH).

Over the year, clinicians managed a total of 159,236 Hear and Treat cases, achieving an overall Hear and Treat rate of 16.22%.

Following relatively stable performance in the first quarter, activity increased from late summer onwards. Monthly Hear and Treat cases rose from 11,053 in April to a peak of 16,425 in December, with the Hear and Treat rate improving from 14.47% in April 2025 to 18.30% in January 2026, before stabilising at 17–18% in the final months of the year.

At system level, Norfolk and Waveney recorded the highest Hear and Treat rate at 18.7%, followed by Bedfordshire and Luton at 17.7%. Cambridgeshire and Peterborough reported the lowest rate at 13.9%, with Hertfordshire and West Essex at 15.4%.

These improvements were delivered through the Trust's operational productivity workstream, with a focus on enhanced clinical validation and expansion of Hear and Treat activity. This supports the delivery of expert clinical advice, enables patients to access the most appropriate care pathway first time, and reduces unnecessary ambulance deployments, thereby improving patient experience and preserving emergency capacity for those with the greatest clinical need.



This chart demonstrates the significant improvements in Hear and Treat performance from the lowest period in July 2024, to March 2026 when rates exceeded 17%.

Month	Hear and Treat cases	Hear and Treat rate
Apr-25	11,053	14.47%
May-25	11,742	14.66%
Jun-25	11,102	14.19%
Jul-25	11,185	13.68%
Aug-25	12,279	15.01%
Sep-25	13,085	16.44%
Oct-25	13,757	16.52%
Nov-25	14,274	17.10%
Dec-25	16,425	18.09%
Jan-26	16,009	18.30%
Feb-26	13,914	17.94%
Mar-26	14,411	17.75%
Total	159,236	16.22%

Operational Productivity

EEAST has focused on several operational productivity improvement measures which support delivery of the four Trust missions and ensure timely, safe and effective patient care while making the best possible use of our resources.

These key workstreams highlight where time, capacity and workforce effort are being consumed across the whole patient journey as well as where targeted action can have the greatest impact on supporting frontline availability and service delivery.

A focused approach to this work has helped to protect response times for the most critical patients, support a reduction in operational pressures and strengthen wider system resilience.

The operational productivity measures for 2025-26 are:

- Out of service time
- On scene time (conveyed)
- On scene time (non-conveyed)
- Average hospital handover time
- Handover to clear
- Conveyance rate
- Hear and Treat
- Resource per incident
- Sickness absence

These measures support improvement by focusing attention on the points in the system where time, capacity and clinical decisions have the biggest impact on outcomes. They are designed to turn existing and funded capacity into real, usable response time for patients.

Improving our productivity measures such as reducing out-of-service time and delayed hospital handovers releases hours back into the operational day. This directly improves resource availability and protects response times for the sickest patients. With more vehicles available, patients receive faster response times, and the service is better able to cope with peaks in demand.

Improving conveyance and alternative pathways through Hear and Treat ensures patients receive the **right care, first time**. Fewer unnecessary conveyances mean less pressure on emergency departments, a swifter resolution for patients, and more emergency capacity for those who need it. This improves patient experience

navigating them to the most appropriate pathway for care while supporting overall system flow and service delivery.

Managing resources per incident strengthens operational resilience by ensuring responses are proportionate and clinically appropriate. This reduces duplication, improves consistency, and enables the service to absorb fluctuations in demand more effectively, without compromising patient safety.

Reducing sickness absence supports the Trust's financial position by making sure staff pay is spent on productive front-line hours. When fewer staff are off sick, there is less reliance on overtime or additional cover, which helps keep pay costs under control. This means the service gets more value from its existing workforce, with capacity focused on delivering care rather than funding backfill. Over time, a healthier workforce supports both financial sustainability and consistent operational performance.

Overall, these productivity measures directly support the Trust's four missions and ensure EEAST remains responsive, resilient and focused on delivering timely, high-quality care for the communities it serves.

Commercial partnerships

Over the past year, commercial services have continued to strengthen its market position, expanding the portfolio and securing new partnerships across every commercial business unit. The team has sharpened its focus on NHS delivery, deepening collaboration with system partners and ensuring our services directly support operational resilience and patient pathways.

The team continued to operate as a unified department, focusing on revenue generation, service diversification and adding value into the health economy. Collectively the team have delivered just under a million pounds (980k) in social value, tackling local economic inequality and supporting new initiatives.

Ensuring commercial sustainability has enabled surplus revenue to be reinvested to enhance patient care and community health outcomes.

CallEEAST

During 2025-26, CallEEAST maintained strong operational performance, consistently meeting contractual key performance indicators and delivering year-on-year revenue growth.

The service expanded its portfolio, securing new partnerships with Harrow Health CIC to support its national ADHD referral contact centre, alongside additional Integrated Care Board (ICB) partners and GP practices.

In response to unprecedented call volumes within Harrow Health CIC's ADHD service, CallEEAST co-designed and implemented a new call-handling model that significantly improved performance. As a result, call answer times were reduced to record levels and patient experience was markedly enhanced.

CallEEAST further strengthened its primary care offer, operating as a fully integrated virtual receptionist service and onboarding multiple new GP partners. Through direct integration with practice systems, the service provides seamless administrative and appointment-booking support, improving accessibility and ensuring timely, consistent communication for patients, particularly during periods of peak demand.



TrainEEAST

There had been significant transformation within the TrainEEAST team driving financial sustainability and strengthening the training offering. TrainEEAST now deliver a range of new courses and have achieved.

- Centre status with the Resuscitation Council UK (RCUK), including delivery of the first RCUK Advanced Life Support (ALS course) in 2025-26.
- Performance under pressure training and delivery on behalf of Dr Stephen Hurn.
- Partnerships with fire and rescue services across the east of England.
- Strengthened relationships with the police in the delivery of D13 courses.



- Expanded the training footprint across the NHS and social care.
- Achieved Enhanced Learning Credits Administration Service (ELCAS) status and became a training provider for the Ministry of Defence.

TrainEEAST continues to deliver transformation, and this year will drive a niche portfolio to specialise in advanced trauma support, bespoke courses and strengthening the support to emergency services as well as Armed Forces.

National Performance Advisory Group (NPAG)

The National Performance Advisory Group continues to operate in a rapidly changing NHS landscape, supporting organisations nationally through its specialist best value groups, training programmes, and events.

Despite wider system reform and uncertainty across the provider and regulatory environment, NPAG sustained strong performance and delivered a positive financial contribution.

Over the past year, NPAG sustained its national footprint, strengthening the membership base and enhancing the training and development offer. Key achievements included:

- Delivery of two national conferences, Theatres and Decontamination and Clinical Engineering.
- A growing programme of facilitated workshops and training, supporting the sharing of best practice across NHS organisations.

Through the networks there was national recognition for the Trusts waste management strategy, demonstrating the value and impact of NPAG-led collaboration.

The National Performance Advisory Group now supports approximately 500 members across 18 specialist groups, with over half of all NHS Trusts participating in at least one area of expertise. The group continues to play a pivotal role in shaping innovation, efficiency, and knowledge exchange across the NHS.



National Performance Advisory Group

Finance

During the financial year 2025-26, EEAST spent £523.8m, an increase of £27.2m over the previous year 2024-25. There was an increase in income received of £25.4m to £523.8m (2024-25 £498.4m), resulting in a near-break-even position with a small surplus of £13k (2024-25 £1.9m surplus). The original financial plan for 2025-26 was to deliver a break-even position.

The majority of the Trust's income is generated through contractual arrangements with Integrated Care Boards under the NHS Payment Scheme for the commissioned delivery of patient care. The most significant financial change for 2025-26 was EEAST's £12.8m share of national ambulance activity growth funding.

A strong focus on cost efficiency was maintained throughout the year. Total efficiency savings of £15.0m were delivered against a target of £14.9m, with 91% of these savings achieved on a recurrent basis. For 2026-27, the cost efficiency target is set at £15.0m, alongside an additional £1.1m of corporate cost reductions. Activity is underway to deliver predominantly recurrent efficiencies, with related restructuring costs of £1.6m reflected in the 2025-26 accounts.

The Board will continue to closely monitor the organisation's financial position and key risks.

EEAST has submitted a draft plan for 2026-27 which aims to deliver a balanced budget.

In 2025-26, EEAST invested £55.0m in capital assets, net of disposals, lease remeasurements and terminations. This comprised:

£11.2m in owned capital assets including:

- £5.8m invested in estates projects, such as solar PV and battery storage, critical roof replacement works and refurbishment of existing sites;
- £1.7m investment in digital infrastructure, including telephony and CAD related works, data migration, and system development;
- £3.8m invested in new vehicles and equipment, including electric ambulances and mass casualty resilience vehicles.

£43.8m in leased assets including:

- £35.1m for fleet leases, primarily supporting the ambulance replacement programme, patient transport services, and driver training and support vehicles;
- £7.6m for estates leases associated with the new Chelmsford emergency operations centre

The full financial statements for the year ending 31 March 2026 are presented within the Annual Accounts.

Digital Development

Investment and improvement of our digital infrastructure Digital innovation

During 2025–26, Digital Services delivered a programme of key initiatives to strengthen resilience and core digital infrastructure across EEAST, despite operating within a challenging financial context that included a 7% Quality Cost Improvement Programme and a Corporate Efficiency Programme totalling £1.582 million.

Key achievements during the year included the delivery of five major software releases, the upgrade of all Trust devices from Windows 10 to Windows 11, and the introduction of several new digital applications, including a system to manage the Trust's Information Asset Register.

Further improvements to operational resilience were delivered through the installation of back-up telephony solutions across two Emergency Operations Centres (EOCs), the automation and replacement of paper-based Human Resources forms, and the replacement of scanning infrastructure supporting paper electronic patient care reports (ePCRs).

Other areas of focus included:

- The Trust continued to progress its digital maturity, with the national Digital Maturity Assessment score improving from 1.8 in 2024 to 2.6 in 2025.
- In support of the Digital Green agenda, EEAST was also awarded a sustainability certificate following the procurement of remanufactured, carbon-neutral Dell laptops in place of new devices.

- Robotic Process Automation (RPA) was introduced within emergency operations centres to enable patients with specific conditions to be directed more quickly to the most appropriate care pathway. Delivery exceeded the target to automate a minimum of 25% of activity, and further expansion is planned.
- The Trust has started to explore the use of artificial intelligence to support corporate functions. An ambient voice pilot was established during the year, supported by clear safety guidelines and oversight from the newly formed Artificial Intelligence Group, which also developed and approved the Trust's Artificial Intelligence policy.

How Digital Innovation is supporting our people and patients

In 2025-26 we upgraded our Apple iPad technology with software that digitally records the treatments provided to a patient on response and shares this data with receiving hospitals, directly enhancing the care provided to patients.

We have also launched an in-house application which tracks clinical professional development, ensuring our staff are equipped with the skills and experience necessary to undertake their roles.

In 2026-27 we will continue to focus on how digital innovation can directly enhance the care of patients with the continued use of Video and clinical records improvements aligned to the Trust's new Patient Plan.

Cyber security

As the external cyber threat continues to evolve, we have maintained a focus on investing in robust protection, identification and recovery countermeasures, focusing on the recommendations from the Association of Ambulance Chief Executives external assessment of ambulance trusts cyber security capabilities in late 2024. This included the replacement of the Trust's anti-virus and anti-malware solution and remediated a Cyber Vulnerability TLS.

Data Innovation

We maintained a focus on strengthening the Trust's data innovation capability and improving efficiency, insight and decision-making across the organisation. A key programme has been the automation of routine reporting, delivering measurable benefits for departments

such as people services. By streamlining and standardising reporting processes, automated reporting has reduced the time taken to produce and publish key reports by up to seven working days. This has freed up staff capacity for higher-value analytical work, improved the timeliness and consistency of information, and enabled services to respond. Building on this success, the Trust will further expand automation and self-service analytics to support continuous improvement and data-driven decision-making.

Sustainability

Positive progress was made in 2025-26 to embed environmental sustainability across the Trust and to use our influence with our partners and suppliers. Colleagues are increasingly interested and engaged in working in a more sustainable way to support the address of the environmental crisis, improve operational efficiency and strengthen resilience.

Our green champions network had 57 active members and continued to grow monthly, increasing the awareness of sustainability across the Trust through shared learning and collaboration.

Communications and Engagement

Communications and engagement have remained central to increasing staff awareness and participation in sustainability initiatives. Since April 2025, 39 intranet articles have been published on East24, generating over 12,400 views. The sustainability and estates newsletter also continued to promote key initiatives; from January 2026, its transition to a GovDelivery email significantly increased engagement from an average of 280 views per article to a 43% staff readership rate.

Engagement activity was supported through senior-level visibility, including a presentation at the Executive Q&A in March 2026, and ongoing inclusion in staff inductions, ensuring all new starters are introduced to the Trust's sustainability priorities, including net zero targets and sustainable working practices.

Insights from the October 2025 staff survey (3,970 respondents) highlighted that 88.8% of staff commute by car, with only 3.9% using sustainable travel methods, and 90.2% travelling alone, identifying clear opportunities to promote car-sharing and public transport initiatives.

Energy efficiency campaigns continued, with bank holiday switch-off initiatives delivering reductions in electricity consumption of between 2% and 29.8% compared to the previous year (excluding Christmas).

The Trust has maintained regular sustainability updates via East24 and continues to support workforce development, with staff participating in a 15-month sustainability apprenticeship programme, strengthening internal capability and supporting long-term delivery of the Trust's environmental objectives.

Critical Estate Improvements

During the current financial year, photovoltaic (PV) systems incorporating battery storage have been installed across seven further Trust sites. These systems reduce our reliance on grid electricity and improve our energy resilience. In 2025-26, 5 of these installations generated an estimated 84,444kWh of electricity and we are validating year end data for the other two installations.

Estates: Key achievements showcase

Quality and assurance

The Trust completed and submitted its Premises Assurance Model (PAM) and Estates Returns Information Collection (ERIC) in 2025, with contributions from all relevant teams, including Finance, Business Continuity, Medical Devices and Sustainability. These submissions provided assurance of compliance and demonstrated strong performance across the estate.

Transforming our estate through strategic investment

A comprehensive capital and refurbishment programme has delivered substantial improvements in safety, sustainability, functionality and staff wellbeing, while supporting compliance and standardisation across the estate and maximising value from existing assets.

Key schemes delivered:

- **Addenbrookes' station – Full refurbishment**

A major programme of works addressed critical safety and compliance risks, including asbestos removal, installation of energy-efficient systems, fire safety upgrades, and full internal refurbishment. This has resulted in a modern, compliant and energy-efficient working environment.

- **Rayleigh station – Space optimisation**

Underutilised garage space was converted into meeting rooms and office accommodation, improving operational efficiency without increasing the estate footprint.

- **Melbourn head office and HART facilities**

Completion of phase 5 of a multi-year refurbishment programme has delivered fully modernised, standardised facilities, supporting specialist teams and long-term resilience.

- **Atlantic Square – Asset repurposing**

A previously unused property was transformed into a multi-functional operational and training facility, reducing reliance on external venues and delivering ongoing cost savings.

Capital programme delivery

During the year, the Trust completed 59 capital projects with a total value of approximately £6.5 million, spanning sustainability initiatives, station refurbishments, compliance and backlog maintenance, and business resilience works. This programme has strengthened estate condition, improved compliance, and enhanced operational readiness across EEAST.

Estates rationalisation

As part of the Estates Rationalisation programme, two properties were disposed of during the year to reduce non-operational assets and release value for reinvestment:

- The former Bury St Edmunds site was sold for £315,000 •
- The former Ipswich ambulance station was returned to the acute Trust in December 2025

These disposals were completed in line with governance requirements and have strengthened the Trust's financial sustainability without impacting operational delivery.

Safety and security enhancements

Additional CCTV systems were installed across the estate and integrated into a central monitoring facility, improving incident response, supporting investigations, and enhancing staff safety and security.

Carbon footprint

Fleet fuel emissions

In 2025-26, greenhouse gas emissions from Trust-procured fuel consumption were 0.4% below 2024-25. Overall gas emissions reduced by 22% from the 2019-20 baseline, but the Trust did not achieve the target for 2025-26 to reduce emissions by 30% when compared to 2019-20.

Entonox (nitrous oxide) emissions

In 2025-26, greenhouse gas emissions from Entonox consumption were 3% lower than in 2024-25. The Trust achieved 25% below the 2019-20 baseline position but did not achieve the target for 2025-26 to reduce emissions by 30% compared to the 2019-20 baseline.

Energy emissions

In 2025-26, greenhouse gas emissions from purchased electricity and natural gas consumption were an estimated 18% below the 2024-25 position and 25% lower than the 2019-20 baseline but did not achieve the target to reduce emissions by 30% compared to the 2019-20 baseline.

In parallel, a comprehensive energy assessment has been undertaken across the Trust estate. This assessment has identified a number of opportunities where further energy efficiency improvements and associated cost savings can be delivered. These opportunities will be prioritised and progressed in line with available funding, operational requirements, and the Trust's wider sustainability objectives.

Backlog maintenance

During 2025-26, the Trust successfully delivered a number of critical estates improvements to enhance safety, sustainability and operational resilience. Major roof replacement works were completed at Luton, March and Harlow ambulance stations.

These complex projects required close coordination across multiple departments and have significantly reduced backlog maintenance liabilities, extended the lifespan of estate assets, and safeguarded service continuity.

Electric vehicle infrastructure - Fleet electrification

In 2025-26 electric vehicle (EV) charging points have been installed across 17 Trust sites and one hospital site (Southend), supporting the

transition to a low-emission fleet and improved operational sustainability.

A dedicated back-office management system has been implemented to enable the effective monitoring, control, and optimisation of charging for EEAST front-line vehicles, ensuring operational availability and appropriate usage governance.

In addition, the Estates team is working in partnership with NHS England and has engaged with multiple acute hospital sites across the region to establish dedicated EV charging provision for Trust vehicles, supporting wider regional collaboration and infrastructure alignment.

Purchasing

The Trust continues to embed sustainability and social value within its procurement processes. All tenders include a minimum 10% weighting for social value and net zero, with contracts valued above £5 million requiring suppliers to publish a compliant carbon reduction plan in line with legislative requirements and the Trust's sustainability strategy.

The Trust has also updated its modern slavery statement in line with the Ethical Trading Initiative framework and best practice guidance.

Procurement processes support Net Zero and sustainability objectives through:

- The inclusion of a supplier sustainability agreement as a pass/fail criterion within Find a Tender Service (FTS) procurements.
- Use of the standard selection questionnaire (SQ), incorporating pass/fail criteria for carbon reduction, equality, diversity and inclusion, and modern slavery.
- A balanced evaluation model covering quality, social value (minimum 10%) and commercial criteria.
- A social value and sustainable procurement policy has been implemented in accordance with Procurement Policy Note (PPN) 002 requirements.

In estates and facilities, forthcoming contract renewals will be aligned to carbon reduction and social value priorities. Practical measures introduced during 2025-26 include the procurement of 100% recycled, FSC and EU Ecolabel-certified paper, default double-sided printing, adoption of the Plastics Pledge, and the provision of reusable water bottles to all staff, with bottled water restricted to emergency or remote operational scenarios.

Resource optimisation

Across the Trust, teams continue to collaborate to improve sustainability and operational efficiency through targeted initiatives and process improvements.

Within stores, new recycling infrastructure has been introduced, including the rollout of dedicated cardboard recycling bins across all hubs and EOCs. Work is also underway to explore more sustainable approaches to uniform disposal, including a pilot to recycle materials into new garments, with initial trials currently in progress.

Process improvements have supported more efficient ways of working. digital Human Resources forms were successfully implemented in July 2025, replacing paper-based processes, alongside the completion of a large-scale programme to digitise legacy records. In addition, the Trust has significantly expanded the asset booker system, enabling the booking of hot desks and well-being spaces across six sites, and meeting rooms across 12 sites.

This has improved utilisation of available estate and supports more flexible and efficient use of workspace, with further expansion planned.

Waste Management

The Trust's facilities manager was recognised as 'NHS Waste Management Champion of the Year' in late 2025, in acknowledgement of their leadership in improving waste education and resource accessibility across the ambulance sector. Through the establishment of the National Ambulance Waste Group in partnership with NHS England, EEAST has supported the sharing of best practice and enabled other ambulance trusts to enhance waste segregation and management.

The Trust exceeded the national target for offensive waste segregation and achieved a significant reduction in carbon emissions associated with healthcare waste collection and disposal. Emissions decreased by over 50%, from 32.5 tCO₂e in 2024-25 to 14.9 tCO₂e in 2025-26. The Trust has also commenced trials of reusable sharps and pharmaceutical waste containers, aimed at reducing reliance on single use plastics.

Recycling rates reached a record high during the year, supported by the introduction of Simpler Recycling legislation. The Trust is now consistently recycling more than 30% of its domestic waste.

The sustainability team continues to work collaboratively with the facilities manager; site leads and Veolia contract management to improve waste segregation and recycling performance at targeted locations. Site visits have been undertaken to identify opportunities for improvement and efficiency gains. For example, following a visit to Southend in July 2025—where the recycling rate was 11%—engagement with Make Ready staff, Local Operations Managers and Green Champions has led to substantial progress and by February 2026, the recycling rate at Southend station had increased to 37.4%, exceeding the Trust-wide average of 25.2%.

The Trust continues to collaborate with neighbouring NHS organisations to strengthen waste management practices and align with best practice guidance set out in HTM 07-01.

Wellbeing gardens and biodiversity

We continue to pilot an initiative at Longwater ambulance station to bring in community gardening groups to maintain wellbeing gardens. Costessey Community Gardening Club visit the site at least once a month and we are investigating opportunities for community groups to support other sites.

Costessey and District Community Shed (CDCS) donated a handmade, solid oak bench to the Longwater wellbeing garden. This was their first solid English oak bench as part of 'Mission: Shoulder to Shoulder', a nationwide wellbeing initiative delivered in partnership with Diageo's DRINKiQ.

Wellbeing gardens provide a green space for staff to decompress and take time for themselves in amongst the challenging and traumatic times they may face in their role. These spaces are crucial for staff wellbeing and also offer a space to improve biodiversity with different species of trees, plants, bug hotels and bird feeders thriving. The Trust now has 16 wellbeing gardens with plans to develop more.

The EEAST Charity and the sustainability team collaborated on an application to receive funding for a wellbeing garden at Peterborough. The charity was one of 15 NHS charities across the UK to receive funding from NHS Charities Together, to invest in creating and improving green spaces for the health and wellbeing of NHS staff, patients and communities - the garden will be completed by December 2026.

The sustainability team coordinated the Trust's second tree planting programme of 420 trees in Dereham, Letchworth, Harwich and

Saxmundham from NHS Forest, with a focus on hedging. We will be investigating opportunities to further maximise this and meet the Trust target of 500 trees through schemes such as Trees for Cities and The Woodland Trust.

The targets we use to manage climate-related risks and opportunities and performance against targets

In line with other NHS organisations and our legal commitment outlined in the Health and Care Act 2022, we are committed to reaching net zero greenhouse gas emissions for those emissions we can control by 2040 and for those emissions we can influence by 2045.

We have set an organisational target to reduce absolute emissions we can control by 50% by 2030 (using a 2019/20 baseline). Each month the Trust monitors and has set annual absolute emission targets for the three largest emission sources:

- Fleet emissions (Trust-procured fuel)
- Purchased electricity and natural gas emissions
- Nitrous oxide emissions from Entonox consumption

Task force on climate-related financial disclosures (TCFD)

Governance

Climate related risks and opportunities are embedded within the Trust's governance framework, ensuring that sustainability considerations inform both strategic decision making and operational delivery.

The Board of Directors has overall responsibility for oversight of climate related risks, including their impact on organisational resilience, financial sustainability, and service delivery. Board assurance is supported through established sub-committee structures, in particular the Finance and Sustainability Committee, which provides oversight of the sustainability strategy, financial planning, and delivery against Net Zero commitments.

The Audit and Risk Committee provide independent assurance on risk management processes, including the identification and management of climate related risks within the corporate risk register. At an operational level, responsibility for climate related risk management is delegated to the Executive Team, supported by the Sustainability team and the Sustainability Working Group. These groups coordinate delivery of the Trust's Green Plan and ensure alignment between

operational priorities, regulatory requirements, and financial planning.

Climate risks are formally recognised within the corporate risk register, including risks relating to fleet decarbonisation, infrastructure readiness, and organisational resilience. These risks are regularly reviewed through governance processes and integrated into wider organisational risk management and assurance frameworks.

Strategy

Climate related risks and opportunities

Climate change represents a significant strategic risk to ambulance service delivery, driven by both physical climate impacts and the transition to a low carbon economy.

Physical risks such as heatwaves, flooding, and severe weather events are expected to increase demand for emergency services and place additional pressure on operational performance. These events are associated with higher call volumes, increased clinical complexity, and disruption to transport infrastructure, impacting response times and workforce wellbeing.

Over the medium to long term, demand is expected to increase due to:

- Greater frequency of extreme weather events
- An ageing population with higher vulnerability
- Increased prevalence of climate related health conditions

Transition risks arise from the requirement to meet NHS Net Zero targets, including:

- Capital investment in zero-emission fleets and charging infrastructure
- Changes to operational models and logistics
- Increasing regulatory and reporting requirement.

Alongside these risks, the Trust has identified opportunities, including:

- Reduced fuel and maintenance costs from fleet electrification
- Improved energy efficiency across estates
- Operational efficiencies enabled by digital optimisation tools.

Climate scenario analysis and resilience

The Trust has considered the resilience of its strategy under a range of climate scenarios, reflecting both high transition/low warming and low transition/high warming futures:

- **Low warming (1.5°C / Net Zero scenario)**
 - Transition risks are more prominent
 - Significant capital investment required for decarbonisation
 - Long-term benefits include cost efficiencies and improved air quality
 - Demand impacts are broadly neutral over time
- **Higher warming (3°C+ scenario)**
 - Physical risks dominate
 - Significant increases in demand and service pressure
 - Greater disruption to infrastructure and workforce
 - Sustained increases in operational and financial strain.

The most likely planning scenario is one in which both physical and transition risks occur concurrently, resulting in:

- Sustained growth in service demand
- Increased operational complexity
- Higher capital and revenue expenditure.

This analysis demonstrates that climate change will materially affect service delivery, requiring integration of climate considerations into long term strategic and financial planning.

Financial planning and impact

Climate change is expected to have material financial implications for the Trust.

Key financial risks include:

- Capital expenditure for fleet decarbonisation and estate upgrades
- Increased operational costs from rising demand and staffing pressures
- Investment in resilience measures (e.g. cooling, flood mitigation)

Financial opportunities include:

- Reduced fuel and maintenance costs from electric vehicles

- Lower energy costs through efficiency measures
- Improved productivity through digital and operational innovation

Climate-related impacts are expected to:

- Increase pressure on revenue budgets due to higher demand
- Drive reprioritisation of capital programmes towards sustainability and resilience
- Require integration into medium- and long-term financial planning.

The Trust also actively seeks funding to support delivery, including NHS capital allocations, sustainability funding streams, and external funding opportunities aligned to Net Zero objectives.

Risk management

The Trust has established processes to identify, assess, and manage climate related risks as part of its wider risk management framework.

Climate risks are:

- **Identified** through strategic planning processes, Green Plan development, and national policy requirements
- **Assessed** using the Trust's corporate risk management framework, including evaluation of likelihood, operational impact, and financial exposure
- **Managed** through mitigation strategies embedded across organisational functions.

These risks are formally recorded within the **corporate risk register** and are subject to regular review and escalation through governance structures, including executive oversight and Board sub-committees.

Climate risk management is integrated into key operational areas, including:

- **Procurement:** incorporating carbon reduction criteria and supplier requirements
- **Estates:** investment in energy efficiency and climate resilience
- **Workforce planning:** supporting staff wellbeing and capacity under climate pressures
- **Fleet and digital strategy:** enabling decarbonisation and operational efficiency.

This integrated approach ensures that climate risks are managed alongside other strategic and operational risks, supporting organisational resilience.

Metrics and targets

Targets

In line with the Health and Care Act 2022 and NHS Net Zero strategy, the Trust has adopted the following targets:

- Net zero emissions (direct control): by 2040
- Net zero emissions (including supply chain): by 2045
- Interim target: 50% reduction in emissions by 2030 (against 2019/20 baseline)

The Trust also monitors annual targets across key emission sources:

- Fleet emissions
- Energy consumption (electricity and gas)
- Nitrous oxide (Entonox) emissions

Performance and metrics

Performance against climate related metrics is monitored and reported annually.

Key indicators include:

- **Fleet emissions:**
 - 0.4% reduction compared to 2024–25
 - 22% reduction from 2019–20 baseline
- **Energy emissions:**
 - 18% reduction compared to 2024-25
 - 25% reduction from 2019-20 baseline
- **Entonox emissions:**
 - 3% reduction compared to 2024-25
 - 25% reduction from 2019-20 baseline
- **Fleet electrification:**
 - EV charging infrastructure deployed across multiple sites
- **Renewable energy generation:**
 - Solar installations generating over 84,000 kWh annually.

The Trust continues to expand its measurement and reporting capability, including improvements to data quality, emissions tracking, and performance monitoring systems.

Summary

Climate change presents a material and increasing risk to the Trust's operational delivery, financial sustainability, and long-term resilience.

Through established governance, integrated risk management, and alignment with NHS Net Zero targets, the Trust is taking a structured approach to managing these risks and opportunities.

While climate related costs are expected to increase in the near term, particularly through capital investment and rising demand, early and proactive action provides an opportunity to improve efficiency, reduce long term costs, and enhance service resilience.

Conclusion

Throughout 2025-26, the East of England Ambulance Service NHS Trust has continued to make meaningful progress against its strategic ambitions, delivering high-quality care to a growing and increasingly complex population whilst operating within a challenging and evolving system.

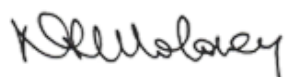
This year has seen tangible improvements in patient outcomes, operational performance and productivity, alongside continued investment in our people, infrastructure and partnerships despite the challenging context in which we are all operating.

Our patients remain the driving focus for the organisation, all of the improvements we are delivering are with an ambition to ensure that those who need urgent and emergency care in the east of England receive high quality, timely and appropriate care. Essential to achieving this ambition, is ensuring our staff are operating in a safe and supportive environment and we are developing meaningful partnerships to help drive improvements across the services.

The launch of our Corporate Strategy for 2025–30 provided a clear and ambitious roadmap. Built on extensive engagement with our people, patients and partners, it sets out how we will continue to evolve—saving lives, investing in our workforce, working collaboratively and delivering value for the communities we serve.

While challenges remain, the progress made this year provides confidence that we are moving in the right direction. We are proud of what has been achieved and remain committed to building a responsive, resilient and forward-looking ambulance service that consistently delivers high-quality care for everyone across the east of England.

I confirm that this performance report complies with the reporting requirements.



Neill Moloney, Chief Executive Officer
June 2026

Section 7: Accountability report

Directors report

The Board

Our Board of Directors met in public on five occasions between 1 April 2025 and 31 March 2026 with all meetings being quorate. No scheduled meetings were stood down during the year. The Board met in private ten times to discuss confidential matters; all decisions made were reported to the in public Board meeting. Extraordinary meetings were held to approve the annual report and accounts, and an Annual General Meeting (AGM) was held in September 2025.

Our Trust Board voting members consist of our chair, five non-executive directors, the chief executive officer (CEO) and four executive director members, as the corporate decision-making body of the Trust. Accountable for all strategic, operational, and financial decision-making, the Board has powers to delegate and decide to exercise any of its appropriate functions through a sub-committee.

Our Board was supported by three non-voting executive directors and three associate non-executive directors during the year.

The Chair is responsible for ensuring the Board of Directors focus on the strategic development of the Trust and that robust governance and accountability arrangements are in place. We are required by the Health and Social Care Act 2008 (Regulated Activities) Regulations 2014 to ensure that our directors are fit and proper for their roles. To fulfil this responsibility, the Trust has undertaken appropriate Fit and Proper Persons checks for all directors during 2025-26.

In the same period there were changes to key executive roles, including the appointment of a substantive chief operating officer in June 2025, the appointment of the director of digital and innovation in August 2025, a new role focussed on enhancing EEAST's digital capability, and the appointment of a new chief finance officer in July 2025 and non-executive director in September 2025.

One non-executive director and one associate non-executive director stood down in 2025 26.

Board Sub-committees

The Board delegated certain powers to our sub-committees, except for executive powers, and each of these sub-committees was chaired by a non-executive director, working in conjunction with a lead executive director, reporting directly into the Board providing assurance over key matters. They also escalated emerging issues for the Board's attention.

The Board has established seven sub-committees which worked together to support cross-reporting and consideration of assurance to support the Board by:

- Providing advice on strategic development and performance within terms of reference
- Gaining assurance and providing oversight on key aspects of strategic goals
- Undertaking specific responsibilities as approved by the Board

Each sub-committee had formal terms of reference, approved by the Board and set out in the Standing Orders, establishing the roles and responsibilities of our sub-committees.

The terms of reference were reviewed as part of a formal annual committee effectiveness review with recommendations for areas for development being approved by the Board. Each sub-committee had a business planner to help direct the focus of assurance.

Audit and Risk Committee

The Audit and Risk Committee provided the Board with a means of independent and objective review of financial and corporate governance, internal control, assurance processes and risk management across the whole of the Trust's activities both generally and in support of the Annual Governance Statement.

Membership and attendance

- George Lynn (Chair), Non-Executive Director (6 of 6)
- Chris Brook, Non-Executive Director (4 of 6)
- Susan Wilkinson, Non-Executive Director (1 of 1)
- Catherine Glickman, Non-Executive Director (1 of 1)
- Omid Shiraji, Associate Non-Executive Director (1 of 4)

The chief finance officer is a standing attendee at the Audit Committee. All other non-executive directors (excluding the chairman)

are invited to attend, as are the external auditors, internal auditors and counter fraud lead. Other executive directors, including the CEO and other senior managers of the Trust are regularly invited to attend meetings of the Audit Committee for specific items.

Nominations, Remuneration and Terms of Service Committee

The Nominations, Remuneration and Terms of Service Committee determined appropriate remuneration and terms of service for the chief executive and other executive directors and regularly reviewed the structure, size and composition (including the skills, knowledge and experience) required of the Board and made recommendations to the Board or NHSE as appropriate, about any changes.

Membership and attendance

- Catherine Glickman (Chair), Non-Executive Director (6 of 6)
- Mrunal Sisodia, Non-Executive Director, Trust Chair (6 of 6)
- Wendy Thomas, Non-Executive Director (2 of 2)
- Julie Thallon, Non-Executive Director (5 of 6)
- George Lynn, Non-Executive Director (3 of 6)
- Chris Brook, Non-Executive Director (0 of 6)
- Susan Wilkinson, Non-Executive Director (4 of 4)
- Omid Shiraji, Associate Non-Executive Director (4 of 6)

Quality Governance Committee

The Quality Governance Committee provided assurance to the Board that there was an effective system of quality governance and internal control across clinical activities to ensure patients are treated with compassion, dignity and respect. Provided assurance that the essential standards of quality and safety are being delivered by the Trust. Also provided assurance that the processes for the governance of quality are embedded throughout the organisation to improve the experience of patients.

Membership and attendance

- Susan Wilkinson, Non-Executive Director (Chair) (3 of 3)
- Catherine Glickman, Non-Executive Director (4 of 5)
- Wendy Thomas, Non-Executive Director (2 of 2)
- Julie Thallon, Non-Executive Director (3 of 5)
- Victoria Corbishley, Associate Non-Executive Director (3 of 5)

- Omid Shiraji, Associate Non-Executive Director (3 of 3)
- Simon Chase, Chief Allied Health Professional / Director of Quality (4 of 5)
- Simon Walsh, Medical Director (4 of 5)

The chairman, chief executive and all other non-executive directors are invited to attend, and other executive directors, senior managers, and health professional staff attend for specific items.

Finance and Sustainability Committee

The Finance and Sustainability Committee provided assurance to the Board that financial performance was delivered in accordance with the agreed strategy, plans and trajectories. Providing assurance on the delivery and performance of the sustainability strategy also overview and scrutiny in any areas of finance and sustainability referred to it by the Board.

Membership and attendance

- Chris Brook (Chair), Non-Executive Director (6 of 6)
- Julie Thallon, Non-Executive Director (5 of 6)
- Omid Shiraji, Associate Non-Executive Director (5 of 6)
- George Lynn, Non-Executive Director (1 of 3)
- Steven Course, Chief Finance Officer (5 of 5)
- Kevin Smith, Director of Finance (1 of 1)
- Sian Clark, Director of Digital innovation (3 of 4)

Other members of staff are invited to attend, as required.

Performance Committee

The Performance Committee provided assurance to the Board that operational performance was delivered in accordance with the agreed strategy, plans and trajectories. It provided overview and scrutiny in any areas of operational performance referred to it by the Board.

Membership and attendance

- Julie Thallon (Chair), Non-Executive Director (5 of 6)
- Wendy Thomas, Non-Executive Director (2 of 2)
- George Lynn, Non-Executive Director (2 of 3)
- Chris Brook, Non-Executive Director (0 of 6)
- Susan Wilkinson, Non-Executive Director (4 of 4)

- Darren Meads, Chief Operating Officer (4 of 6)

The chairman, chief executive officer and non-executive directors are invited to attend. Other Trust directors and managers and health professional staff attend for specific items.

People Committee

The People Committee provided assurance to the Board on the quality and impact of the people strategy and the effectiveness of people management in the Trust. This included but was not limited to recruitment and retention, training, appraisals, employee health and wellbeing, learning and development, employee engagement, reward and recognition, organisational development, leadership, workforce development, workforce spend and workforce planning and employee culture, diversity and inclusion.

Membership and attendance

- Catherine Glickman (Chair – from 03.07.2025), Non-Executive Director (4 of 5)
- Wendy Thomas (Chair – to 03.07.2025), Non-Executive Director (2 of 2)
- Susan Wilkinson, Non-Executive Director (2 of 2)
- George Lynn, Non-Executive Director (3 of 4)
- Marika Stephenson, Chief People Officer (4 of 5)
- Dr Hein Scheffer, Director of Strategy, Culture and Education (3 of 5)

Other members of staff are invited to attend, as required.

Strategy and Change Group

Formerly the Board Planning and Integration Group, the Strategy and Change Group plays a key role in shaping strategy, translating it into deliverable change, and assuring on the benefits of this change, and includes full Board membership.

Membership and attendance

- Mrunal Sisodia, Trust Chair (2 of 2)
- Catherine Glickman, Non-Executive Director (1 of 2)
- Chris Brook, Non-Executive Director (0 of 2)
- Darren Meads, Chief Operating Officer (0 of 2)

- George Lynn, Non-Executive Director (0 of 2)
- Hein Scheffer, Director of Strategy, Transformation and Governance (2 of 2)
- Julie Thallon, Non-Executive Director (1 of 2)
- Marika Stephenson, Chief People Officer (1 of 2)
- Omid Shiraji, Associate Non-Executive Director (2 of 2)
- Sian Clark, Director of Digital Innovation (2 of 2)
- Simon Chase, Chief Paramedic and Director of Quality (1 of 2)
- Simon Walsh, Medical Director (1 of 2)
- Steven Course, Chief Finance Officer (2 of 2)
- Susan Wilkinson, Non-Executive Director (2 of 2)
- Neill Moloney, Chief Executive (2 of 2)

The Board as Charity Trustee

The East of England Ambulance Service NHS Trust Charitable Funds Charity (The Charity) is registered with the Charities Commission for England and Wales (Registered charity number 1047987) and operates to raise funds to support the staff, volunteers, and local communities of the east of England, strengthening the provision of outstanding care to patients.

The Corporate Trustee is the sole Trustee, and it acts through the Board of Directors. Individual directors act as 'agents' of the Trustee and are not individual trustees. The Corporate Trustee is legally responsible for all the Charity's activities.

Charitable Funds Committee

The Charitable Funds Committee was responsible for managing and monitoring the charitable funds held by the Trust on behalf of the Corporate Trustee.

Membership and attendance

- Chris Brook (Chair), Non-Executive Director (4 of 4)
- George Lynn, Non-Executive Director (3 of 4)
- Steven Course, Chief Finance Officer (3 of 3)
- Kevin Smith, Director of Finance (1 of 1)

Other members of staff are invited to attend, as required.

Board Voting Directors

- Mrunal Sisodia. Trust Chair
- Julie Thallon. Senior Independent Director, Vice Chair, Chair of the Performance Committee
- George Lynn. Non-Executive Director, Chair of the Audit Committee
- Susan Wilkinson. Non-Executive Director, Chair of the Quality Committee (from 1 September 2025)
- Catherine Glickman. Non-Executive Director. Chair of the People Committee, Chair of the Remuneration and Nomination Committee.
- Chris Brook. Non-Executive Director. Chair of the Charitable Funds Committee, Chair of the Finance and Sustainability Committee.
- Wendy Thomas. Non-Executive Director (to 3 July 2025). Chair of the People Committee
- Neill Moloney, Chief Executive Officer
- Kevin Smith, Director of Finance (to 11 July 2025)
- Steven Course, Chief Finance Officer (from 11 July 2025)
- Marika Stephenson, Chief People Officer and Deputy Chief Executive
- Darren Meads, Chief Operating Officer
- Simon Chase, Chief Paramedic and Director of Quality.

Non-voting Directors

- Simon Walsh, Medical Director
- Dr Hein Scheffer, Director of Strategy, Transformation and Governance
- Sian Clark, Director of Digital Innovation (from 7 August 2025)
- Kiran Mahil, Associate Non-Executive Director (to 20 August 2025)
- Victoria Corbishley, Associate Non-Executive Director
- Omid Shiraji, Associate Non- Executive Director

Declaration of Interest

The Trust is committed to transparency as such all members of the Board are required disclose any existing or potential interest that may be conflicted with their roles. As part of that commitment the Trust has published on its website an up-to date register of interest, including gifts and hospitality for decision making staff within the past twelve months, as required by the 'Managing Conflicts of Interest in the NHS' guidance.

Annual Governance statement

Scope of responsibility

As Accountable Officer, I have responsibility for maintaining a sound system of internal control that supports the achievement of the NHS trust's policies, aims and objectives, whilst safeguarding the public funds and departmental assets for which I am personally responsible, in accordance with the responsibilities assigned to me. I am also responsible for ensuring that the NHS Trust is administered prudently and economically and that resources are applied efficiently and effectively. I also acknowledge my responsibilities as set out in the NHS Trust Accountable Officer Memorandum.

The purpose of the system of internal control

The system of internal control is designed to manage risk to a reasonable level rather than to eliminate all risk of failure to achieve policies, aims and objectives; it can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the policies, aims and objectives of East of England Ambulance Service NHS Trust, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically. The system of internal control has been in place in East of England Ambulance Service NHS Trust for the year ended 31 March 2026 and up to the date of approval of the annual report and accounts.

Capacity to handle risk

Risk management is integral to the Trust's governance and decision-making arrangements and supports business planning and the delivery of strategic objectives.

The Trust Board retains overall accountability for risk management and for ensuring adherence to the principles of good governance, including approval of the Trust's risk management framework and risk appetite, and routine review of principal risks through the Board Assurance Framework.

The chief executive is the Trust's Accountable Officer for risk, supported by the director of strategy, transformation and governance who leads the corporate arrangements for risk, compliance and assurance.

The Compliance and Risk Group provides assurance to the Audit and Risk Committee and supports a proactive, risk-aware culture through horizon scanning, constructive challenge and oversight of the identification, review and escalation of material risks within agreed tolerances.

All staff are responsible for managing risk within their areas of responsibility and are trained and equipped in accordance with their authority and duties, supported by the Risk Management Policy and complementary guidance (including risk assessment, scoring, controls and escalation). Risk management training is embedded within corporate induction and mandatory annual refresher e-learning, with additional targeted support for management teams and risk owners to promote consistent application of the framework and effective use of the Trust's Insight risk system.

Learning and good practice are identified and promoted through governance forums and assurance activity, informed by internal audit and external sources (including NHSE and relevant regulatory recommendations), and embedded through feedback to risk owners and ongoing refinement of guidance, training and reporting.

The risk and control framework

The Trust's risk management strategy is based on a consistent, organisation-wide approach to identifying, evaluating, transferring and controlling risk. Risks (and changes in risk) are identified through routine operational and clinical governance, incident/ complaints/ claims learning, audit and assurance activity, business continuity arrangements, information governance and cyber monitoring, and horizon scanning for external change; they are recorded on the appropriate risk register with clear ownership.

Risks are evaluated using an agreed scoring methodology (likelihood and consequence) to determine inherent, current/ residual and target risk scores, which in turn informs prioritisation and escalation to corporate and board level oversight where required.

Risks are controlled through documented preventative and detective controls (e.g., policies, training, clinical pathways and operational processes, equipment and digital controls) and time-bound mitigation actions whose effectiveness is reviewed through risk score movement, delivery of actions and assurance/ impact measures. Where appropriate, risk is transferred or shared through mechanisms such as NHS Resolution/ insurance arrangements and contractual or

partnership agreements, while retaining governance oversight of residual exposure and dependencies.

The Trust's governance structure is underpinned by increased scrutiny and focus on risk oversight. The Audit and Risk Committee have the primary responsibility in providing assurance to the Board regarding effectiveness of the Trust's system of integrated governance, risk management and internal control. Each of the Trust's four committees (Finance and Sustainability, Quality Governance, People, Performance) and the new Compliance and Risk Group have responsibility for the oversight of specific risks associated to their respective remit.

Risk Appetite

The Board recognises that risk is inherent in the provision of healthcare and has established a defined approach to risk appetite to ensure clarity on the level and types of risk the Trust is willing to accept in pursuit of its strategic objectives, whilst meeting statutory duties and regulatory expectations.

The Trust's risk appetite is set and owned by the Trust Board and is agreed through risk appetite and tolerance statements which are reviewed periodically and informed by the Trust's current risk profile (including the Board Assurance Framework and strategic and corporate risk registers), historic performance and learning from incidents, and internal and external assurance (including audit activity), together with the Trust's capacity and capability to manage and mitigate risk. The agreed appetite and tolerances provide a framework for decision-making and prioritisation, informing escalation thresholds and the action required to reduce, mitigate, transfer/share or, where appropriate, explicitly accept risk at the appropriate level.

The Trust wide risk appetite statement is supported by individual directorates appetite statements outlining accepted tolerance thresholds levels and underpinning governance. This approach facilitates safe service planning, provide assurance to regulators and maximise opportunities through a balanced risk taking versus reward.

Quality Governance Arrangements

The Trust's quality governance arrangements are designed to ensure that the quality and safety of care are routinely monitored, reviewed and improved across all services, and that the Board receives appropriate assurance in relation to compliance with regulatory requirements. Quality oversight is delivered through the Trust's

committee and sub-group structure, with the Quality Governance Committee providing Board-level scrutiny and assurance, supported by a range of formal subgroups (including safeguarding, medicines management, health and safety and infection prevention and control) that monitor performance, risks, incidents and improvement actions within their remits. These arrangements are underpinned by a comprehensive suite of policies, procedures and clinical/operational standards, together with defined escalation routes into corporate risk registers and the Board Assurance Framework where material risks or adverse trends are identified.

The Trust obtains assurance on the quality of performance information through defined information standards and controls, including routine data quality checks and validation processes prior to publication and use, clear ownership and sign-off of reports, and triangulation of performance intelligence across sources (for example activity, quality, workforce and finance) through the Integrated Performance Report and committee reporting. Performance is reviewed through established reporting cycles, with variation and adverse trends challenged and, where appropriate, translated into risk entries, improvement actions and follow-up assurance to confirm effectiveness. Assurance is further supported through the clinical audit programme and patient experience activity, with findings, learning and agreed actions reviewed through the quality governance structure and reported through the Quality Governance Committee.

Routine assurance on compliance with CQC registration requirements is obtained through the Trust's quality governance framework, including scrutiny by the Quality Governance Committee of compliance risks, key quality indicators, incident and claim's themes, audit findings and delivery of improvement plans. Progress against CQC-related improvement actions is monitored through the Rapid Quality Review Meeting, with issues escalated through the Quality Governance Committee and, where required, via the Audit and Risk Committee to provide Board visibility of delivery, emerging risks and the effectiveness of actions taken.

Data Security

The Trust manages information governance and cyber/data security risks through a combination of policy, training, technical and physical controls, and routine monitoring and assurance. Data security responsibilities are reinforced through corporate induction and mandatory training, supported by additional awareness activity. Control measures include, but are not limited to, physical security

arrangements, encryption, access controls, audit trail monitoring and local compliance checks.

Information governance and cyber risks are recorded and managed through the Trust's risk management framework, with oversight and assurance provided through the Information Governance Group and reported to the Finance and Sustainability Committee and the Senior Information Risk Owner (SIRO). Material information governance and cyber risks are escalated through the corporate risk registers and, where required, to the Board Assurance Framework. Assurance includes monitoring of information governance incidents (including any personal data-related serious incidents where applicable), relevant audit activity, and the Trust's annual Data Security and Protection Toolkit (DSPT) assessment and outcomes.

Major Risks

The Trust's principal (major) risks to the delivery of its strategic objectives, including significant clinical and operational risks, are captured through the Board Assurance Framework (BAF). The BAF provides the Board with a structured view of each principal risk, the key controls in place, the sources of assurance, and any gaps in assurance and mitigating actions required.

Principal risks are reviewed routinely through Board and committee reporting, with scrutiny undertaken within the relevant Board committees and any material assurance concerns escalated via the Audit and Risk Committee to the Trust Board. The BAF is reviewed at least annually to ensure continued alignment to the Trust's strategic objectives and risk appetite and is updated in-year to reflect changes in the internal and external risk environment.

During the year, the Trust reviewed and strengthened its principal risks to reflect the prevailing operational, quality, workforce, financial and transformation challenges and the mitigations in place. The in-year principal risks recorded on the BAF were:

- SR1 – Demand and capacity: If capacity does not match demand, response times will not improve
- SR2 – Quality governance: If clinical and operational models do not meet required standards, avoidable harm or regulatory concerns may arise
- SR3 – Estates: If estates infrastructure is not adequately maintained, facilities may not support safe, high-quality care

- SR4 – Finance (use of resources): If financial sustainability is not achieved, the Trust may be unable to deliver safe and effective services
- SR5 – Cyber security: If a cyber incident occurs, digital systems may be compromised, leading to patient, operational or reputational impact
- SR6 – System partnership working: If EEAST does not work effectively with system partners, patient flow and pathways may be suboptimal
- SR7 – Workforce sustainability: If workforce plans do not support effective recruitment, the Trust may experience skills shortages and reduced resilience.
- SR8 – Staff retention: If the Trust does not manage retention effectively, skills shortages and morale impacts may affect service quality
- SR9 – Organisational development: Without effective OD support, cultural development and change management may not achieve expected improvements
- SR10 – Digital: If digital systems are not modernised or integrated, they may not support efficient, high-quality care or future needs

In addition to the in-year principal risks, the Trust considers future and emerging risks through horizon scanning, system planning and assurance activity (including learning from incidents, complaints and claims, internal audit and external regulatory intelligence), and reflects these within the BAF and corporate risk registers where appropriate. Mitigating actions are monitored through governance and performance reporting arrangements, and effectiveness is assessed through a combination of delivery against agreed action plans, movement in residual risk scores, and improvement in relevant outcome and assurance measures (including quality, access and performance indicators and audit findings).

Future risks include:

- **Industrial Action risk** - National pay challenge and the restart of Project 5 may increase the likelihood of industrial action and disruption to change delivery.
- **Employment Rights Act implementation** - Major legislative reform will require significant policy, training and process

changes, creating compliance risk at a time of constrained capacity.

- **Job evaluation and banding risk** - New job evaluation requirements and current union challenge on ECA and EMT banding may create workload, engagement and financial exposure.
- **Retention assumptions in workforce planning** - If attrition assumptions are not sufficiently robust, recruitment may fail to keep pace with workforce losses, affecting staffing resilience and service capacity.

Well-Led Framework

The Trust Board keeps its own effectiveness under review and undertakes a programme of development to ensure it has the appropriate balance of skills, experience and capacity to provide effective leadership and oversight. The Board also maintains oversight of compliance with the Fit and Proper Persons requirements, with the Trust Chair holding the Fit and Proper Persons Test Register and annual checks completed for those in scope.

During the year, the Trust undertook self-assessment against the CQC well-led quality statements and NHS England well-led expectations to inform its understanding of governance, leadership and culture risks and the associated improvement priorities. The Trust reviewed its governance structure to ensure it remained fit for purpose, with clear reporting and escalation routes that support scrutiny, triangulation of performance and risk, and assurance to the Board and its committees. Freedom to Speak Up arrangements are supported by an external provider (Guardian Service Ltd); quarterly and annual reports are received by the Board to provide oversight of themes, concerns raised and actions taken.

Significant in-Year matters

The Trust was subject to an unannounced Care Quality Commission (CQC) inspection in November 2024, and, at the time of writing, the Trust has not yet received the final report.

In January 2025, the Trust received regulatory enforcement action, including a Section 29A Warning Notice and a Section 64 notice (Regulation 17) under the Health and Social Care Act 2008. The key areas identified for improvement included compliance with mandatory training, access and response performance (including call handling and

Category 2 response times), workforce capacity, investigation and learning from controlled medicines incidents, and organisational culture and leadership across emergency operations centres and urgent and emergency care services.

During the year, the Trust also received a notification of contravention from the Health and Safety Executive (HSE) in relation to the management of work-related stress, including the identification of risks, the adequacy of controls, management support arrangements, staff awareness of relevant policies and procedures, and the monitoring and review of stress risk control measures. The Trust implemented actions to address the matters raised and, at the time of writing, the HSE has confirmed that the Trust has complied with the requirements of the notice.

The Trust has established improvement plans in response to these regulatory matters, with delivery monitored through established governance and assurance arrangements. Progress and effectiveness are reviewed through the Rapid Quality Review Meeting and the Quality Governance Committee, with escalation to the Audit and Risk Committee and the Trust Board where required. Assurance is obtained through routine quality and performance reporting, internal and external assurance activity, and the tracking of action plans to evidence sustained improvement and effective control of the associated risks.

Principal risks to compliance with NHS Provider Licence Section 4

The Trust Board recognises the importance of the principles, systems and standards of good corporate governance and is committed to ensuring these remain effective and are subject to regular review. The principal risks to the Trust's compliance with NHS Provider Licence Section 4 (governance) relate to the effectiveness of governance and oversight arrangements, clarity of accountabilities and delegation, and the availability of timely and accurate information to support robust decision making and assurance. The Trust mitigates these risks through the following key controls and assurance mechanisms:

- **Effectiveness of governance structures and committees:** maintained through Board-approved committee structures and Terms of Reference, annual workplans, cross-membership

arrangements, and routine review of effectiveness (including periodic external review).

- **Clarity of responsibilities, reporting lines and accountabilities:** supported through defined schemes of delegation, clear executive director accountabilities for internal control within their portfolios, and routine committee assurance reporting to the Board; the company secretary provides independent advice on governance and regulatory compliance.
- **Timely, accurate and sufficiently triangulated information to assess risk and compliance:** secured through the Integrated Performance Report, committee assurance reports, key metrics/KPIs and exception reporting, together with validation and data quality controls described within the Trust's performance information arrangements.
- **Rigour of Board oversight, scrutiny and escalation:** delivered through scheduled Board and committee cycles, explicit escalation triggers, and review of strategic and corporate risks within committees with material concerns escalated via the Audit and Risk Committee to the Trust Board.
- **Adequacy of assurance over internal control and delivery of actions:** supported through the Board Assurance Framework, internal and external audit programmes, counter fraud assurance, and tracking of agreed actions arising from assurance and regulatory activity to evidence completion and effectiveness.

The Trust is led by a unitary Board which provides strategic direction and oversight within a framework of internal control, with appropriate challenge of performance and risks.

The Board monitors the effectiveness of internal control systems and processes through clear accountability and reporting arrangements. Executive Directors are accountable for the design and operation of controls within their portfolios, including the identification and management of weaknesses and the provision of evidence to support compliance with statutory duties and regulatory requirements.

Working on delegated matters on behalf of the Trust Board, there are six Board Committees:

- Audit and Risk Committee
- Nominations, Remuneration and Terms of Service Committee
- Performance Committee
- Finance and Sustainability Committee
- Quality Governance Committee
- People Committee

A robust reporting and escalation approach is applied to ensure the Board, as a collective, maintains oversight and responsibility for all matters delegated. The Board receives assurance from Committees in several ways, including:

- An annual plan for each committee's work, reporting to the Board on progress.
- Committee assurance reports presented to each formal Board meeting.
- Committee chairs drawing to the attention of the Board any issues that require disclosure to the full Board or require executive action.
- Committee annual reports to the Board setting out how each committee has discharged its responsibilities in accordance with its Terms of Reference.
- The Trust's annual report includes a section describing the work of each committee in discharging its responsibilities.
- Committee review of the strategic and corporate risks pertinent to its Terms of Reference, as well as oversight of the overall risk profile.
- Committee escalation triggers for escalating items from committee to Board.
- The Board chair receives a copy of all committee meeting papers.
- The company secretary provides independent advice to committee chairs and members on compliance with the law and regulatory matters.
- Monitoring the work of internal audit, external audit and other assurance functions, such as the Counter Fraud service.

- KPIs and metrics are incorporated into the Integrated Performance Report and committee assurance reports for triangulation.

The Trust undertakes annual Board and committees' effectiveness assessments, with external reviews every three years.

The Head of Internal Audit opinion and Annual Internal Audit programme

During the year, the Trust's internal audit service completed internal audit reviews in accordance with the approved audit plan, issuing opinions across the reviews undertaken. The Audit and Risk Committee considered the outputs from internal audit work and the agreed management actions arising, as part of its oversight of the effectiveness of the Trust's governance, risk management and internal control arrangements. Internal audit delivery for the year comprised 7 reviews completed against an approved plan of 8 reviews (87.5%), with audit opinions issued across the reviews undertaken (Substantial: 0; Reasonable: 5; Partial: 2; No assurance: 0).

The Head of Internal Audit provided an annual opinion that, for the areas reviewed during the year, the Trust has an adequate and effective framework for risk management, governance and internal control in place. The opinion is based on the work undertaken during the year and therefore does not provide assurance over all elements of the Trust's arrangements, nor does it constitute an opinion on financial viability, which is obtained from other sources of assurance.

Embedding of risk management

The Trust recognises that effective risk management is integral to good governance and management practice and is most effective when embedded within organisational culture, day-to-day operations and decision-making.

The Board sets expectations for a consistent approach to the identification, assessment, escalation and management of risk, supported by the Trust's Risk Management Policy (reviewed annually) and the use of corporate and directorate risk registers aligned to strategic objectives and the Board Assurance Framework.

Risk management is embedded across core organisational activity, including:

- Strategic and transformation programmes, with risks identified, managed and escalated through programme governance.

- Dynamic use of corporate and directorate risk registers aligned to the Trust strategy, supported by clear risk ownership and defined escalation routes.
- Cost improvement and transformation activity, supported by quality impact assessments and mitigating actions where risks to quality and safety are identified.
- An open incident reporting culture, including reporting of incidents and near misses, with learning and actions tracked through clinical and operational governance arrangements.
- Core governance groups and Board committees reviewing risks relevant to their Terms of Reference, with oversight of the overall risk profile through the Compliance and Risk Group and Audit and Risk Committee.
- Use of the Trust's Insight risk system to support consistent recording, review, reporting and escalation of risks.
- Equality analysis integrated into strategy, policy and procedural development, supported by staff guidance, to ensure due regard to the protected characteristics and human rights considerations.

Workforce strategies and staffing systems

The Trust's people strategy (People Mission) and supporting workforce plan set out the short, medium and long-term actions required to secure a workforce that is safe, sustainable and effective, aligned to delivery of the Trust strategy and operational priorities. The Trust Board and People Committee receive routine assurance on workforce performance and delivery of the workforce plan through scheduled reporting and escalation arrangements, supported by action tracking where improvement is required.

Assurance on staffing processes is obtained through the operation of established staffing systems and controls, including workforce planning and establishment management, recruitment and retention activity, mandatory training compliance monitoring, management of sickness absence, and appropriate use of temporary staffing. For front-line and emergency operations centre (EOC) services, assurance is supported through operational staffing and deployment arrangements (including roster and resource planning, capacity and demand modelling, and monitoring of EOC staffing and resilience), together with oversight of clinical skill mix and competence requirements.

Workforce information is triangulated with quality and performance intelligence (including access and response performance, incident and patient safety themes and staff experience) to support early identification of workforce-related risks and to inform mitigation through the corporate and directorate risk registers and the Board Assurance Framework where required.

- Board and People Committee oversight of delivery against the People Mission / workforce plan, including short-term stabilisation actions, medium-term recruitment and retention plans and longer-term capability and succession planning.
- Routine workforce reporting and KPIs (e.g., establishment, vacancies, turnover, sickness absence, temporary staffing and mandatory training compliance), with exception reporting and escalation where thresholds are breached.
- Operational assurance on safe staffing and service resilience for ambulance operations and EOCs, including monitoring of resource availability, roster fill and supervisory escalation arrangements where staffing levels or skill mix fall below agreed thresholds.
- Linkage of workforce and staffing risks to the Trust's incident reporting, claims and complaints learning and improvement plans, to ensure workforce-related actions are prioritised and their impact assessed.
- Workforce assurance through engagement and partnership working, including staff engagement activity, trade union engagement and staff networks, to inform cultural improvement and organisational development priorities.
- Portfolio/programme governance and accountability forums supporting delivery of transformation activity and associated workforce impacts.

The Trust has regard to NHS England's Developing Workforce Safeguards recommendations. Compliance with these recommendations is evidenced through the workforce strategies, staffing systems and assurance arrangements described above, including routine oversight by the People Committee and the Trust Board, triangulation of workforce and staffing intelligence with quality and performance information, and escalation of material

workforce risks through the corporate and directorate risk registers and, where required, the Board Assurance Framework.

The Trust will continue to review and refine its arrangements in line with evolving national guidance and expectations.

Compliance with CQC registration requirements

The Trust remains not fully compliant with the registration requirements of the Care Quality Commission. The Trust was rated overall as requires improvement in July 2022 inspection. Two warning notices associated with the s29a warning notice were closed in 2024/25. There remain three open actions from the original s29a warning notice.

The Trust have provided all evidence in relation to the remaining warning notices and await their decision on lifting. The CQC issued a further warning notice in Jan 2025 and a section 64 warning notice for failing to meet requirements relating to staff training, staffing levels, in adequate investigation of controlled drug incidents, call wait times, Category 2 response times and the culture of the service and acting on information from staff to develop and improve the service.

The Trust also received a notification of contravention from the Health Safety Executive, concerns cited included identification of risks and in adequate controls to prevent work related stress, weak systems in place to enable managers to support staff, lack of awareness on policies and procedures, weaknesses in systems for monitoring and reviewing work-related stress measures.

The Trust can report that the HSE are satisfied that all areas of the notice haven fully complied with.

The Trust continues implementing improvement plans which are monitored via the rapid quality review meeting and all areas apart from culture of the service have returned to normal surveillance due to the recognised improvements made.

Summary

The Trust is not fully compliant with the registration requirements of the Care Quality Commission. The Trust has published on its website an up-to-date register of interests, including gifts and hospitality, for decision-making staff (as defined by the Trust with reference to the guidance) within the past twelve months, as required by the 'Managing Conflicts of Interest in the NHS' guidance.

As an employer with staff entitled to membership of the NHS Pension Scheme, control measures are in place to ensure all employer obligations contained within the scheme regulations are complied with. This includes ensuring that deductions from salary, employer's contributions and payments into the scheme are in accordance with the Scheme rules, and that member pension scheme records are accurately updated in accordance with the timescales detailed in the regulations.

Control measures are in place to ensure that all the organisation's obligations under equality, diversity and human rights legislation are complied with.

The Trust has undertaken risk assessments on the effects of climate change and severe weather and has developed a Green Plan following the guidance of the Greener NHS programme. The Trust ensures that its obligations under the Climate Change Act and the adaptation reporting requirements are complied with.

Review of economy, efficiency and effectiveness of the use of resources

The Trust's approach to productivity and efficiency is underpinned by a strong value-for-money culture embedded across the organisation. This is supported through financial training and awareness, multi-professional working, an open and transparent approach to organisational challenges, effective partnership working, and the application of research, learning, and best practice.

A comprehensive framework of processes operates to ensure that resources are used economically, efficiently, and effectively. These include clear management and supervision arrangements for staff, devolved budget management, and robust financial and performance reporting. Financial and operational performance is reviewed regularly at budget manager and service director level, with consolidated oversight at Trust level through formal reporting to the Finance and Sustainability Committee.

The Finance and Sustainability Committee plays a central role on behalf of the Board in scrutinising financial performance, cost efficiency delivery, and productivity plans. The committee is supported by dedicated sub-groups that provide detailed assurance on the development, delivery, and sustainability of the Trust's efficiency and productivity programmes. Delivery is tracked through defined plans, milestones and benefits realisation reporting, supported by regular

monitoring of expected and achieved savings, productivity measures and associated risks, with exceptions and slippage escalated for action. Delivery reviews are informed by quality impact assessments to ensure that financial decisions do not adversely affect patient care or safety.

The Board receives regular assurance through committee reporting, internal controls, and the escalation of key risks and issues. Internal audit provides independent assurance on the adequacy and effectiveness of the Trust's governance, risk management, and internal control arrangements, including those relating to financial management and value for money.

In addition, the Trust's external auditors are required, as part of the annual audit process, to consider whether the Trust has made proper arrangements to secure economy, efficiency, and effectiveness in its use of resources. They report by exception where, in their opinion, sufficient arrangements have not been made.

Together, these governance, management, and assurance arrangements provide the Board with confidence that public funds are being managed responsibly and in line with statutory and accountability requirements.

Information Governance

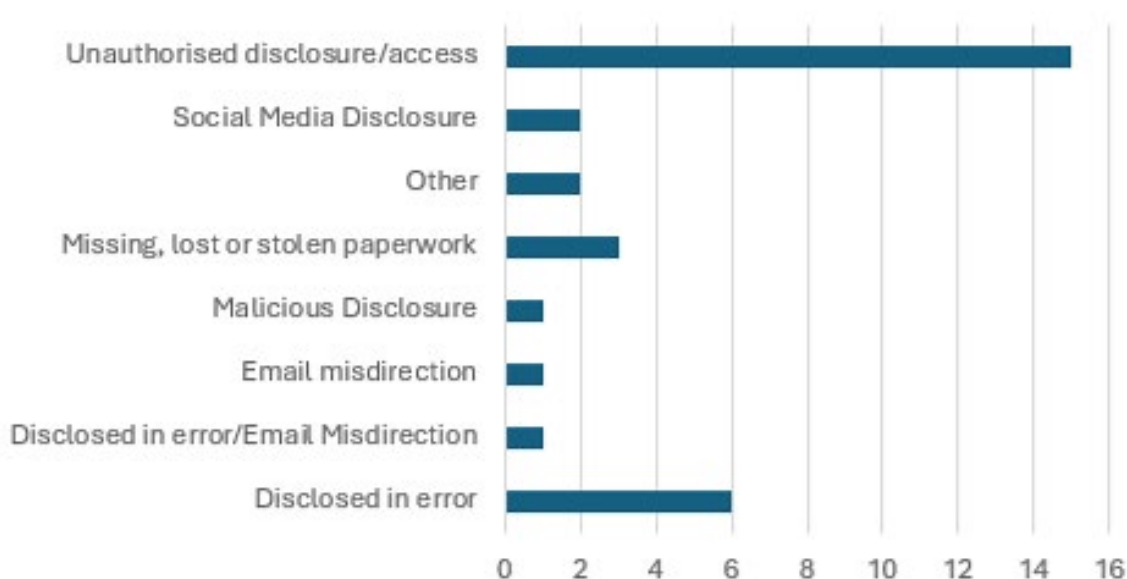
During 2025–2026, the Trust reported 31 data security incidents to the Information Commissioner's Office (ICO) via the Data Security and Protection Incident Reporting Tool.

These incidents included information governance matters such as confidentiality breaches and/or data loss events meeting the threshold for reporting via the Tool (and to DHSC where applicable). At the time of writing, the ICO has taken no further regulatory action in relation to these cases and no incidents resulted in formal enforcement action.

Any recommendations or informal feedback provided by the ICO are monitored through the Trust's Information Governance Group, with oversight and assurance reported through the Audit and Risk Committee as part of the Trust's wider governance, risk management and internal control arrangements.

A summary of the reported incidents is provided below.

ICO Reportable Breaches 2025/26



Data quality and governance

The Trust has processes and controls in place to assure the Trust Board on the accuracy, completeness and balance of performance information and reporting, including key ambulance operational datasets. Assurance is provided through the Integrated Performance Report, completion of the Data Security and Protection Toolkit (DSPT), and oversight through the Information Governance Group, Data Quality and Security Group and Board Committees, with assurance reported via the Audit and Risk Committee.

The Trust's principal operational datasets include call answering and call handling measures, ambulance response performance (including Category 2) and hospital handover delays, derived from core operational systems (CAD, telephony and EPR). Data quality assurance controls include:

- Documented metric definitions and reporting logic, including change control for system configuration, interfaces and reporting rules.
- Routine reconciliations and validation checks across source systems and reports, including timestamp completeness checks for response and handover measures.

- Exception reporting and operational review/sign-off of performance reports, with escalation of issues for investigation and correction.

Key risks to the quality and accuracy of these datasets include data completeness and timeliness within source systems, timestamp capture and synchronisation issues, interface or mapping failures between CAD/telephony/EPR solutions, and manual workarounds where integration is incomplete.

These risks are mitigated through standard operating procedures, routine data quality checks and reconciliations, defined escalation routes for investigation and correction, and ongoing work to strengthen system integration and automate data flows.

In line with the Health Act 2009 and the National Health Service (Quality Accounts) Regulations 2010 (as amended), the Trust prepares a Quality Account each year. The Quality Account assesses performance for the year and sets priorities for the year ahead; progress is monitored through trust-wide governance groups and reported to the Quality Governance Committee, which provides assurance to the Trust Board.

The Quality Account is approved by the Trust Board prior to publication.

Review of effectiveness

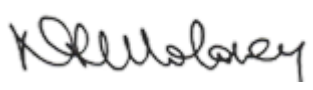
As Accountable Officer, I have responsibility for reviewing the effectiveness of the system of internal control. My review of the effectiveness of the system of internal control is informed by the work of the internal auditors, clinical audit and the executive managers and clinical leads within the NHS Trust who have responsibility for the development and maintenance of the internal control framework.

I have drawn on the information provided in this annual report and other performance information available to me. My review is also informed by comments made by the external auditors in their management letter and other reports. I have been advised on the implications of the result of my review of the effectiveness of the system of internal control by the board, the Audit and Risk Committee and Quality Committee and a plan to address weaknesses and ensure continuous improvement of the system is in place.

Conclusion

I can confirm that there are no significant internal control issues identified that do not have a clear plan in place for effective mitigation. Where control issues have been identified, for example in relation to staff recruitment and retention, a process has been developed which ensures appropriate support and scrutiny in relation to the areas required, with robust reporting in place. Improvement is being seen across all areas of concern.

There is an acknowledgement that the Trust continues its improvement journey, with strengthened systems and controls being implemented to mitigate the internal control challenges that the Trust is actively managing. I am confident that appropriate mitigation plans are in place with clear oversight and scrutiny through the regulators and that we therefore have a generally sound system of internal control that supports the achievement of our policies, aims and objectives. We continue to identify opportunities to strengthen the internal control environment into 2026-27.

Signed:  _____

Date: 17/06/2026

Neill Moloney,
Chief Executive Officer,
June 2026

Remuneration Report

Trust Board Nominations, Remuneration and Terms of Service committee (Remuneration Committee)

The Nominations, Remuneration and Terms of Service committee (Remuneration Committee) is responsible for advising on the appointment and/or dismissal of executive directors and directors the approval of their remuneration and terms of service, and for the monitoring of their performance against delivery of organisational objectives. Committee Membership shall be appointed by the Board and shall consist of all Non-Executive Directors, which will include the Chair of the Trust.

The chief executive is entitled to attend the committee and be consulted with when the appointment and remuneration of the executive directors is being considered. He/she is excluded from meetings on his/her own position. All appointments are by public advertisement, and external assessors are part of the recruitment process.

Remuneration and performance conditions

The remuneration of the Chair and the non-executive directors is decided by the Secretary of State for Health and Social Care. The time commitment contracted is approximately three days per week for chairs and two-and-a-half days per month for non- executive directors. Where the workloads of the Chair and non-executive directors exceed this in response to the requirements of the Trust no further remuneration is paid.

The NHS VSM pay framework (framework) is effective from 1 April 2025 and replaces all previous frameworks and guidance on VSM pay published by the Department of Health and Social Care (DHSC), NHS England and predecessor organisations.

The framework applies to new VSM appointments, salary reviews and pay awards from 1 April 2025. it does not apply retrospectively.

Local pay setting assurance mechanisms are in place to ensure the appointment pay for spot salaries within the ranges are appropriate to the specific roles being appointed to and represent an appropriate and proportionate use of public finances.

To determine an executive director's salary level, the Remuneration Committee uses one or more of the following independent benchmarking comparative data as appropriate to the requirements of the position being fulfilled: Hay Group; NHS Foundation Trust Network; NHS Ambulance Services; NHS Providers Survey.

NHS England confirms any annual pay award decisions made by the Secretary of State for Health and Social Care via the annual pay circular letter. Eligibility for

pay awards for VSMs is linked to the Trust's performance as determined by the NHS Oversight Framework segment. Individuals failing to meet their own objectives or targets, and who are subject to a formal performance management process, or who are subject to any investigation into their conduct, will not be eligible for any pay award until those matters are fully resolved.

The performance of senior managers is assessed by performance against specific objectives. Executive directors have permanent employment contracts with termination periods of six months. The exception to this policy is by agreement of the Remuneration Committee.

Reporting of other compensation schemes – exit packages

There are no special contractual compensation provisions for early termination of executive director's contracts. Early termination by reason of redundancy is subject to normal NHS terms and conditions of service handbook or, for those older than the minimum retirement age, early termination by reason of redundancy or 'in the interests of the efficiency of the service' is in accordance with the NHS Pension Scheme. Staff above the minimum retirement age who themselves request termination by reason of early retirement are subject to the normal provisions of the NHS Pension Scheme.

Detailed below are the remuneration, salary and pension entitlements of the senior managers. These disclosures have been audited.

Salary and pension entitlement of the Board

The Chief Executive has determined that senior managers are those people in senior positions having authority or responsibility for directing or controlling our major activities. This means those who influence the decisions of the entity as a whole rather than the decisions of the individual directorates or departments.

Detailed below are the remuneration, salary and pension entitlements of the senior managers. These disclosures have been audited.

Staff Report

This reports staff numbers, staff composition, sickness absence data, expenditure on consultancy and exit packages.

Salary and Pension entitlements of senior managers - subject to audit

Salary and Allowances

Name	Title	2025-26						2024-25					
		Salary (bands of £5,000)	Expense payments (taxable) total to nearest £100	Performance pay and bonuses (bands of £5,000)	Long term performa nce pay and bonuses (bands of £5,000)	All pension- related benefits (bands of £2,500)	TOTAL (a to e) (bands of£5,000)	Salary (bands of £5,000)	Expense payments (taxable) total to nearest £100	Performanc e pay and bonuses (bands of £5,000)	Long term performanc e pay and bonuses (bands of £5,000)	All pension- related benefits (bands of £2,500)	TOTAL (a to e) (bands of £5,000)
Senior Managers in post at 31 March 2026													
Mrunal Sisodia - OBE	Trust Chair	45-50	NIL	NIL	NIL	NIL	45-50	45-50	NIL	NIL	NIL	NIL	45-50
Catherine Glickman	Non-Executive Director	10-15	NIL	NIL	NIL	NIL	10-15	10-15	NIL	NIL	NIL	NIL	10-15
Julie Thallon	Non-Executive Director	10-15	NIL	NIL	NIL	NIL	10-15	10-15	NIL	NIL	NIL	NIL	10-15
George Lynn	Non-Executive Director	10-15	NIL	NIL	NIL	NIL	10-15	10-15	NIL	NIL	NIL	NIL	10-15
Chris Brook	Non-Executive Director	10-15	NIL	NIL	NIL	NIL	10-15	10-15	NIL	NIL	NIL	NIL	10-15
Susan Wilkinson	Non-Executive Director	5-10	NIL	NIL	NIL	NIL	5-10	Appointed to the Trust during 2025/26					
Omid Shiraji	Associate Non-Executive Director	10-15	NIL	NIL	NIL	NIL	10-15	10-15	NIL	NIL	NIL	NIL	10-15
Victoria Corbishley	Associate Non-Executive Director	NIL	NIL	NIL	NIL	NIL	NIL	0-5	NIL	NIL	NIL	NIL	0-5
Neill Moloney	Chief Executive Officer	200-205	NIL	5-10	NIL	130.0-132.5	340-345	110-115	NIL	NIL	NIL	NIL	110-115
Steven Course	Chief Finance Officer	110-115	NIL	NIL	NIL	NIL	110-115	Appointed to the Trust during 2025/26					
Dr Simon Walsh	Medical Director	110-115	NIL	NIL	NIL	NIL	110-115	105-110	NIL	NIL	NIL	NIL	105-110
Marika Stephenson	Chief People Officer and Deputy CEO	175-180	NIL	0-5	NIL	40.0-42.5	215-220	155-160	7,500	0-5	NIL	40.0-42.5	210-215
Hein Scheffer	Director of Strategy and Transformation	155-160	400	0-5	NIL	5.0-7.5	165-170	150-155	NIL	0-5	NIL	50.0-52.5	205-210
Simon Chase	Chief Paramedic/ Allied Health Professional and Executive. Director of Quality	150-155	1,600	NIL	NIL	130.0-132.5	280-285	135-140	1,000	NIL	NIL	167.5-170.0	305-310
Darren Meads	Chief Operating Officer	125-130	9,700	NIL	NIL	230.0-232.5	365-370	Appointed to the Trust during 2025/26					
Sian Clark	Director of Digital and Innovation	85-90	NIL	NIL	NIL	117.5-120.0	205-210	Appointed to the Trust during 2025/26					

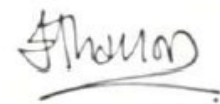
Senior Managers who left the Trust Board in 2025-26													
Kiran Mahil	Associate Non-Executive Director	NIL	NIL	NIL	NIL	NIL	NIL	NIL	NIL	NIL	NIL	NIL	NIL
Wendy Thomas	Non-Executive Director	0-5	NIL	NIL	NIL	NIL	0-5	10-15	NIL	NIL	NIL	NIL	10-15
Kevin Smith	Director of Finance	45-50	1,200	NIL	NIL	NIL	45-50	135-140	3,700	NIL	NIL	10.0-12.5	150-155

The Benefit in kind is included in the "Expense payments (taxable)" column and relates to car benefit charge or use of other assets benefit for emergency response vehicles. During 2025/26 the Chief Executive Officer and two executive directors have received contractual performance related pay following assessment by the Remuneration Committee of their achievement of key strategic and operational objectives which are set annually.

The following Senior Managers served for part of the financial year 2025/26:

Steven Course	Chief Finance Officer	Appointed to the Trust Board 11/07/2025
Darren Meads	Chief Operating Officer	Appointed to the Trust Board 04/04/2025
Susan Wilkinson	Non-Executive Director	Appointed to the Trust Board 01/09/2025
Sian Clark	Director of Digital and Innovation	Appointed to the Trust Board 18/08/2025

Signed on behalf of East of England Ambulance Service NHS Trust on :



Julie Thallon
Interim Chair of Trust Board



Neill Moloney
Chief Executive Officer

The following Senior Managers have resigned from the Trust Board in the Financial Year Ended 2025/26

Kiran Mahil	Associate Non-Executive Director	Resigned from the Trust Board on 28/08/2025
Wendy Thomas	Non-Executive Director	Resigned from the Trust Board on 03/07/2025
Kevin Smith	Director of Finance	Resigned from the Trust Board on 11/07/2025

The following Senior Managers have resigned from the Trust Board following the end of the Financial Year Ended 2025/26

Mrunal Sisodia - OBE	Trust Chair	Resigned from the Trust Board on 31 May 2026
----------------------	-------------	--

Salary and Pension entitlements of senior managers - subject to audit

Pension Benefits 2025-26

The following pension benefits have accrued for those senior managers directly employed by the Trust.

Title	Name	Real increase in pension at pension age (bands of £2,500)	Real increase in pension lump sum at pension age (bands of £2,500)	Total accrued pension at pension age at 31 March 2026 (bands of £5,000)	Lump sum at pension age related to accrued pension at 31 March 2026 (bands of £5,000)	Cash Equivalent Transfer Value at 1 April 2025 £'000	Real increase in Cash Equivalent Transfer Value £'000	Cash Equivalent Transfer Value at 31 March 2026 £'000	Employer's contribution to stakeholder pension £'000
Chief Executive Officer	Neill Moloney	5-7.5	10-12.5	80-85	220-225	1729	148	1932	NIL
Chief Finance Officer	Steven Course **	NIL	NIL	60-65	140-145	1267	NIL	1250	NIL
Chief People Officer and Deputy CEO	Marika Stephenson	2.5-5	NIL	10-15	NIL	138	27	187	NIL
Director of Strategy and Transformation	Hein Scheffer	0-2.5	NIL	40-45	NIL	732	12	775	NIL
Chief Paramedic/ Allied Health Professional and Executive Director of Quality	Simon Chase	5-7.5	10-12.5	55-60	150-155	1140	134	1313	NIL
Director of Digital and Innovation	Sian Clark **	2.5-5	5-7.5	30-35	70-75	522	61	647	NIL
Chief Operating Officer	Darren Meads **	10-12.5	25-27.5	35-40	95-100	545	206	778	NIL
Director of Finance	Kevin Smith *	NIL	NIL	55-60	90-95	1484	NIL	NIL	NIL

The Medical Director chose not to be covered by the pension arrangements during the reporting year.

As non-executive members do not receive pensionable remuneration, there are no entries in respect of pensions for non-executive members.

* Left the Trust in 25/26 and claimed their pension.

** Joined the Trust part way through 25/26 with the "Real increases" time apportioned in line with Greenbury guidance.

Cash Equivalent Transfer Values

A Cash Equivalent Transfer Value (CETV) is the actuarially assessed capital value of the pension scheme benefits accrued by a member at a particular point in time. The benefits valued are the member's accrued benefits and any contingent spouse's (or other allowable beneficiary's) pension payable from the scheme. CETVs are calculated in accordance with the Occupational Pension Schemes (Transfer Values) Regulations 2008.

Real Increase in CETV

This reflects the increase in CETV effectively funded by the employer and does not include the value of employee contributions. It takes account of the increase in accrued pension due to inflation; the value of any benefits transferred from another scheme or arrangement and uses common market valuation factors for the start and end of the period.

Fair Pay Disclosures - subject to audit

Percentage change in remuneration:	2025/26		2024/25	
	Highest paid director	Employees of the Trust	Highest paid director	Employees of the Trust
Salary and allowances	5.2%	5.4%	(2.5%)	2.3%
Performance pay and bonuses	100.0%	0.0%	0.0%	0.0%

The calculation of highest paid director salary and allowances is based on the mid-point of the band for each of salary, and performance pay and bonuses payable.

The calculation of employees of the Trust for salary and allowances is the total for all employees on an annualised basis, excluding the highest paid director, divided by the FTE number of employees (also excluding the highest paid director).

There is no change to the highest paid director, being the Chief Executive Officer in 2025/26 and 2024/25. The change in highest paid director salary and allowances arose as a result of the very senior managers pay award for 2025/26 of 3.25%, and the required calculation approach of using the mid-point in band rather than actual pay. As no performance pay was received by the highest paid director in 2024/25 the receipt of this pay in 2025/26 has been reflected as a 100% increase.

These fair pay disclosures are prepared using remuneration on a full time equivalent and annualised basis to ensure comparability which would otherwise be lost due to distortion of pay if a member of staff represented a whole unit irrespective of hours worked, and changes arising from employee turnover which could lead to changes which do not reflect changes in pay policy.

The change in the average salary of employees as a whole at the Trust is attributable to the effects of the 2025/26 NHS pay award, details of which are contained in the NHS Employers' Pay Advisory notice 02/2025 published 22 May 2025, which had the effect of increasing pay by 3.6%. The overall average salary has increased by more than this award percentage as a result of the interaction with pay progression for staff within the bands of pay which see increments between entry step point, intermediate step point and top step point of pay band.

In 2024/25 the change in the average salary of employees as a whole at the Trust is attributable to the effects of the 2024/25 NHS pay award and its interaction with non-recurrent pay received in 2023/24.

Pay ratios

NHS Trusts are required to disclose the relationship between the total remuneration of the highest-paid director in their organisation against the 25th, median and 75th percentile of remuneration of the organisations' workforce. Total remuneration of the employee at the 25th percentile, median and 75th percentile is further broken down to disclose salary component.

The banded remuneration of the highest-paid director in the organisation in the financial year 2025-26 was £210-215k, (2024-25: £190- 195k). The relationship to the remuneration of the organisation's workforce is disclosed in the table below.

2025-26	25th percentile	Median	75th percentile
Total remuneration (£)	34,095	43,774	55,077
Salary component of total remuneration (£)	34,095	43,774	55,077
Pay ratio information	6.23	4.85	3.86

2024-25	25th percentile	Median	75th percentile
Total remuneration (£)	32,400	40,935	52,616
Salary component of total remuneration (£)	32,400	40,935	52,616
Pay ratio information	5.94	4.70	3.66

In 2025/26 nil (2024-25 nil) employees received remuneration in excess of the highest paid director. Remuneration ranged from £23k-190k (2024:25: £22k - £183k). Total remuneration includes salary, non-consolidated performance-related pay, benefits-in-kind, but not severance payments. It does not include employer pension contributions and the cash equivalent transfer value of pensions.

The midpoint of the highest paid director's disclosed total remuneration range of £210-215K (2024/25: £190-195k) is used for the ratio calculations, being the Chief Executive Officer in 2025/26 and 2024/25. This banding is 4.85 times (2024/25: 4.70 times) the median remuneration of the workforce, which was £43,774 (2024/25: £40,935). The highest paid director total remuneration has increased as a result of the very senior managers 2025/26 pay award, and performance related pay in 2025/26.

Median salary of the Trust's staff has increased by 6.9% from 2024/25 to 2025/26. The change in the median salary value is attributable to the effects of the 2025/26 NHS pay award, details of which are contained in the NHS Employers' Pay Advisory notice 02/2025, and the interaction with pay progression for staff within the bands of pay which see increments between entry step point, intermediate step point and top step point of pay band.

Agency and Consultancy staff are included on the basis of those occupying a vacant post as at 31st March 2026. These agency costs are annualised based on the expenditure on that individual in the week ending 31st March 2026.

Staff Report- subject to audit

Senior Managers

Pay Band	Number Employed	
	2025-26	2024-25
Executive Director	9	10
Agenda for Change Band 9	-	-
Secondment at nil cost to the Trust	-	-
	<u>9</u>	<u>10</u>

The number of Senior Managers listed above by pay band, include individuals who occupied a Senior Manager post for all or part of the financial year. The Senior managers in this note are included within the Remuneration Note.

Staff Numbers

	2025-26		2024-25	
	Permanent Number	Other Number	Total Number	Total Number

Average number of employees (WTE basis)

Medical and dental	1	-	1	1
Ambulance staff	2,228	-	2,228	2,079
Administration and estates	1,406	9	1,415	1,406
Healthcare assistants and other support staff	2,454	24	2,478	2,617
Nursing, midwifery and health visiting staff	176	-	176	150
Nursing, midwifery and health visiting learners	-	-	-	-
Scientific, therapeutic and technical staff	1	5	6	8
Healthcare science staff	-	-	-	-
Social care staff	-	-	-	-
Other	1	-	1	1

Total average numbers	6,267	38	6,305	6,262
Number of employees (WTE) engaged on capital projects	-	-	-	-

Staff Costs

	<u>2025-26</u>			<u>2024-25</u>		
	Permanently employed	Other	Total	Permanently employed	Other	Total
	£000s	£000s	£000s	£000s	£000s	£000s
Salaries and wages	298,523	-	298,523	276,737	-	276,737
Social security costs	38,372	-	38,372	29,456	-	29,456
Apprenticeship Levy costs	1,440	-	1,440	1,369	-	1,369
Employer Contributions to NHS BSA - Pensions Division	60,357	-	60,357	56,931	-	56,931
Other pension costs	-	-	-	-	-	-
Other employment benefits	-	-	-	-	-	-
Temporary staff	-	2,171	2,171	-	4,710	4,710
Total employee benefits	398,692	2,171	400,863	364,493	4,710	369,203
Employee costs capitalised	-	-	-	-	-	-

Staff Report continued - not subject to audit

Staff Composition	2025-26			2024-25		
	<u>Total</u>	<u>Male</u>	<u>Female</u>	<u>Total</u>	<u>Male</u>	<u>Female</u>
All staff	6,767	2,959	3,808	6,672	2,965	3,707
Senior Managers	9	7	2	10	6	4

NHS Sickness Absence Figures for NHS 2025-26 Annual Report and Accounts

Source: NHS Digital - Sickness Absence and Workforce Publications - based on data from the ESR Data Warehouse	Figures Converted by DH to Best Estimates of Required Data Items		Statistics Published by NHS Digital from ESR Data Warehouse		
	Average FTE 2025	Adjusted FTE days lost to Cabinet Office	FTE-Days Available	Average Sick Days per FTE	FTE-Days recorded Sickness
Period covered: January to December 2025	6,247	109,669	2,280,050	17.6	177,908
Source: NHS Digital - Sickness Absence and Workforce Publications - based on data from the ESR Data Warehouse	Figures Converted by DH to Best Estimates of Required Data Items		Statistics Published by NHS Digital from ESR Data Warehouse		
	Average FTE 2024	Adjusted FTE days lost to Cabinet Office	FTE-Days Available	Average Sick Days per FTE	FTE-Days recorded Sickness
Period covered: January to December 2024	5,688	105,957	2,075,987	18.6	171,886

Data items: ESR does not hold details of the planned working/non-working days for employees, so days lost and days available are reported based upon a 365-day year. For the Annual Report and Accounts the following figures are used:

The number of FTE-days available has been taken directly from ESR. This has been converted to FTE years in the first column by dividing by 365.

The number of FTE-days lost to sickness absence has been taken directly from ESR. The adjusted FTE days lost has been calculated by multiplying by 225/365 to give the Cabinet Office measure.

The average number of sick days per FTE has been estimated by dividing the FTE days lost by the FTE Days and multiplying by 225/365 to give the Cabinet Office measure. This figure is replicated on returns by dividing the adjusted FTE days lost by Average FTE.

Staff Turnover

Staff turnover information is captured as part of NHS Digital's NHS workforce statistics, an official statistics publication complying with the UK statistics Authority's Code of Practice. This turnover information can be found at: <https://digital.nhs.uk/data-and-information/publications/statistical/nhs-workforce-statistics>

Staff Turnover rate for all staff groups of the Trust for the period January to December 2025: 7.4% (January to December 2024: 9.2%).

	2025-26	2024-25
	Number	Number
Number of persons retired early on ill health grounds	10	13
	£000s	£000s
Total additional pensions liabilities accrued in the1,280 year	1,280	527

Staff policies applied during the year:

The policies of the Trust are available on the website and can be found at: <https://www.eastamb.nhs.uk/policy-library>. The particular policies aimed at the considerations of disabled persons and increasing diversity and inclusion are as follows:

Disability Policy

The East of England Ambulance Service is committed to supporting all staff and recognises that staff with disabilities, or those who may be developing a disability, may require additional support to enable them to remain in the workplace. As well as being an NHS Employer of choice, the Trust is a 'two ticks' employer and has made a commitment not only to abide by the essential actions, but wherever operationally possible, to go beyond any statutory legal requirement to support staff who develop a disability to stay in the workplace.

Recruitment and Selection Policy

The Recruitment and Selection Policy supports the continuing the employment of, and for arranging appropriate training for, employees of the Trust who have become

Learning and Development Policy

The Learning and Development policy supports the training, career development and promotion of disabled persons employed by the Trust.

Additional Learning Needs Policy

The Additional Learning Needs Policy supports the Trust's commitment to making reasonable adjustments to support any employee who has a disability, or an additional learning need associated with their disability; enabling them to undertake their role and duties.

Equality Diversity and Inclusion Policy

The Trust is pro-active in its work towards making diversity an integral part of the core business. It incorporates the principles of equality, diversity and human rights in employment, encouraging, valuing and actively promoting diversity, recognising the talent and potential across the population. Promoting equality of opportunity is in the best interests of the Trust, including recruitment and development of the best people for our jobs, and providing appropriate services meeting the diverse needs of our community.

Expenditure on consultancy

2025-26	2024-25
£000s	£000s
503	1,139

Compensation and exit packages- subject to audit

Reporting of other compensation schemes - exit packages 2025-26

Exit package cost band (including any special payment element)	*Number of compulsory redundancies	*Cost of compulsory redundancies	Number of other departures agreed	Cost of other departures agreed	Total number of exit packages	Total cost of exit packages	Number of departures where special payments have been made	Cost of special payment element included in exit packages
	WHOLE NUMBERS ONLY	£s	WHOLE NUMBERS ONLY	£s	WHOLE NUMBERS ONLY	£s	WHOLE NUMBERS ONLY	£s
Less than £10,000	2	13,347			2	13,347		
£10,000 - £25,000	15	261,772			15	261,772		
£25,001 - £50,000	15	570,505			15	570,505		
£50,001 - £100,000	9	661,485	1	89,358	10	750,843	1	89,358
£100,001 - £150,000	6	759,500			6	759,500		
£150,001 - £200,000					0	0		
>£200,000					0	0		
Total	47	2,266,611	1	89,358	48	2,355,969	1	89,358

Reporting of other compensation schemes - exit packages 2024-25

Exit package cost band (including any special payment element)	*Number of compulsory redundancies	*Cost of compulsory redundancies	Number of other departures agreed	Cost of other departures agreed	Total number of exit packages	Total cost of exit packages	Number of departures where special payments have been made	Cost of special payment element included in exit packages
	WHOLE NUMBERS ONLY	£s	WHOLE NUMBERS ONLY	£s	WHOLE NUMBERS ONLY	£s	WHOLE NUMBERS ONLY	£s
Less than £10,000	1	8,081	0	0	1	8,081	0	0
£10,000 - £25,000	0	0	0	0	0	0	0	0
£25,001 - £50,000	0	0	0	0	0	0	0	0
£50,001 - £100,000	0	0	0	0	0	0	0	0
£100,001 - £150,000	1	121,776	0	0	1	121,776	0	0
£150,001 - £200,000	0	0	0	0	0	0	0	0
>£200,000	0	0	1	962,389	1	962,389	1	962,389
Total	2	129,857	1	962,389	3	1,092,246	1	962,389

Two compulsory redundancies have arisen from the reorganisation of management positions. 1 special severance payments where HM Treasury approval has been received have occurred.

Other Exit Packages 2025-26 and 2024-25

Other Exit packages - disclosures (Exclude Compulsory Redundancies)	2025/26 Number of exit package agreements	2025/26 Total Value of agreements	2024/25 Number of exit package agreements	2024/25 Total Value of agreements
	Number	£000s	Number	£000s
Voluntary redundancies including early retirement contractual costs			0	0
Mutually agreed resignations (MARS) contractual costs			0	0
Early retirements in the efficiency of the service contractual costs			0	0
Contractual payments in lieu of notice			0	0
Exit payments following Employment Tribunals or court orders			0	0
Non contractual payments requiring HMT approval *	1	89	1	962
Total	1	89	1	962
Non-contractual payments requiring HMT approval made to individuals where the payment value was more than 12 months of their annual salary	1	89	1	962

Note * this includes any non-contractual severance payment following judicial mediation and amounts relating to non-contractual payments in lieu of notice. 1 special severance payments where HM Treasury approval has been received have occurred.

Off-Payroll Engagements Note - not subject to audit

Table 1: Off-payroll engagements longer than 6 months

For all off-payroll engagements as of 31 March 2026, for more than £245 per day and that last longer than six months:

	Number
Number of existing engagements as of 31 March 2025	0
Of which, the number that have existed:	
for less than one year at the time of reporting	0
for between one and two years at the time of reporting	0
for between two and three years at the time of reporting	0
for between three and four years at the time of reporting	0
for four or more years at the time of reporting	0

Table 2: New Off-payroll engagements

All new off-payroll engagements, or those that reached six months in duration, between 1 April 2025 and 31 March 2026, for more than £245 per day and that last for longer than six months

	Number
Number of new engagements, or those that reached six months in duration, between 1 April 2025 and 31 March 2026.	0
Of which, the number that have been:	
not subject to off-payroll legislation	0
subject to off-payroll legislation and determined as in-scope of IR35	0
subject to off-payroll legislation and determined as out of scope of IR35	0
of engagements reassessed for consistency /assurance purposes during the year	0
of engagements that saw a change to IR35 status following review	0

All existing off-payroll engagements have at some point been subject to a risk-based assessment as to whether assurance needs to be sought that the individual is paying the right amount of tax and, where necessary, that assurance has been sought.

Table 3: Off-payroll board member/senior official engagements

For any off-payroll engagements of board members, and/or senior officials with significant financial responsibility, between 1 April 2025 and 31 March 2026:

Number of off-payroll engagements of board members, and/or senior officers with significant financial responsibility, during the year	0
Number of individuals that have been deemed "board members, and/or senior officers with significant financial responsibility" during the financial year. This figure includes both off-payroll and on-payroll engagements*	9

*All individuals who occupied a Board member position, for a period of time in the financial year, have been included in this figure.

East of England Ambulance Service NHS Trust

Annual accounts for the year ended 31 March 2026

Title page:	1
Statement of the Chief Executive's responsibilities as the accountable officer of the Trust	2
Statement of Directors' responsibilities in respect of the accounts	3
Statement of Comprehensive Income	4
Statement of Financial Position	5
Statement of Changes in Taxpayers' Equity	6
Information on Reserves	7
Statement of Cash Flows	8
Notes to the Accounts	9-46
Independent Auditor's Report	

Statement of the chief executive's responsibilities as the accountable officer of the trust

The Chief Executive of NHS England has designated that the Chief Executive should be the Accountable Officer of the trust. The relevant responsibilities of Accountable Officers are set out in the NHS Trust Accountable Officer Memorandum. These include ensuring that:

- there are effective management systems in place to safeguard public funds and assets and assist in the implementation of corporate governance
- value for money is achieved from the resources available to the trust
- the expenditure and income of the trust has been applied to the purposes intended by Parliament and conform to the authorities which govern them
- effective and sound financial management systems are in place and
- annual statutory accounts are prepared in a format directed by the Secretary of State to give a true and fair view of the state of affairs as at the end of the financial year and the income and expenditure, other items of comprehensive income and cash flows for the year.

As far as I am aware, there is no relevant audit information of which the trust's auditors are unaware, and I have taken all the steps that I ought to have taken to make myself aware of any relevant audit information and to establish that the entity's auditors are aware of that information.

To the best of my knowledge and belief, I have properly discharged the responsibilities set out in my letter of appointment as an Accountable Officer.



Neill Moloney
Chief Executive Officer

Date 17 June 2026

Statement of directors' responsibilities in respect of the accounts

The directors are required under the National Health Service Act 2006 to prepare accounts for each financial year. The Secretary of State, with the approval of HM Treasury, directs that these accounts give a true and fair view of the state of affairs of the trust and of the income and expenditure, other items of comprehensive income and cash flows for the year. In preparing those accounts, the directors are required to:

- apply on a consistent basis accounting policies laid down by the Secretary of State with the approval of the Treasury
- make judgements and estimates which are reasonable and prudent
- state whether applicable accounting standards have been followed, subject to any material departures disclosed and explained in the accounts and
- prepare the financial statements on a going concern basis and disclose any material uncertainties over going concern.

The directors are responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the trust and to enable them to ensure that the accounts comply with requirements outlined in the above mentioned direction of the Secretary of State. They are also responsible for safeguarding the assets of the trust and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The directors confirm to the best of their knowledge and belief they have complied with the above requirements in preparing the accounts.

The directors confirm that the annual report and accounts, taken as a whole, is fair, balanced and understandable and provides the information necessary for patients, regulators and stakeholders to assess the NHS trust's performance, business model and strategy.

By order of the Board

Neill Moloney
Chief Executive Officer
17 June 2026



Steven Course
Chief Finance Officer
17 June 2026



Statement of Comprehensive Income

		2025/26	2024/25
	Note	£000	£000
Operating income from patient care activities	2	514,403	489,343
Other operating income	3	7,846	7,296
Operating expenses	5,7.1	(520,054)	(493,915)
Operating surplus from continuing operations		2,195	2,724
Finance income	9	1,535	1,536
Finance expenses	10	(2,462)	(1,716)
PDC dividends payable		(1,012)	(899)
Net finance costs		(1,939)	(1,079)
Other gains / (losses)	11	(243)	235
Surplus for the year		13	1,880
Other comprehensive income			
Will not be reclassified to income and expenditure:			
Reversal of revaluation impairments	6	1,259	-
Revaluations	15	91	-
Total other comprehensive income for the period		1,350	-
Total comprehensive income for the period		1,363	1,880

Statement of Financial Position

		31 March 2026 £000	31 March 2025 £000
	Note		
Non-current assets			
Intangible assets	12	4,445	6,809
Property, plant and equipment	13	77,275	77,129
Right of use assets	16	86,674	63,014
Total non-current assets		168,394	146,952
Current assets			
Inventories	19	1,572	1,689
Receivables	20	19,515	15,984
Cash and cash equivalents	21	44,266	30,174
Total current assets		65,353	47,847
Current liabilities			
Trade and other payables	22	(62,643)	(60,221)
Borrowings	23	(16,370)	(14,779)
Provisions	24	(11,144)	(7,991)
Total current liabilities		(90,157)	(82,991)
Total assets less current liabilities		143,590	111,808
Non-current liabilities			
Borrowings	23	(65,420)	(43,817)
Provisions	24	(3,387)	(3,663)
Total non-current liabilities		(68,807)	(47,480)
Total assets employed		74,783	64,328
Financed by			
Public dividend capital		99,071	89,979
Revaluation reserve		5,465	4,745
Other reserves		(1,413)	(1,413)
Income and expenditure reserve		(28,340)	(28,983)
Total taxpayers' equity		74,783	64,328

The notes on pages 9 to 46 form part of these accounts.

Name	Neill Moloney
Position	Chief Executive Officer
Date	17 June 2026



Statement of Changes in Taxpayers' Equity for the year ended 31 March 2026

	Public dividend capital	Revaluation reserve	Other reserves	Income and expenditure reserve	Total
	£000	£000	£000	£000	£000
Taxpayers' equity at 1 April 2025 - brought forward	89,979	4,745	(1,413)	(28,983)	64,328
Surplus/(deficit) for the year	-	-	-	13	13
Impairments	-	1,259	-	-	1,259
Revaluations	-	91	-	-	91
Transfer to retained earnings on disposal of assets	-	(630)	-	630	-
Public dividend capital received	9,092	-	-	-	9,092
Taxpayers' equity at 31 March 2026	99,071	5,465	(1,413)	(28,340)	74,783

Statement of Changes in Taxpayers' Equity for the year ended 31 March 2025

	Public dividend capital	Revaluation reserve	Other reserves	Income and expenditure reserve	Total
	£000	£000	£000	£000	£000
Taxpayers' equity at 1 April 2024 - brought forward	79,668	4,745	(1,413)	(30,863)	52,137
Surplus/(deficit) for the year	-	-	-	1,880	1,880
Public dividend capital received	10,311	-	-	-	10,311
Taxpayers' equity at 31 March 2025	89,979	4,745	(1,413)	(28,983)	64,328

Information on reserves

Public dividend capital

Public dividend capital (PDC) is a type of public sector equity finance based on the excess of assets over liabilities at the time of establishment of the predecessor NHS organisation. Additional PDC may also be issued to trusts by the Department of Health and Social Care. A charge, reflecting the cost of capital utilised by the trust, is payable to the Department of Health as the public dividend capital dividend.

Revaluation reserve

Increases in asset values arising from revaluations are recognised in the revaluation reserve, except where, and to the extent that, they reverse impairments previously recognised in operating expenses, in which case they are recognised in operating income. Subsequent downward movements in asset valuations are charged to the revaluation reserve to the extent that a previous gain was recognised unless the downward movement represents a clear consumption of economic benefit or a reduction in service potential.

Other reserves

The Trust's originating capital on 1 July 2006 was set equal to the aggregate of the predecessor Trusts' closing net assets as at 30 June 2006. However, the calculation of the originating capital included predecessor Trusts' donated assets and government grant reserves. The 'other reserves' of £1,413,000 has been established at 31 July 2008 to account for this omission.

Income and expenditure reserve

The balance of this reserve is the accumulated surpluses and deficits of the trust. The deficit balance on this reserve substantially arose in 2009/10 as a result of asset valuation changes.

Statement of Cash Flows

		2025/26	2024/25
	Note	£000	£000
Cash flows from operating activities			
Operating surplus / (deficit)		2,195	2,724
Non-cash income and expense:			
Depreciation and amortisation	5.1	30,533	26,902
Net impairments	6	4,386	-
(Increase) / decrease in receivables and other assets		(3,224)	(3,972)
(Increase) / decrease in inventories		117	196
Increase / (decrease) in payables and other liabilities		6,540	(3,623)
Increase / (decrease) in provisions		2,656	1,216
Net cash flows from / (used in) operating activities		43,203	23,443
Cash flows from investing activities			
Interest received		1,535	1,536
Purchase of intangible assets		(617)	(2,605)
Purchase of PPE and investment property		(19,133)	(16,478)
Sales of PPE and investment property		4,200	4,448
Net cash flows from / (used in) investing activities		(14,015)	(13,099)
Cash flows from financing activities			
Public dividend capital received		9,092	10,311
Capital element of lease rental payments		(21,003)	(16,467)
Interest paid on lease liability repayments		(1,866)	(785)
PDC dividend (paid) / refunded		(1,319)	(871)
Net cash flows from / (used in) financing activities		(15,096)	(7,812)
Increase / (decrease) in cash and cash equivalents		14,092	2,532
Cash and cash equivalents at 1 April - brought forward		30,174	27,642
Cash and cash equivalents at 31 March	21	44,266	30,174

Notes to the Accounts

Note 1 Accounting policies and other information

Note 1.1 Basis of preparation

The Department of Health and Social Care has directed that the financial statements of the Trust shall meet the accounting requirements of the Department of Health and Social Care Group Accounting Manual (GAM), which shall be agreed with HM Treasury. Consequently, the following financial statements have been prepared in accordance with the GAM 2025/26 issued by the Department of Health and Social Care. The accounting policies contained in the GAM follow International Financial Reporting Standards to the extent that they are meaningful and appropriate to the NHS, as determined by HM Treasury, which is advised by the Financial Reporting Advisory Board. Where the GAM permits a choice of accounting policy, the accounting policy that is judged to be most appropriate to the particular circumstances of the Trust for the purpose of giving a true and fair view has been selected. The particular policies adopted are described below. These have been applied consistently in dealing with items considered material in relation to the accounts.

Accounting convention

These accounts have been prepared under the historical cost convention modified to account for the revaluation of property, plant and equipment, intangible assets, inventories and certain financial assets and financial liabilities.

Note 1.2 Going concern

These accounts have been prepared on a going concern basis. The financial reporting framework applicable to NHS bodies, derived from the HM Treasury Financial Reporting Manual, defines that the anticipated continued provision of the entity's services in the public sector is normally sufficient evidence of going concern. The directors have a reasonable expectation that this will continue to be the case.

This year the Trust achieved a £13k surplus. Income from Integrated Care Boards was largely based on the (simplified) NHS Payment Scheme (NHSPS). The Directors of the Trust have considered whether there are any local or national policy decisions that are likely to affect the continued funding and provision of services by the Trust. The Trust, which covers six Integrated Care Systems footprints, is wholly reflected in the Suffolk and North East Essex Integrated Care Board's financial reporting for 2025/26, which includes the continued provision of services by the Trust. From 1 April 2026 the six Integrated Care Boards (ICBs) are merged into 3 continuing ICBs, with contracts for continuing services with the Trust set in line with NHS England's national revenue and contracting guidance. Financial, workforce and operational planning has been undertaken in line with new national arrangements and the Trust's plan has been accepted by NHS England for the coming 3 financial years. No circumstances were identified causing the Directors to doubt the continued provision of NHS services.

Our going concern assessment is made up to 30 June 2027. This includes the first quarter of the 2027/28 financial year. NHS operating and financial guidance as issued for that year has been followed by the Trust and included in the medium term plan element of the plan submission to NHS England. Contracting arrangements and service level agreements are still to be put in place with Integrated Care Boards (ICBs) closer to the commencement of the 2027/28 year to ensure the Trust operations are commensurate with activity and performance. Inflationary cost factors after March 2027 on pay and non-pay costs are addressed in the NHS England medium term planning guidance along with anticipated inflationary increases to funding in the 2027/28 and 2028/29 financial years.

The Trust has prepared a prudent cash forecast modelled on the above expectations for funding during the going concern period to 30 June 2027 and beyond. The cash forecast shows sufficient liquidity for the Trust to continue to operate during that period without the need for support. Interim support can be accessed if it were required, but there is currently no such identified requirement and a sufficient cash buffer is maintained across the period.

Financial Governance arrangements in place within the Trust support the appropriate planning, forecasting and management of finances, as established through the Standing Orders, the Standing Financial Instructions and Scheme of Delegation, all of which has been reviewed and approved by the Trust board in March 2026. These along with the financial and operating policies of the Trust such as the Treasury Management Policy, provide the framework for financial decision making and support the preparedness and flexibility for overcoming financial challenges.

In conclusion, these factors, and the anticipated future provision of services in the public sector, support the Trust's adoption of the going concern basis for the preparation of the accounts.

Note 1.3 Interests in other entities

The East of England Ambulance Service NHS Trust Charitable Funds' Trust Deed established the East of England Ambulance Service NHS Trust as corporate Trustee. The Trust does not consider this charity fund Charity Registration Number 1047987, is material therefore this has not been consolidated in the results of the Trust.

Note 1.4 Revenue from contracts with customers

Where income is derived from contracts with customers, it is accounted for under IFRS 15. The GAM expands the definition of a contract to include legislation and regulations which enables an entity to receive cash or another financial asset that is not classified as a tax by the Office of National Statistics (ONS).

Revenue in respect of goods/services provided is recognised when (or as) performance obligations are satisfied by transferring promised goods/services to the customer and is measured at the amount of the transaction price allocated to those performance obligations. At the year end, the Trust accrues income relating to performance obligations satisfied in that year. Where the Trust's entitlement to consideration for those goods or services is unconditional a contract receivable will be recognised. Where entitlement to consideration is conditional on a further factor other than the passage of time, a contract asset will be recognised. Where consideration received or receivable relates to a performance obligation that is to be satisfied in a future period, the income is deferred and recognised as a contract liability.

Revenue from NHS contracts

The main source of income for the Trust is contracts with commissioners for health care services. Funding envelopes are set at an Integrated Care System (ICS) level. The majority of the Trust's NHS income is earned from NHS commissioners under the NHS Payment Scheme (NHSPS). The NHSPS sets out rules to establish the amount payable to trusts for NHS-funded secondary healthcare.

Aligned payment and incentive contracts form the main payment mechanism under the NHSPS. API contracts contain both a fixed and variable element. Under the variable element, providers earn income for elective activity (both ordinary and day case), out-patient procedures, out-patient first attendances, diagnostic imaging and nuclear medicine, and chemotherapy delivery activity. The precise definition of these activities is given in the NHSPS. Income is earned at NHSPS prices based on actual activity. The fixed element includes income for all other services covered by the NHSPS assuming an agreed level of activity with 'fixed' in this context meaning not varying based on units of activity. Elements within this are accounted for as variable consideration under IFRS 15 as explained below.

Note 1.5 Other forms of income

Grants and donations

Government grants are grants from government bodies other than income from commissioners or trusts for the provision of services. Where a grant is used to fund revenue expenditure it is taken to the Statement of Comprehensive Income to match that expenditure. Where the grants is used to fund capital expenditure, it is credited to the Statement of Comprehensive Income once conditions attached to the grant have been met. Donations are treated in the same way as government grants.

Apprenticeship service income

The value of the benefit received when accessing funds from the Government's apprenticeship service is recognised as income at the point of receipt of the training service. Where these funds are paid directly to an accredited training provider from the Trust's apprenticeship service account held by the Department for Education, the corresponding notional expense is also recognised at the point of recognition for the benefit.

Note 1.6 Expenditure on employee benefits

Short-term employee benefits

Salaries, wages and employment-related payments such as social security costs and the apprenticeship levy are recognised in the period in which the service is received from employees. The cost of annual leave entitlement earned but not taken by employees at the end of the period is recognised in the financial statements to the extent that employees are permitted to carry-forward leave into the following period.

Note 1.6 Expenditure on employee benefits - continued

Pension costs

NHS Pension Scheme

Past and present employees are covered by the provisions of the two NHS Pension Schemes. Both schemes are unfunded, defined benefit schemes that cover NHS employers, general practices and other bodies, allowed under the direction of Secretary of State for Health and Social Care in England and Wales. The scheme is not designed in a way that would enable employers to identify their share of the underlying scheme assets and liabilities. Therefore, the scheme is accounted for as though it is a defined contribution scheme: the cost to the trust is taken as equal to the employer's pension contributions payable to the scheme for the accounting period. The contributions are charged to operating expenses as and when they become due.

Additional pension liabilities arising from early retirements are not funded by the scheme except where the retirement is due to ill-health. The full amount of the liability for the additional costs is charged to the operating expenses at the time the trust commits itself to the retirement, regardless of the method of payment.

Note 1.7 Expenditure on other goods and services

Expenditure on goods and services is recognised when, and to the extent that they have been received, and is measured at the fair value of those goods and services. Expenditure is recognised in operating expenses except where it results in the creation of a non-current asset such as property, plant and equipment.

Note 1.8 Discontinued operations

Discontinued operations occur where activities either cease without transfer to another entity, or transfer to an entity outside of the boundary of the Whole of Government Accounts, such as private or voluntary sectors. Such activities are accounted for in accordance with IFRS 5. Activities that are transferred to other bodies within the boundary of the Whole of Government Accounts are 'machinery of government changes' and treated as continuing operations.

All of the Trusts operations are considered to be continuing at 31 March 2026.

Note 1.9 Property, plant and equipment

Recognition

Property, plant and equipment is capitalised where:

- it is held for use in delivering services or for administrative purposes
- it is probable that future economic benefits will flow to, or service potential be provided to, the trust
- it is expected to be used for more than one financial year
- the cost of the item can be measured reliably
- the item has cost of at least £5,000, or
- collectively, a number of items have a cost of at least £5,000 and individually have cost of more than £250, where the assets are functionally interdependent, had broadly simultaneous purchase dates, are anticipated to have similar disposal dates and are under single managerial control.

Where a large asset, for example a building, includes a number of components with significantly different asset lives, eg, plant and equipment, then these components are treated as separate assets and depreciated over their own useful lives.

Where leasehold improvements are capitalised these are depreciated over the shorter of their own useful lives and the remaining period of the lease for the land or buildings to which the improvements works have been undertaken.

Subsequent expenditure

Subsequent expenditure relating to an item of property, plant and equipment is recognised as an increase in the carrying amount of the asset when it is probable that additional future economic benefits or service potential deriving from the cost incurred to replace a component of such item will flow to the enterprise and the cost of the item can be determined reliably. Where a component of an asset is replaced, the cost of the replacement is capitalised if it meets the criteria for recognition above. The carrying amount of the part replaced is de-recognised. Other expenditure that does not generate additional future economic benefits or service potential, such as repairs and maintenance, is charged to the Statement of Comprehensive Income in the period in which it is incurred.

Measurement

Valuation

All property, plant and equipment assets are measured initially at cost, representing the costs directly attributable to acquiring or constructing the asset and bringing it to the location and condition necessary for it to be capable of operating in the manner intended by management.

Assets are measured subsequently at valuation. Assets which are held for their service potential and are in use (ie operational assets used to deliver either front line services or back office functions) are measured at their current value in existing use. Assets that were most recently held for their service potential but are surplus with no plan to bring them back into use are measured at fair value where there are no restrictions on sale at the reporting date and where they do not meet the definitions of investment properties or assets held for sale.

Revaluations of property, plant and equipment are performed with sufficient regularity to ensure that carrying values are not materially different from those that would be determined at the end of the reporting period. Current value in existing use is defined as market value except where a building is so specialised in nature no active market exists from which to draw satisfactory transactional evidence. In this case a valuer will adopt a depreciated replacement cost (DRC) model on a modern equivalent asset (MEA) basis.

A DRC model estimates current value in existing use as the present value of the asset's remaining service potential, which is assumed to be at least equal to the cost of replacing that service potential. An MEA basis assumes that the asset will be replaced with a modern asset of equivalent capacity and meeting the location requirements of the services being provided.

Properties in the course of construction for service or administration purposes are carried at cost, less any impairment loss. Cost includes professional fees and, where capitalised in accordance with IAS 23, borrowings costs. Assets are revalued and depreciation commences when the assets are brought into use.

IT equipment, transport equipment, furniture and fittings, and plant and machinery that are held for operational use are valued at depreciated historic cost where these assets have short useful lives or low values or both, as this is not considered to be materially different from current value in existing use.

Note 1.9 Property, plant and equipment - continued

Depreciation

Items of property, plant and equipment are depreciated over their remaining useful lives in a manner consistent with the consumption of economic or service delivery benefits. Freehold land is considered to have an infinite life and is not depreciated.

Property, plant and equipment which has been reclassified as 'held for sale' cease to be depreciated upon the reclassification. Assets in the course of construction and residual interests in off-Statement of Financial Position PFI contract assets are not depreciated until the asset is brought into use or reverts to the trust, respectively.

Revaluation gains and losses

Revaluation gains are recognised in the revaluation reserve, except where, and to the extent that, they reverse a revaluation decrease that has previously been recognised in operating expenses, in which case they are recognised in operating expenditure.

Revaluation losses are charged to the revaluation reserve to the extent that there is an available balance for the asset concerned, and thereafter are charged to operating expenses.

Gains and losses recognised in the revaluation reserve are reported in the Statement of Comprehensive Income as an item of 'other comprehensive income'.

Impairments

In accordance with the GAM, impairments that arise from a clear consumption of economic benefits or of service potential in the asset are charged to operating expenses. A compensating transfer is made from the revaluation reserve to the income and expenditure reserve of an amount equal to the lower of (i) the impairment charged to operating expenses; and (ii) the balance in the revaluation reserve attributable to that asset before the impairment.

An impairment that arises from a clear consumption of economic benefit or of service potential is reversed when, and to the extent that, the circumstances that gave rise to the loss is reversed. Reversals are recognised in operating expenditure to the extent that the asset is restored to the carrying amount it would have had if the impairment had never been recognised. Any remaining reversal is recognised in the revaluation reserve. Where, at the time of the original impairment, a transfer was made from the revaluation reserve to the income and expenditure reserve, an amount is transferred back to the revaluation reserve when the impairment reversal is recognised. Other impairments are treated as revaluation losses. Reversals of 'other impairments' are treated as revaluation gains.

De-recognition

Assets intended for disposal are reclassified as 'held for sale' once the criteria in IFRS 5 are met. The sale must be highly probable and the asset available for immediate sale in its present condition.

Following reclassification, the assets are measured at the lower of their existing carrying amount and their 'fair value less costs to sell'. Depreciation ceases to be charged and the assets are not revalued, except where the 'fair value less costs to sell' falls below the carrying amount. Assets are de-recognised when all material sale contract conditions have been met.

Property, plant and equipment which is to be scrapped or demolished does not qualify for recognition as 'held for sale' and instead is retained as an operational asset and the asset's useful life is adjusted. The asset is de-recognised when scrapping or demolition occurs.

Donated and grant funded assets

Donated and grant funded property, plant and equipment assets are capitalised at their fair value on receipt. The donation/grant is credited to income at the same time, unless the donor has imposed a condition that the future economic benefits embodied in the grant are to be consumed in a manner specified by the donor, in which case, the donation/grant is deferred within liabilities and is carried forward to future financial years to the extent that the condition has not yet been met.

The donated and grant funded assets are subsequently accounted for in the same manner as other items of property, plant and equipment.

Note 1.9 Property, plant and equipment - continued

Useful lives of property, plant and equipment

Useful lives reflect the total life of an asset and not the remaining life of an asset. The range of useful lives are shown in the table below:

	Min life Years	Max life Years
Land	-	-
Buildings, excluding dwellings	25	50
Leasehold improvements	5	50
Plant & machinery	5	10
Transport equipment	3	5
Information technology	3	5
Furniture & fittings	5	10

Note 1.10 Intangible assets

Recognition

Intangible assets are non-monetary assets without physical substance controlled by the Trust. They are capable of being sold separately from the rest of the trust's business or arise from contractual or other legal rights. Intangible assets are recognised only where it is probable that future economic benefits will flow to, or service potential be provided to, the trust and where the cost of the asset can be measured reliably.

Internally generated intangible assets:

Internally generated goodwill, brands, mastheads, publishing titles, customer lists and similar items are not capitalised as intangible assets. Expenditure on research is not capitalised. Expenditure on development is capitalised where it meets the requirements set out in IAS 38.

Software:

Software which is integral to the operation of hardware, eg an operating system, is capitalised as part of the relevant item of property, plant and equipment. Software which is not integral to the operation of hardware, eg application software, is capitalised as an intangible asset where it meets recognition criteria.

Measurement

Intangible assets are recognised initially at cost, comprising all directly attributable costs needed to create, produce and prepare the asset to the point that it is capable of operating in the manner intended by management. From 1 April 2025, subsequent measurement of intangible assets is at cost less amortisation.

Prior to 1 April 2025, intangible assets were held under a revaluation approach reflecting current value in existing use. Revaluation gains and losses and impairments were treated in the same manner as for property, plant and equipment. On 1 April 2025, the carrying value of these assets was carried forward as 'deemed cost' and any related revaluation surpluses in the revaluation reserve were transferred to the I&E reserve.

Intangible assets held for sale are measured at the lower of their carrying amount or fair value less costs to sell.

Impairments

Where indicators of impairment exist, the recoverable amount is assessed as the higher of its fair value and the cost to replace the service capacity. Where this is lower than the carrying value an impairment is recognised in expenditure. The recoverable amount of intangible assets under construction is assessed annually, irrespective of indicators of impairment.

Amortisation

Intangible assets are amortised over their expected useful lives in a manner consistent with the consumption of economic or service delivery benefits.

Useful lives of intangible assets

Useful lives reflect the total life of an asset and not the remaining life of an asset. The range of useful lives are shown in the table below:

	Min life Years	Max life Years
Software licences	3	5

Note 1.11 Inventories

Inventories are valued at the lower of cost and net realisable value. The cost of inventories is measured using the first in, first out (FIFO) method.

Note 1.12 Investment properties

Investment properties are measured at fair value. Changes in fair value are recognised as gains or losses in income/expenditure.

Only those assets which are held solely to generate a commercial return are considered to be investment properties. Where an asset is held, in part, for support service delivery objectives, then it is considered to be an item of property, plant and equipment. Properties occupied by employees, whether or not they pay rent at market rates, are not classified as investment properties.

Note 1.13 Cash and cash equivalents

Cash is cash in hand and deposits with any financial institution repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in 3 months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Statement of Cash Flows, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and that form an integral part of the Trust's cash management. Cash, bank and overdraft balances are recorded at current values.

Note 1.14 Financial assets and financial liabilities

Recognition

Financial assets and financial liabilities arise where the Trust is party to the contractual provisions of a financial instrument, and as a result has a legal right to receive or a legal obligation to pay cash or another financial instrument. The GAM expands the definition of a contract to include legislation and regulations which give rise to arrangements that in all other respects would be a financial instrument and do not give rise to transactions classified as a tax by ONS.

This includes the purchase or sale of non-financial items (such as goods or services), which are entered into in accordance with the Trust's normal purchase, sale or usage requirements and are recognised when, and to the extent which, performance occurs, ie, when receipt or delivery of the goods or services is made.

Classification and measurement

Financial assets and financial liabilities are initially measured at fair value plus or minus directly attributable transaction costs except where the asset or liability is not measured at fair value through income and expenditure. Fair value is taken as the transaction price, or otherwise determined by reference to quoted market prices or valuation techniques.

Financial assets or financial liabilities in respect of assets acquired or disposed of through leasing arrangements are recognised and measured in accordance with the accounting policy for leases described below.

Financial assets are classified as subsequently measured at amortised cost.

Financial liabilities classified as subsequently measured at amortised cost.

Financial assets and financial liabilities at amortised cost

Financial assets and financial liabilities at amortised cost are those held with the objective of collecting contractual cash flows and where cash flows are solely payments of principal and interest. This includes cash equivalents, contract and other receivables, trade and other payables, rights and obligations under lease arrangements and loans receivable and payable.

After initial recognition, these financial assets and financial liabilities are measured at amortised cost using the effective interest method less any impairment (for financial assets). The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial asset or financial liability to the gross carrying amount of a financial asset or to the amortised cost of a financial liability.

Interest revenue or expense is calculated by applying the effective interest rate to the gross carrying amount of a financial asset or amortised cost of a financial liability and recognised in the Statement of Comprehensive Income and a financing income or expense. In the case of loans held from the Department of Health and Social Care, the effective interest rate is the nominal rate of interest charged on the loan.

Note 1.14 Financial assets and financial liabilities - continued

Impairment of financial assets

For all financial assets measured at amortised cost including lease receivables, contract receivables and contract assets, the Trust recognises an allowance for expected credit losses.

The Trust adopts the simplified approach to impairment for contract and other receivables, contract assets and lease receivables, measuring expected losses as at an amount equal to lifetime expected losses. For other financial assets, the loss allowance is initially measured at an amount equal to 12-month expected credit losses (stage 1) and subsequently at an amount equal to lifetime expected credit losses if the credit risk assessed for the financial asset significantly increases (stage 2).

For financial assets that have become credit impaired since initial recognition (stage 3), expected credit losses at the reporting date are measured as the difference between the asset's gross carrying amount and the present value of estimated future cash flows discounted at the financial asset's original effective interest rate.

Expected losses are charged to operating expenditure within the Statement of Comprehensive Income and reduce the net carrying value of the financial asset in the Statement of Financial Position.

Derecognition

Financial assets are de-recognised when the contractual rights to receive cash flows from the assets have expired or the Trust has transferred substantially all the risks and rewards of ownership.

Financial liabilities are de-recognised when the obligation is discharged, cancelled or expires.

Note 1.15 Leases

A lease is a contract or part of a contract that conveys the right to use an asset for a period of time in exchange for consideration. An adaptation of the relevant accounting standard by HM Treasury for the public sector means that for NHS bodies, this includes lease-like arrangements with other public sector entities that do not take the legal form of a contract. It also includes peppercorn leases where consideration paid is nil or nominal (significantly below market value) but in all other respects meet the definition of a lease. The trust does not apply lease accounting to new contracts for the use of intangible assets.

The Trust determines the term of the lease term with reference to the non-cancellable period and any options to extend or terminate the lease which the Trust is reasonably certain to exercise.

The Trust as a lessee

Recognition and initial measurement

At the commencement date of the lease, being when the asset is made available for use, the Trust recognises a right of use asset and a lease liability.

The right of use asset is recognised at cost comprising the lease liability, any lease payments made before or at commencement, any direct costs incurred by the lessee, less any cash lease incentives received. It also includes any estimate of costs to be incurred restoring the site or underlying asset on completion of the lease term.

The lease liability is initially measured at the present value of future lease payments discounted at the interest rate implicit in the lease. Lease payments includes fixed lease payments, variable lease payments dependent on an index or rate and amounts payable under residual value guarantees. It also includes amounts payable for purchase options and termination penalties where these options are reasonably certain to be exercised.

Where an implicit rate cannot be readily determined, the Trust's incremental borrowing rate is applied. This rate is determined by HM Treasury annually for each calendar year. A nominal rate of 4.81% applied to new leases commencing in 2025 and 5.32% to new leases commencing in 2026.

The Trust does not apply the above recognition requirements to leases with a term of 12 months or less or to leases where the value of the underlying asset is below £5,000, excluding any irrecoverable VAT. Lease payments associated with these leases are expensed on a straight-line basis over the lease term. Irrecoverable VAT on lease payments is expensed as it falls due.

Subsequent measurement

As required by a HM Treasury interpretation of the accounting standard for the public sector, the Trust employs a revaluation model for subsequent measurement of right of use assets, unless the cost model is considered to be an appropriate proxy for current value in existing use or fair value, in line with the accounting policy for owned assets. Where consideration exchanged is identified as significantly below market value, the cost model is not considered to be an appropriate proxy for the value of the right of use asset.

The Trust subsequently measures the lease liability by increasing the carrying amount for interest arising which is also charged to expenditure as a finance cost and reducing the carrying amount for lease payments made. The liability is also remeasured for changes in assessments impacting the lease term, lease modifications or to reflect actual changes in lease payments. Such remeasurements are also reflected in the cost of the right of use asset. Where there is a change in the lease term or option to purchase the underlying asset, an updated discount rate is applied to the remaining lease payments.

The Trust as a lessor

The Trust assesses each of its leases and classifies them as either a finance lease or an operating lease. Leases are classified as finance leases when substantially all the risks and rewards of ownership are transferred to the lessee. All other leases are classified as operating leases.

Where the Trust is an intermediate lessor, classification of the sublease is determined with reference to the right of use asset arising from the headlease.

Finance leases

Amounts due from lessees under finance leases are recorded as receivables at the amount of the Trust's net investment in the leases. Finance lease income is allocated to accounting periods to reflect a constant periodic rate of return on the Trust's net investment outstanding in respect of the leases.

Operating leases

Income from operating leases is recognised on a straight-line basis or another systematic basis over the term of the lease. Initial direct costs incurred in negotiating and arranging an operating lease are added to the carrying amount of the leased asset and recognised as an expense on a straight-line basis over the lease term.

Note 1.16 Provisions

The Trust recognises a provision where it has a present legal or constructive obligation of uncertain timing or amount; for which it is probable that there will be a future outflow of cash or other resources; and a reliable estimate can be made of the amount. The amount recognised in the Statement of Financial Position is the best estimate of the resources required to settle the obligation. Where the effect of the time value of money is significant, the estimated risk-adjusted cash flows are discounted using HM Treasury's discount rates effective from 31 March 2026:

Early retirement provisions and injury benefit provisions both use the HM Treasury's post-employment benefits discount rate of 2.95% in real terms (prior year: 2.40%).

Clinical negligence costs

NHS Resolution operates a risk pooling scheme under which the trust pays an annual contribution to NHS Resolution, which, in return, settles all clinical negligence claims. Although NHS Resolution is administratively responsible for all clinical negligence cases, the legal liability remains with the Trust. The total value of clinical negligence provisions carried by NHS Resolution on behalf of the trust is disclosed at Note 24.2 but is not recognised in the Trust's accounts.

Non-clinical risk pooling

The Trust participates in the Property Expenses Scheme and the Liabilities to Third Parties Scheme. Both are risk pooling schemes under which the trust pays an annual contribution to NHS Resolution and in return receives assistance with the costs of claims arising. The annual membership contributions, and any excesses payable in respect of particular claims are charged to operating expenses when the liability arises.

Note 1.17 Contingencies

Contingent assets (that is, assets arising from past events whose existence will only be confirmed by one or more future events not wholly within the entity's control) are not recognised as assets, but are disclosed in Note 25 where an inflow of economic benefits is probable.

Contingent liabilities are not recognised, but are disclosed in Note 25.

Contingent liabilities are defined as:

- possible obligations arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the entity's control; or
- present obligations arising from past events but for which it is not probable that a transfer of economic benefits will arise or for which the amount of the obligation cannot be measured with sufficient reliability.

Note 1.18 Public dividend capital

Public dividend capital (PDC) is a type of public sector equity finance based on the excess of assets over liabilities at the time of establishment of the predecessor NHS organisation. HM Treasury has determined that PDC is not a financial instrument within the meaning of IAS 32.

The Secretary of State can issue new PDC to, and require repayments of PDC from, the Trust. PDC is recorded at the value received.

A charge, reflecting the cost of capital utilised by the Trust, is payable as public dividend capital dividend. The charge is calculated at the rate set by HM Treasury (currently 3.5%) on the average relevant net assets of the Trust during the financial year. Relevant net assets are calculated as the value of all assets less the value of all liabilities, with certain additions and deductions as defined by the Department of Health and Social Care.

This policy is available at <https://www.gov.uk/government/publications/guidance-on-financing-available-to-nhs-trusts-and-foundation-trusts>.

In accordance with the requirements laid down by the Department of Health and Social Care (as the issuer of PDC), the dividend for the year is calculated on the actual average relevant net assets as set out in the "pre-audit" version of the annual accounts. The dividend calculated is not revised should any adjustment to net assets occur as a result the audit of the annual accounts.

Note 1.19 Value added tax

Most of the activities of the trust are outside the scope of VAT and, in general, output tax does not apply and input tax on purchases is not recoverable. Irrecoverable VAT is charged to the relevant expenditure category or included in the capitalised purchase cost of fixed assets. Where output tax is charged or input VAT is recoverable, the amounts are stated net of VAT.

Note 1.20 Third party assets

Assets belonging to third parties in which the Trust has no beneficial interest (such as money held on behalf of patients) are not recognised in the accounts. However, they are disclosed in a separate note to the accounts in accordance with the requirements of HM Treasury's *FReM*.

Note 1.21 Losses and special payments

Losses and special payments are items that Parliament would not have contemplated when it agreed funds for the health service or passed legislation. By their nature they are items that ideally should not arise. They are therefore subject to special control procedures compared with the generality of payments. They are divided into different categories, which govern the way that individual cases are handled. Losses and special payments are charged to the relevant functional headings in expenditure on an accruals basis.

The losses and special payments note is compiled directly from the losses and compensations register which reports on an accrual basis with the exception of provisions for future losses.

Note 1.22 Early adoption of standards, amendments and interpretations

No new accounting standards or revisions to existing standards have been early adopted in 2025/26.

Note 1.23 Standards, amendments and interpretations in issue but not yet effective or adopted

The DHSC GAM does not require the following IFRS Standards and Interpretations to be applied in 2025-26. These Standards are still subject to HM Treasury FReM adoption.

IFRS 18 Presentation and Disclosure in Financial Statements - The Standard is effective for accounting periods beginning on or after 1 January 2027. The Standard is not yet UK endorsed and not yet adopted by the FReM. Early adoption is not permitted. The expected impact of applying the standard in future periods has not yet been assessed.

IFRS 19 Subsidiaries without Public Accountability: Disclosures - The Standard is effective for accounting periods beginning on or after 1 January 2027. The Standard is not yet UK endorsed and not yet adopted by the FReM. Early adoption is not permitted. The expected impact of applying the standard in future periods has not yet been assessed.

The following future changes to adaptations and interpretations of IAS 16 for the public sector are also not yet adopted: Changes to valuation of property, plant and equipment (PPE) assets – The DHSC GAM for 2026/27 and associated consultation response document confirms future changes which will impact on the financial statements.

From 2026/27 NHS bodies' valuation methodology will be a mandated quinquennial revaluation frequency (or rolling programme) supplemented by annual indexation in the intervening years. The requirement in IAS 16 to revalue an asset when its fair value differs materially from its carrying value is being withdrawn for the public sector. Given the variation in PPE valuations in any given year, and future changes in indices, it is not possible to quantify the impact of applying these changes in future periods. PPE and right of use assets currently subject to revaluation have a total book value of £46.643m (being land and buildings) as at 31 March 2026. Assets valued on an alternative site basis have a total book value of £nil at 31 March 2026 and as such the withdrawal of the option to utilise an alternative site approach for NHS bodies from 1 April 2028 is not expected to have any effect on the valuation of Trust assets.

The Trust will take up this financial reporting requirement in line with the application timeframes and guidance issued within the Department of Health and Social Care Group Accounting Manual.

Other standards, amendments and interpretations

No Standards, amendments and interpretations in issue but not yet effective or adopted are considered to have a material impact on the Trust's financial statements.

Note 1.24 Critical judgements in applying accounting policies

There are no critical judgements, apart from those involving estimations (see below) that management has made in the process of applying the Trust accounting policies and that have the most significant effect on the amounts recognised in the financial statements.

Note 1.25 Sources of estimation uncertainty

The following are assumptions about the future and other major sources of estimation uncertainty that have a significant risk of resulting in a material adjustment to the carrying amounts of assets and liabilities within the next financial year:

Asset valuations

All land and buildings (other than leasehold improvements) are restated to fair value by way of professional valuations. Annually an independent Chartered Surveyor reviews the values of the land, non specialised assets and market values, to identify if a full revaluation is required. If it is deemed that market values do not warrant revaluation over the long term a full revaluation will be provided at least every five years. The Trust's assessment at 31 March 2026 is that market values have moved sufficiently since the last full revaluation performed at 31 March 2023 to require a full revaluation and this has been performed.

Provisions

Provisions are made for liabilities that are uncertain in amount. These include provisions for the cost of pensions relating to other staff, legal claims, restructuring and other provisions. Calculations of these provisions are based on estimated cash flows relating to these costs, discounted at an appropriate rate where significant. The costs and timings of cash flows relating to these liabilities are based on management estimates supported by external advisors. The carrying values of provisions are shown in Note 24.1. A discount rate of 2.95% (2024/25: 2.40%) has been used to estimate the present value of provisions.

Accruals

The Annual leave accrual is based on management's calculation of untaken leave as at 31 March 2026 from review of holiday leave entitlements, taken leave and pay rates. Ongoing operational requirements and the effects of consolidated NHS pay awards, sees increases to the volume and value of untaken leave entitlements. The carrying value of the accrual is £8,294k in regards to annual leave untaken at 31 March 2026 (31 March 2025: £6,791k) included within Note 22 under accruals.

Note 2 Operating income from patient care activities

All income from patient care activities relates to contract income recognised in line with accounting policy 1.4

Note 2.1 Income from patient care activities (by nature)	2025/26	2024/25
	£000	£000
Ambulance services		
Service Delivery funding from Integrated Care Boards and commissioners*	484,023	457,232
Other income	6,552	9,632
All services		
Additional pension contribution central funding**	23,828	22,479
Total income from activities	514,403	489,343

*Aligned payment and incentive contracts are the main form of contracting between NHS providers and their commissioners. More information can be found in the 2025/26 NHS Payment Scheme documentation.

<https://www.england.nhs.uk/pay-syst/nhs-payment-scheme/>

**Increases to the employer contribution rate for NHS pensions since 1 April 2019 have been funded by NHS England. NHS providers continue to pay at the former rate of 14.38% with the additional amount being paid over by NHS England on providers' behalf. The full cost of employer contributions (23.78%) and related NHS England funding (9.4%) have been recognised in these accounts.

Note 2.2 Income from patient care activities (by source)	2025/26	2024/25
Income from patient care activities received from:	£000	£000
NHS England	24,187	22,837
Integrated care boards	484,023	460,730
Other NHS providers	1,518	1,808
Local authorities	358	199
Injury cost recovery scheme	490	506
Non NHS: other	3,827	3,263
Total income from activities	514,403	489,343

The Trust has only one reporting segment which is the provision of ambulance response and transportation services. All activities are considered continuing operations in the year.

Note 3 Other operating income

	2025/26		
	Contract income	Non-contract income	Total
	£000	£000	£000
Education and training	5,127	-	5,127
Revenue from operating leases		242	242
Other income	2,477	-	2,477
Total other operating income	7,604	242	7,846

	2024/25		
	Contract income	Non-contract income	Total
	£000	£000	£000
Education and training	3,920	-	3,920
Revenue from operating leases		215	215
Other income	3,161	-	3,161
Total other operating income	7,081	215	7,296

Note 4 Operating leases - East of England Ambulance Service NHS Trust as lessor

This note discloses income generated in operating lease agreements where East of England Ambulance Service NHS Trust is the lessor.

Note 4.1 Operating lease income	2025/26	2024/25
	£000	£000
Lease receipts recognised as income in year:		
Minimum lease receipts	242	215
Total in-year operating lease income	242	215

Note 4.2 Future lease receipts	2026	2025
	£000	£000
Future minimum lease receipts due in:		
- not later than one year	210	191
- later than one year and not later than two years	90	89
- later than two years and not later than three years	13	12
- later than three years and not later than four years	13	12
- later than four years and not later than five years	13	12
- later than five years	23	30
Total	362	346

Note 5.1 Operating expenses

	2025/26	2024/25
	£000	£000
Staff and executive directors costs	394,621	367,462
Remuneration of non-executive directors	139	139
Supplies and services - clinical (excluding drugs costs)	6,290	6,406
Supplies and services - general	4,195	4,030
Drug costs (drugs inventory consumed and purchase of non-inventory drugs)	1,722	1,750
Consultancy costs	503	1,139
Establishment	12,942	12,728
Premises	7,678	8,357
Transport (including patient travel)	35,209	44,971
Depreciation on property, plant and equipment	28,070	24,841
Amortisation on intangible assets	2,463	2,061
Net impairments on revaluations of non-current assets	4,386	-
Movement in credit loss allowance: contract receivables / contract assets	(91)	(169)
Movement in credit loss allowance: all other receivables and investments	(537)	198
Change in provisions discount rate(s)	(158)	16
Fees payable to the external auditor		
audit services- statutory audit	225	225
audit services- statutory audit 2024/25 additional audit fees	15	-
other auditor remuneration (external auditor only)	-	-
Internal audit costs	88	71
Clinical negligence	4,158	2,903
Legal fees	1,234	1,311
Insurance (as a policy holder)	4,549	3,895
Education and training	2,676	4,121
Expenditure on short term leases	884	398
Redundancy	6,242	1,741
Losses, ex gratia & special payments	377	1,257
Other	2,174	4,064
Total	520,054	493,915

Note 5.2 Limitation on auditor's liability

The limitation on auditor's liability for external audit work is £2,000k (2024/25: £2,000k).

Note 6 Impairment of assets

	2025/26	2024/25
	£000	£000
Net impairments charged to operating surplus / deficit resulting from:		
Changes in market price	4,386	-
Other	-	-
Total net impairments charged to operating surplus / deficit	4,386	-
Impairments / (reversals) charged to the revaluation reserve	(1,259)	-
Total net impairments	3,127	-

As a result of the 31 March 2026 revaluation of property, plant and equipment a net impairment is recognised in the surplus/deficit arising from a reduction in land and building values. The property, plant and equipment values are based on value in use. Revaluation decreases reversing previous increases have been taken to the revaluation reserve through other comprehensive income to the value £1.259m. No revaluation or impairments occurred in 2024/25.

Note 7.1 Employee benefits

	2025/26	2024/25
	Total	Total
	£000	£000
Salaries and wages	298,523	276,737
Social security costs	38,372	29,456
Apprenticeship levy	1,440	1,369
Employer's contributions to NHS pensions	60,357	56,931
Temporary staff (including agency)	2,171	4,710
Total staff costs	400,863	369,203
Reconciled to note 5.1:		
Staff and executive directors costs	394,621	367,462
Redundancy	6,242	1,741
Total	400,863	369,203

Employer pension contributions costs increased 3.1% in April 2024 to 23.78% (being 23.7% employer contribution and 0.08% administration levy) with NHS England administering and settling the difference between the 14.38% collected from employers and paid to the NHS Business Services Authority. These arrangements have operated since the 2019/20 financial year. Notional expenditure and income (in note 2.1) of £23,828k (2024/25: £22,479k) have been recognised.

Note 7.2 Retirements due to ill-health

During 2025/26 there were 10 early retirements from the trust agreed on the grounds of ill-health (13 in the year ended 31 March 2025). The estimated additional pension liabilities of these ill-health retirements is £1,280k (£527k in 2024/25).

These estimated costs are calculated on an average basis and will be borne by the NHS Pension Scheme.

Note 8 Pension costs

Past and present employees are covered by the provisions of the NHS Pension Schemes. Details of the benefits payable and rules of the schemes can be found on the NHS Pensions website at www.nhsbsa.nhs.uk/pensions. Both the 1995/2008 and 2015 schemes are accounted for, and the scheme liability valued, as a single combined scheme. Both are unfunded defined benefit schemes that cover NHS employers, GP practices and other bodies, allowed under the direction of the Secretary of State for Health and Social Care in England and Wales. They are not designed to be run in a way that would enable NHS bodies to identify their share of the underlying scheme assets and liabilities. Therefore, each scheme is accounted for as if it were a defined contribution scheme: the cost to the NHS body of participating in each scheme is taken as equal to the contributions payable to that scheme for the accounting period.

In order that the defined benefit obligations recognised in the financial statements do not differ materially from those that would be determined at the reporting date by a formal actuarial valuation, the FReM requires that "the period between formal valuations shall be four years, with approximate assessments in intervening years". An outline of these follows:

a) Accounting valuation

A valuation of scheme liability is carried out annually by the scheme actuary (currently the Government Actuary's Department) as at the end of the reporting period. This utilises an actuarial assessment for the previous accounting period in conjunction with updated membership and financial data for the current reporting period, and is accepted as providing suitably robust figures for financial reporting purposes. The valuation of the scheme liability as at 31 March 2026, is based on valuation data as at 31 March 2023, updated to 31 March 2026 with summary global member and accounting data. In undertaking this actuarial assessment, the methodology prescribed in IAS 19, relevant FReM interpretations, and the discount rate prescribed by HM Treasury have also been used.

The latest assessment of the liabilities of the scheme is contained in the Statement by the Actuary, which forms part of the annual NHS Pension Scheme Annual Report and Accounts. These accounts can be viewed on the NHS Pensions website and are published annually. Copies can also be obtained from The Stationery Office.

b) Full actuarial (funding) valuation

The purpose of this valuation is to assess the level of liability in respect of the benefits due under the schemes (considering recent demographic experience), and to recommend the contribution rate payable by employers.

The latest actuarial valuation undertaken for the NHS Pension Scheme was completed as at 31 March 2020. The results of this valuation set the employer contribution rate payable from 1 April 2024 at 23.7% of pensionable pay. The core cost cap cost of the scheme was calculated to be outside of the 3% cost cap corridor as at 31 March 2020. However, when the wider economic situation was taken into account through the economic cost cap cost of the scheme, the cost cap corridor was not similarly breached. As a result, there was no impact on the member benefit structure or contribution rates.

The 2024 actuarial valuation is currently being prepared and will be published before new contribution rates are implemented from April 2027

Note 9 Finance income

Finance income represents interest received on assets and investments in the period.

	2025/26	2024/25
	£000	£000
Interest on bank accounts	1,535	1,536
Total finance income	1,535	1,536

Note 10 Finance expenditure

Finance expenditure represents interest and other charges involved in the borrowing of money or asset financing.

	2025/26	2024/25
	£000	£000
Interest expense:		
Interest on lease obligations	2,241	1,304
Total interest expense	2,241	1,304
Unwinding of discount on provisions	107	86
Other finance costs	114	326
Total finance costs	2,462	1,716

Note 11 Other gains / (losses)

	2025/26	2024/25
	£000	£000
Gains on disposal of assets	-	235
Losses on disposal of assets	(243)	-
Total gains / (losses) on disposal of assets	(243)	235
Other gains / (losses)	-	-
Total other gains / (losses)	(243)	235

Note 12.1 Intangible assets - 2025/26

	Software licences £000	Intangible assets under construction £000	Total £000
Cost at 1 April 2025 - brought forward *	16,552	92	16,644
Additions	508	109	617
Reclassifications	(409)	-	(409)
Disposals / derecognition	(3,817)	-	(3,817)
Cost at 31 March 2026	12,834	201	13,035
Amortisation at 1 April 2025 - brought forward	9,835	-	9,835
Provided during the year	2,463	-	2,463
Reclassifications	-	-	-
Disposals / derecognition	(3,708)	-	(3,708)
Amortisation at 31 March 2026	8,590	-	8,590
Net book value at 31 March 2026	4,244	201	4,445
Net book value at 1 April 2025	6,717	92	6,809

* From 1 April 2025, the option to apply the revaluation model in IAS 38 to intangible assets has been withdrawn prospectively. Where assets were previously revalued, the carrying value at the transition date was carried forward as 'deemed cost'.

Note 12.2 Intangible assets - 2024/25

	Software licences £000	Intangible assets under construction £000	Total £000
Valuation / gross cost at 1 April 2024 - as previously stated	14,039	-	14,039
Additions	2,513	92	2,605
Valuation / gross cost at 31 March 2025	16,552	92	16,644
Amortisation at 1 April 2024 - as previously stated	7,774	-	7,774
Provided during the year	2,061	-	2,061
Amortisation at 31 March 2025	9,835	-	9,835
Net book value at 31 March 2025	6,717	92	6,809
Net book value at 1 April 2024	6,265	-	6,265

Note 13.1 Property, plant and equipment - 2025/26

	Land £000	Buildings excluding dwellings £000	Leasehold improvements £000	Assets under construction £000	Plant & machinery £000	Transport equipment £000	Information technology £000	Furniture & fittings £000	Total £000
Valuation/gross cost at 1 April 2025 - brought forward	16,817	23,917	16,322	12,237	27,686	9,431	15,989	1,428	123,827
Additions	-	2,612	852	1,008	2,061	7,092	1,390	-	15,015
Impairments on revaluation	(364)	(8,025)	-	-	-	-	-	-	(8,389)
Reversals of impairments on revaluation	310	458	-	-	-	-	-	-	768
Revaluations	91	-	-	-	-	-	-	-	91
Reclassifications	-	11,300	1,081	(13,083)	119	494	387	129	427
Disposals / derecognition	(142)	(331)	(31)	(102)	(1,490)	(6,013)	(2,726)	-	(10,835)
Valuation/gross cost at 31 March 2026	16,712	29,931	18,224	60	28,376	11,004	15,040	1,557	120,904
Accumulated depreciation at 1 April 2025 - brought forward	-	3,089	8,451	-	16,623	4,600	13,054	881	46,698
Provided during the year	-	2,011	1,049	-	1,938	1,222	1,554	134	7,908
Impairments	-	-	-	-	-	-	-	-	-
Reversals of impairments on revaluation	-	(4,494)	-	-	-	-	-	-	(4,494)
Revaluations	-	-	-	-	-	-	-	-	-
Reclassifications	-	(497)	497	-	17	2	(1)	-	18
Disposals / derecognition	-	(109)	(15)	-	(1,462)	(2,406)	(2,509)	-	(6,501)
Accumulated depreciation at 31 March 2026	-	-	9,982	-	17,116	3,418	12,098	1,015	43,629
Net book value at 31 March 2026	16,712	29,931	8,242	60	11,260	7,586	2,942	542	77,275
Net book value at 1 April 2025	16,817	20,828	7,871	12,237	11,063	4,831	2,935	547	77,129

Note 13.2 Property, plant and equipment - 2024/25

	Land £000	Buildings excluding dwellings £000	Leasehold improvements £000	Assets under construction £000	Plant & machinery £000	Transport equipment £000	Information technology £000	Furniture & fittings £000	Total £000
Valuation / gross cost at 1 April 2024 - as previously stated	16,607	21,655	12,303	6,805	27,976	6,431	14,978	1,163	107,918
Additions	-	1,884	2,094	11,458	2,562	3,109	1,011	265	22,383
Reclassifications	210	975	1,328	(1,813)	-	-	-	-	700
Reclassification of opening balances	-	(597)	597	-	-	-	-	-	-
Disposals / derecognition	-	-	-	(4,213)	(2,852)	(109)	-	-	(7,174)
Valuation/gross cost at 31 March 2025	16,817	23,917	16,322	12,237	27,686	9,431	15,989	1,428	123,827
Accumulated depreciation at 1 April 2024 - as previously stated	-	1,681	7,264	-	17,678	3,840	11,117	796	42,376
Provided during the year	-	1,408	1,187	-	1,797	869	1,937	85	7,283
Reclassifications	-	-	-	-	-	-	-	-	-
Disposals / derecognition	-	-	-	-	(2,852)	(109)	-	-	(2,961)
Accumulated depreciation at 31 March 2025	-	3,089	8,451	-	16,623	4,600	13,054	881	46,698
Net book value at 31 March 2025	16,817	20,828	7,871	12,237	11,063	4,831	2,935	547	77,129
Net book value at 1 April 2024	16,607	19,974	5,039	6,805	10,298	2,591	3,861	367	65,542

Note 13.3 Property, plant and equipment financing - 31 March 2026

	Land	Buildings excluding dwellings	Leasehold improvements	Assets under construction	Plant & machinery	Transport equipment	Information technology	Furniture & fittings	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Owned - purchased	16,712	29,931	8,242	60	10,874	7,586	2,942	542	76,889
Owned - donated/granted	-	-	-	-	386	-	-	-	386
Total net book value at 31 March 2026	16,712	29,931	8,242	60	11,260	7,586	2,942	542	77,275

Note 13.4 Property, plant and equipment financing - 31 March 2025

	Land	Buildings excluding dwellings	Leasehold improvements	Assets under construction	Plant & machinery	Transport equipment	Information technology	Furniture & fittings	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Owned - purchased	16,817	20,828	7,871	12,237	10,592	4,831	2,935	547	76,658
Owned - donated/granted	-	-	-	-	471	-	-	-	471
Total net book value at 31 March 2025	16,817	20,828	7,871	12,237	11,063	4,831	2,935	547	77,129

Note 14 Donations of property, plant and equipment

During 2023/24 the Department of Health and Social Care transferred to the Trust at no cost £549k of mobile mechanical ventilators. The transfer has been recognised as a donation of plant and machinery assets with income of £549k recognised. These assets have been depreciated following being brought into use, and have a net book value of £386k at 31 March 2026 (£471k at 31 March 2025).

Note 15 Revaluations of property, plant and equipment

All land and buildings (other than leasehold improvements) are restated to fair value by way of professional valuations. Annually an independent Chartered Surveyor reviews the values of the land, non specialised assets and market values, to identify if a full revaluation is required. If it is deemed that market values do not warrant revaluation over the long term a full revaluation will be provided at least every five years. The Trust's assessment at 31 March 2026 is that market values have moved sufficiently since the last full revaluation performed at 31 March 2023 to require a full revaluation and so a revaluation has been performed.

The Land and Buildings have been valued by Montagu Evans LLP an Independent Chartered Surveyor. The 31 March 2026 valuation is prepared in accordance with the RICS Valuation Standards, insofar as these terms are consistent with the requirement of HM Treasury, International Financial Reporting Standards and the Department of Health and Social Care.

The Trust's estate comprises non-specialised assets held for service delivery as ambulance / emergency vehicle response stations consisting of sheltered garages connected to offices and staff welfare facilities, as such the value in existing use is interpreted as market value for existing use. Full market valuations are based on comparable rentals values achieved in similar property locations for industrial or office properties and the revaluation inputs can be corroborated by observable market data.

The market value by reference to observable rental values and rental yields was used in arriving at fair value for the operational assets subject to the additional special assumptions that:

- a) no adjustment has been made on the grounds of a hypothetical "flooding of the market" if a number of properties were to be marketed simultaneously;
- b) in the respect of the Market Value of non-operational asset only the NHS is assumed not to be in the market for the property interest;
- c) regard has been had to appropriate lotting to achieve the best price.

The revaluation model set out in IAS 16 was applied to value the capital assets to fair value.

No significant changes in accounting estimates for useful economic life or valuation methodology were made in the preparation of the 31 March 2026 valuation as compared with previous valuations.

Reconciliation of revaluation changes in market values from note 13.1 to the primary statements:

Impairments and reversal of impairments on revaluation charged to the surplus / deficit - £4.386m - Note 5 & 6 included in operating expenses.

Impairments and reversal of impairments on revaluation charged to reserves - £1.259m - Other comprehensive Income / SOCIE revaluation reserves.

Revaluations arising from increases charged to reserves - £0.091m - Other comprehensive Income / SOCIE revaluation reserves.

Note 16 Leases - East of England Ambulance Service NHS Trust as a lessee

This note details information about leases for which the Trust is a lessee.

Leases are primarily for the leasing of land and buildings from which Trust activities are operated, and the leasing of operational vehicles comprising the fleet of Ambulances, response vehicles, and leased cars.

Note 16.1 Right of use assets - 2025/26

	Property (land and buildings)	Plant & machinery	Transport equipment	Total	Of which: leased from DHSC group bodies
	£000	£000	£000	£000	£000
Valuation / gross cost at 1 April 2025 - brought forward	39,007	9,985	55,152	104,144	10,685
Additions	8,077	1,278	30,836	40,191	-
Remeasurements of the lease liability	2,477	-	6,602	9,079	-
Disposals / derecognition	(5,436)	(15)	(16,283)	(21,734)	(4,120)
Valuation/gross cost at 31 March 2026	44,125	11,248	76,307	131,680	6,565
Accumulated depreciation at 1 April 2025 - brought forward	8,056	1,901	31,173	41,130	388
Provided during the year	2,931	1,463	15,768	20,162	115
Disposals / derecognition	(1,475)	(5)	(14,806)	(16,286)	(159)
Accumulated depreciation at 31 March 2026	9,512	3,359	32,135	45,006	344
Net book value at 31 March 2026	34,613	7,889	44,172	86,674	6,221
Net book value at 1 April 2025	30,951	8,084	23,979	63,014	10,297
Net book value of right of use assets leased from other NHS providers					6,096
Net book value of right of use assets leased from other DHSC group bodies					125

Note 16.2 Right of use assets - 2024/25

	Property (land and buildings)	Plant & machinery	Transport equipment	Total	Of which: leased from DHSC group bodies
	£000	£000	£000	£000	£000
Valuation / gross cost at 1 April 2024 - brought forward	29,362	8,742	38,343	76,447	10,696
Additions	7,813	971	17,653	26,437	-
Remeasurements of the lease liability	1,961	272	3,237	5,470	(11)
Disposals / derecognition	(129)	-	(4,081)	(4,210)	-
Valuation/gross cost at 31 March 2025	39,007	9,985	55,152	104,144	10,685
Accumulated depreciation at 1 April 2024 - brought forward	5,055	604	21,223	26,882	267
Provided during the year	3,043	1,297	13,218	17,558	121
Disposals / derecognition	(42)	-	(3,268)	(3,310)	-
Accumulated depreciation at 31 March 2025	8,056	1,901	31,173	41,130	388
Net book value at 31 March 2025	30,951	8,084	23,979	63,014	10,297
Net book value at 1 April 2024	24,307	8,138	17,120	49,565	10,429
Net book value of right of use assets leased from other NHS providers					10,155
Net book value of right of use assets leased from other DHSC group bodies					142

Note 16.3 Reconciliation of the carrying value of lease liabilities

Lease liabilities are included within borrowings in the statement of financial position. A breakdown of borrowings is disclosed in note 23.1.

	2025/26	2024/25
	£000	£000
Carrying value at 1 April	58,596	43,538
Lease additions	40,191	26,437
Lease liability remeasurements	9,079	5,470
Interest charge arising in year	2,241	1,304
Early terminations	(5,448)	(901)
Lease payments (cash outflows)	(22,869)	(17,252)
Carrying value at 31 March	81,790	58,596

Lease payments for short term leases, leases of low value underlying assets and variable lease payments not dependent on an index or rate are recognised in operating expenditure.

These payments are disclosed in Note 5.1. Cash outflows in respect of leases recognised on-SoFP are disclosed in the reconciliation above.

Note 16.4 Maturity analysis of future lease payments

	Of which leased from DHSC group bodies:		Of which leased from DHSC group bodies:	
	Total		Total	
	31 March	31 March	31 March	31 March
	2026	2026	2025	2025
	£000	£000	£000	£000
Undiscounted future lease payments payable in:				
- not later than one year;	16,389	111	14,779	182
- later than one year and not later than five years;	34,394	446	28,281	728
- later than five years.	51,941	7,925	27,799	14,373
Total gross future lease payments	102,724	8,482	70,859	15,283
Finance charges allocated to future periods	(20,934)	(2,493)	(12,263)	(5,206)
Net lease liabilities at 31 March 2026	81,790	5,989	58,596	10,077
Of which:				
Leased from other NHS providers		5,860		9,931
Leased from other DHSC group bodies		129		146

Note 17 Investment Property

	2025/26	2024/25
	£000	£000
Carrying value at 1 April - brought forward	-	700
Reclassifications to/from PPE or right of use assets	-	(700)
Carrying value at 31 March	-	-

In 2024/25 The Trust's investment property has been reclassified to property plant and equipment, split between land, buildings and leasehold improvements, as the Trust has commenced owner occupation of this premises.

Note 17.1 Investment property income and expenses

	2025/26	2024/25
	£000	£000
Direct operating expense arising from investment property which did not generate rental income in the period		44
Total investment property expenses	-	44
Investment property income		

Note 18 Disclosure of interests in other entities

The East of England Ambulance Service NHS Trust Charitable Funds' Trust Deed established the East of England Ambulance Service NHS Trust as corporate Trustee. The Trust does not consider this charity fund Charity Registration Number 1047987, is material therefore this has not been consolidated in the results of the Trust. The charitable funds supports the provision of healthcare to the population of the East of England, including supporting the operation of community first responder groups, and the welfare of NHS staff.

Note 19 Inventories

	31 March 2026 £000	31 March 2025 £000
Drugs	91	71
Consumables	888	1,062
Energy	593	556
Total inventories	1,572	1,689
of which:		
Held at fair value less costs to sell	-	-

Inventories recognised in expenses for the year were £8,494k (2024/25: £10,653k). Write-down of inventories recognised as expenses for the year were £0k (2024/25: £0k).

In response to the COVID 19 pandemic, the Department of Health and Social Care centrally procured personal protective equipment and passed these to NHS providers free of charge, distribution of inventory by the Department ceased in March 2024. These inventories were recognised as additions to inventory at deemed cost with the corresponding benefit recognised in income. The utilisation of these items is included in the expenses disclosed above.

Note 20.1 Receivables

	31 March 2026 £000	31 March 2025 £000
Current		
Contract receivables	7,896	5,366
Allowance for impaired contract receivables / assets	(825)	(916)
Allowance for other impaired receivables	(293)	(830)
Prepayments (non-PFI)	4,703	5,141
PDC dividend receivable	368	61
VAT receivable	308	143
Other receivables	7,358	7,019
Total current receivables	19,515	15,984
Of which receivable from NHS and DHSC group bodies:		
All of which is current	4,080	1,879

Note 20.2 Allowances for credit losses

	2025/26	
	Contract receivables and contract assets £000	All other receivables £000
Allowances for credit losses 2025/26		
Allowances as at 1 April 2025 - brought forward	916	830
Changes in existing allowances	(91)	(537)
Allowances as at 31 March 2026	825	293
	2024/25	
	Contract receivables and contract assets £000	All other receivables £000
Allowances for credit losses 2024/25		
Allowances as at 1 April 2024 - brought forward	1,085	632
Changes in existing allowances	(169)	198
Allowances as at 31 March 2025	916	830

The majority of contract receivables arise from delivery of patient care activities arising with Integrated Care Boards, as commissioners for patient care services, as Department of Health & Social Care entities these are not considered to expose the Trust to credit losses.

Note 21 Cash and cash equivalents movements

Cash and cash equivalents comprise cash at bank, in hand and cash equivalents. Cash equivalents are readily convertible investments of known value which are subject to an insignificant risk of change in value.

	2025/26	2024/25
	£000	£000
At 1 April	30,174	27,642
Net change in year	14,092	2,532
At 31 March	44,266	30,174
Broken down into:		
Cash at commercial banks and in hand	1	46
Cash with the Government Banking Service	44,265	30,128
Total cash and cash equivalents as in SoFP	44,266	30,174
Total cash and cash equivalents as in SoCF	44,266	30,174

Note 22 Trade and other payables

	31 March 2026	31 March 2025
	£000	£000
Current		
Trade payables	16,102	14,057
Capital payables	5,118	9,236
Accruals	26,112	23,998
Receipts in advance and payments on account	976	1,076
Social security costs	8,005	6,764
Pension contributions payable	5,090	4,781
Other payables	1,240	309
Total current trade and other payables	62,643	60,221
Of which payables to NHS and DHSC group bodies:		
All of which is current	1,328	1,747

Note 23.1 Borrowings

	31 March 2026	31 March 2025
	£000	£000
Current		
Lease liabilities	16,370	14,779
Total current borrowings	16,370	14,779
Non-current		
Lease liabilities	65,420	43,817
Total non-current borrowings	65,420	43,817
Total current and non-current borrowings	81,790	58,596

Note 23.2 Reconciliation of liabilities arising from financing activities

	Lease Liabilities £000	Total £000
Carrying value at 1 April 2025	58,596	58,596
Cash movements:		
Financing cash flows - payments and receipts of principal	(21,003)	(21,003)
Financing cash flows - payments of interest	(1,866)	(1,866)
Non-cash movements:		
Additions	40,191	40,191
Lease liability remeasurements	9,079	9,079
Application of effective interest rate	2,241	2,241
Change in effective interest rate	-	-
Changes in fair value	-	-
Early terminations	(5,448)	(5,448)
Other changes	-	-
Carrying value at 31 March 2026	81,790	81,790

	Lease Liabilities £000	Total £000
Carrying value at 1 April 2024	43,538	43,538
Cash movements:		
Financing cash flows - payments and receipts of principal	(16,467)	(16,467)
Financing cash flows - payments of interest	(785)	(785)
Non-cash movements:		
Additions	26,437	26,437
Lease liability remeasurements	5,470	5,470
Application of effective interest rate	1,304	1,304
Change in effective interest rate	-	-
Changes in fair value	-	-
Early terminations	(901)	(901)
Other changes	-	-
Carrying value at 31 March 2025	58,596	58,596

Note 24.1 Provisions for liabilities and charges analysis

	Pensions: early departure costs £000	Pensions: injury benefits £000	Legal claims £000	Restructuring and Redundancy £000	Other £000	Total £000
At 1 April 2025	215	3,759	1,118	1,612	4,950	11,654
Change in the discount rate	(3)	(155)	-	-	-	(158)
Arising during the year	31	87	224	5,390	111	5,843
Utilised during the year	(40)	(272)	(102)	(2,303)	-	(2,717)
Reversed unused	-	(30)	(155)	-	(13)	(198)
Unwinding of discount	5	102	-	-	-	107
At 31 March 2026	208	3,491	1,085	4,699	5,048	14,531
Expected timing of cash flows:						
- not later than one year;	42	270	1,085	4,699	5,048	11,144
- later than one year and not later than five years;	166	1,003	-	-	-	1,169
- later than five years.	-	2,218	-	-	-	2,218
Total	208	3,491	1,085	4,699	5,048	14,531

	31 March 2026 £000	31 March 2025 £000
Current value of provisions	11,144	7,991
Non-Current value of provisions	3,387	3,663
Total	14,531	11,654

Pensions: Early Departure Costs, and Pensions: Injury benefits:

These provisions relate to payments to the NHS Pension Agency for Early Retirements and Injury Benefit Awards and are based on amounts paid by the NHS Pensions Agency and average life expectancy for the individuals concerned. As these amounts are known with reasonable certainty there is no related balance in contingent liabilities. The discount rate used to calculate the values associated with settling these liabilities over time changed from 2.40% to 2.95% this year, resulting in the £158k decrease to the provision, and leading to an increase in liability as this unwinds.

Legal Claims:

The legal provision is for claims made against the Trust by employees and members of the public and other parties. Due to the nature of these provisions there is considerable uncertainty concerning when the provisions are likely to be realised. These claims also give rise to a contingent liability (see Note 24).

Restructuring & Redundancy Provisions:

The Trust is implementing organisational change arising from corporate and support service reviews, alongside the reconfiguration of emergency operations centres from three centres to two, through creating a new emergency control centre in Chelmsford and upgrading the existing centre in Norwich, and migrating services from Bedford. The estimated costs of redundancy payments have been included from analysis of staffing changes arising from the reconfigurations and service reviews.

Other Provisions:

HMRC has notified the Trust that they challenge our treatment of the employment status of GPs paid by the Trust for working in the Out of Hours Service prior to the end of that service in 2015. The Trust believe the treatment is correct and are disputing the HMRC position. A provision of £5,031k is included in other provisions (2025: £4,920k).

Note 24.2 Clinical negligence liabilities

At 31 March 2026, £33,988k was included in provisions of NHS Resolution in respect of clinical negligence liabilities of East of England Ambulance Service NHS Trust (31 March 2025: £32,659k).

Note 25 Contingent assets and liabilities

	31 March 2026 £000	31 March 2025 £000
Value of contingent liabilities		
NHS Resolution legal claims	(65)	(65)
Gross value of contingent liabilities	(65)	(65)
Amounts recoverable against liabilities	-	-
Net value of contingent liabilities	(65)	(65)
Net value of contingent assets	-	-

Note 26 Contractual capital commitments

	31 March 2026 £000	31 March 2025 £000
Property, plant and equipment	1,909	3,846
Intangible assets	281	585
Total	2,190	4,431

Note 27 Financial instruments

Note 27.1 Financial risk management

International Financial Reporting Standard 7 (IFRS 7) requires disclosure of the role that financial instruments have had during the period in creating or changing the risks a body faces in undertaking its activities. Because of the continuing service provider relationship that the NHS Trust has with Integrated Care Boards and the way those Boards are financed, the NHS Trust is not exposed to the degree of financial risk faced by business entities. Also financial instruments play a much more limited role in creating or changing risk than would be typical of listed companies, to which the financial reporting standards mainly apply. The NHS Trust has limited powers to borrow or invest surplus funds and financial assets and liabilities are generated by day-to-day operational activities rather than being held to change the risks facing the NHS Trust in undertaking its activities.

The Trust's treasury management operations are carried out by the finance department, within parameters defined formally within the Trust's standing financial instructions and policies agreed by the board of directors. Trust treasury activity is subject to review by the Trust's internal auditors.

Foreign Currency risk

The Trust is principally a domestic organisation with the great majority of transactions, assets and liabilities being in the UK and sterling based. The Trust has no overseas operations. The Trust has few overseas suppliers and invoices and terms of trade are in sterling. The Trust therefore has low exposure to currency rate fluctuations.

Interest rate risk

The Trust currently holds no borrowings other than those arising from leasing operational assets with borrowings recognised under IFRS16. To raise other borrowings, the Trust would borrow from government for capital expenditure, subject to affordability as confirmed by NHS England. The borrowings are for 1 – 25 years, in line with the life of the associated assets, and interest is charged at the National Loans Fund rate, fixed for the life of the loan. The Trust therefore has low exposure to interest rate fluctuations.

The Trust may also borrow from government for revenue financing subject to approval by NHS England. Interest rates are confirmed by the Department of Health (the lender) at the point borrowing is undertaken.

The Trust therefore has low exposure to interest rate fluctuations.

Credit risk

Because the majority of the Trust's revenue comes from contracts with other public sector bodies, the Trust has low exposure to credit risk. The maximum exposures as at 31 March 2026 are in receivables from customers, as disclosed in the trade and other receivables note. Other debtors balances with NHS England and other NHS bodies are not considered to be exposed to credit risk.

Liquidity risk

The Trust's operating costs are incurred under contracts with Integrated Care Boards, which are financed from resources voted annually by Parliament. Cash flow management is undertaken to plan the timing of financial obligations. The Trust funds its capital expenditure from funds obtained within its prudential external financing limit. The Trust is not, therefore, exposed to significant liquidity risks.

Note 27.2 Carrying values of financial assets

Carrying values of financial assets as at 31 March 2026	Held at amortised cost £000	Total book value £000
Trade and other receivables excluding non financial assets	14,136	14,136
Other investments / financial assets	-	-
Cash and cash equivalents	44,266	44,266
Total at 31 March 2026	58,402	58,402

Carrying values of financial assets as at 31 March 2025	Held at amortised cost £000	Total book value £000
Trade and other receivables excluding non financial assets	10,639	10,639
Other investments / financial assets	-	-
Cash and cash equivalents	30,174	30,174
Total at 31 March 2025	40,813	40,813

Note 27.3 Carrying values of financial liabilities

Carrying values of financial liabilities as at 31 March 2026	Held at amortised cost £000	Total book value £000
Obligations under leases	81,790	81,790
Trade and other payables excluding non financial liabilities	40,278	40,278
Total at 31 March 2026	122,068	122,068

Carrying values of financial liabilities as at 31 March 2025	Held at amortised cost £000	Total book value £000
Obligations under leases	58,596	58,596
Trade and other payables excluding non financial liabilities	40,809	40,809
Total at 31 March 2025	99,405	99,405

Note 27.4 Maturity of financial liabilities

The following maturity profile of financial liabilities is based on the contractual undiscounted cash flows. This differs to the amounts recognised in the statement of financial position which are discounted to present value.

	31 March 2026 £000	31 March 2025 £000
In one year or less	56,667	55,588
In more than one year but not more than five years	34,394	28,281
In more than five years	51,941	27,799
Total	143,002	111,668

Note 27.5 Fair values of financial assets and liabilities

Book value (carrying value) is a reasonable approximation of fair value.

Note 28 Losses and special payments

	2025/26		2024/25	
	Total number of cases Number	Total value of cases £000	Total number of cases Number	Total value of cases £000
Losses				
Cash losses	-	-	-	-
Fruitless payments and constructive losses	-	-	2	37
Bad debts and claims abandoned	-	-	15	261
Stores losses and damage to property	12	11	12	7
Total losses	12	11	29	305
Special payments				
Compensation under court order or legally binding arbitration award	-	-	-	-
Extra-contractual payments	-	-	-	-
Ex-gratia payments	22	229	32	257
Special severance payments	1	89	1	962
Extra-statutory and extra-regulatory payments	-	-	-	-
Total special payments	23	318	33	1,219
Total losses and special payments	35	329	62	1,524
Compensation payments received				

Note 29 Related parties

During the year none of the Department of Health Ministers, Trust board members or members of the key management staff, or parties related to any of them, has undertaken any material transactions with East of England Ambulance Service NHS Trust.

The Department of Health and Social Care is the parent department and is regarded as a related party. During the year East of England Ambulance Service NHS Trust has had a significant number of material transactions with the Department, NHS England and with other entities for which the Department is regarded as the parent Department.

Integrated Care Boards (ICBs) represent the key related parties for income and commissioning. For example :

NHS Suffolk and North East Essex ICB, NHS Bedfordshire, Luton and Milton Keynes ICB, NHS Cambridgeshire & Peterborough ICB, NHS Hertfordshire and West Essex ICB, NHS Mid and South Essex ICB, NHS Norfolk and Waveney ICB. From 1 April 2026 these six ICBs are merged into 3 continuing ICBs, with contracts for continuing services with the Trust set in line with NHS England's national revenue and contracting guidance.

Other NHS Bodies with transactions in the normal course of NHS business are:

NHS Resolution

NHS Business Services Authority

NHS Supply Chain / Supply Chain Coordination Limited

NHS Pensions

In addition the Trust has had a number of material transactions with other government departments and other central and local government bodies.

The requirement to disclose the compensation paid to management, expense allowances and similar items paid in the ordinary course of the trust's operations are addressed in the notes to the accounts and in the Remuneration Report.

The Trust provides administrative and management services to the Trust's related Charitable Fund totalling £139k. All members of the Trust Board act on behalf of the Trust in its capacity as the Trustee of the Charitable Trust. At 31 March 2026 the Trust has a receivable recorded from the Charity of £100k.

Note 30 Events after the reporting date

There are no events which have been identified after the end of the reporting period which require disclosure here or adjustment to the financial statements of the Trust.

Note 31 Better Payment Practice code

	2025/26	2025/26	2024/25	2024/25
	Number	£000	Number	£000
Non-NHS Payables				
Total non-NHS trade invoices paid in the year	33,090	243,386	46,014	247,968
Total non-NHS trade invoices paid within target	29,016	210,131	39,129	217,920
Percentage of non-NHS trade invoices paid within target	87.7%	86.3%	85.0%	87.9%
NHS Payables				
Total NHS trade invoices paid in the year	258	5,835	290	5,157
Total NHS trade invoices paid within target	236	4,481	254	4,664
Percentage of NHS trade invoices paid within target	91.5%	76.8%	87.6%	90.4%

The Better Payment Practice code requires the NHS body to aim to pay all valid invoices by the due date or within 30 calendar days of receipt of goods or a valid invoice (whichever is later) unless other payment terms have been agreed.

Note 32 Capital Resource Limit

	2025/26	2024/25
	£000	£000
Gross capital expenditure	64,902	56,895
Less: Disposals	(9,891)	(5,113)
Charge against Capital Resource Limit	55,011	51,782
Capital Resource Limit	55,688	51,782
Under / (over) spend against CRL	677	-

Note 33 Adjusted financial performance

	2025/26	2024/25
	£000	£000
Surplus / (deficit) for the period per SOCI	13	1,880
Remove net impairments not scoring to the departmental expenditure limit	4,386	-
Remove I&E impact of capital grants and donations	132	102
Remove net impact of DHSC centrally procured inventories	78	44
Other performance adjustments	-	-
Adjusted financial performance surplus / (deficit)	4,609	2,026

Note 34 Breakeven duty financial performance

	2025/26	2024/25
	£000	£000
Adjusted financial performance surplus / (deficit)	4,609	2,026
Remove impairments scoring to Departmental Expenditure Limit	-	-
Breakeven duty financial performance surplus / (deficit)	4,609	2,026

Note 35 Breakeven duty rolling assessment

NHS England (previously through NHS Improvement) has provided guidance that the first year for consideration for the breakeven duty should be 2009/10. * Periods prior to 2009-10 have been consolidated to provide the cumulative breakeven position. The Trust is subject to a five year period for recovery of any deficit incurred. The application of breakeven duty means that if a cumulative surplus or deficit is reported (greater than a materiality threshold of 0.5% of operating income), it should normally be recovered within a three year period for recovery, being the subsequent two financial years. The Trust entered into a cumulative deficit in 2021/22 with an NHSE approved 5 year recovery period for the Trust's accumulated deficit, which has been recovered in 2025/26 in line with this 5 year recovery period.

	1997/98 to 2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2015/16	2016/17
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Breakeven duty in-year financial performance		757	2,364	3,121	4,175	379	1,251	158	(9,989)
Breakeven duty cumulative position	1,745	2,502	4,866	7,987	12,162	12,541	13,792	13,950	3,961
Operating income		228,076	222,389	226,874	235,499	237,725	245,982	232,190	247,134
Cumulative breakeven position as a percentage of operating income		1.1%	2.2%	3.5%	5.2%	5.3%	5.6%	6.0%	1.6%
	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
	£000	£000	£000	£000	£000	£000	£000	£000	£000
Breakeven duty in-year financial performance	1,790	(2,071)	50	24	(9,723)	57	487	2,026	4,609
Breakeven duty cumulative position	5,751	3,680	3,730	3,754	(5,969)	(5,912)	(5,425)	(3,399)	1,210
Operating income	266,929	281,740	324,171	402,193	400,345	421,611	440,136	496,639	522,249
Cumulative breakeven position as a percentage of operating income	2.2%	1.3%	1.2%	0.9%	(1.5%)	(1.4%)	(1.2%)	(0.7%)	0.2%

INDEPENDENT AUDITOR'S REPORT TO THE DIRECTORS OF EAST OF ENGLAND AMBULANCE SERVICE NHS TRUST

Opinion

We have audited the financial statements of East of England Ambulance Service NHS Trust for the year ended 31 March 2026 which comprise the Statement of Comprehensive Income, the Statement of Financial Position, the Statement of Changes in Taxpayers' Equity, the Statement of Cash Flows and the related notes 1 to 35, including a summary of significant accounting policies.

The financial reporting framework that has been applied in their preparation is applicable law and UK adopted International Financial Reporting Standards as interpreted and adapted by HM Treasury's Financial Reporting Manual: 2025-26 as contained in the Department of Health and Social Care Group Accounting Manual 2025 to 2026 and the Accounts Direction issued by the Secretary of State with the approval of HM Treasury as relevant to the National Health Service in England.

In our opinion the financial statements:

- give a true and fair view of the financial position of East of England Ambulance Service NHS Trust as at 31 March 2026 and of the Trust's expenditure and income for the year then ended;
- have been properly prepared in accordance with the Department of Health and Social Care Group Accounting Manual 2025 to 2026; and
- have been prepared properly in accordance with the National Health Service Act 2006.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial statements section of our report. We are independent of the Trust in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard and the Comptroller and Auditor General's AGN01, and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

In auditing the financial statements, we have concluded that the directors' use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work we have performed, we have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Trust's ability to continue as a going concern for a period up until 30 June 2027.

Our responsibilities and the responsibilities of the directors with respect to going concern are described in the relevant sections of this report. However, because not all future events or conditions can be predicted, this statement is not a guarantee as to the Trust's ability to continue as a going concern.

In evaluating the directors' conclusions, we have considered the requirement of the DHSC Group Accounting Manual for entities to adopt the going concern basis of accounting in the preparation of the financial statements where it is anticipated that the services they provide will continue into the future, and had regard to the guidance provided in Practice Note 10: Audit of financial statements and regularity of public sector bodies in the United Kingdom (Revised 2024) regarding the application of ISA (UK) 570 Going Concern to public sector entities.

Other information

The other information comprises the information included in the annual report, other than the financial statements and our auditor's report thereon. The directors are responsible for the other information contained within the annual report.

Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in this report, we do not express any form of assurance conclusion thereon.

Our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the course of the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements themselves. If, based on the work we have performed, we conclude that there is a material misstatement of the other information, we are required to report that fact.

We have nothing to report in this regard.

Opinion on other matters prescribed by the Code of Audit Practice

In our opinion:

- other information published together with the audited financial statements is consistent with the financial statements; and
- the parts of the Remuneration Report and Staff Report identified as subject to audit have been properly prepared in accordance with the Department of Health and Social Care Group Accounting Manual 2025 to 2026.

Matters on which we are required to report by exception

The Code of Audit Practice requires us to report to you if:

- in our opinion the governance statement does not comply with NHS England's guidance; or
- we refer a matter to the Secretary of State under section 30 of the Local Audit and Accountability Act 2014 (as amended) because we have reason to believe that the Trust, or an officer of the Trust, is about to make, or has made, a decision which involves or would involve the body incurring unlawful expenditure, or is about to take, or has begun to take a course of action which, if followed to its conclusion, would be unlawful and likely to cause a loss or deficiency; or
- we issue a report in the public interest under section 24 and schedule 7 of the Local Audit and Accountability Act 2014 (as amended); or
- we make a written recommendation to the Trust under section 24 and schedule 7 of the Local Audit and Accountability Act 2014 (as amended).

We have nothing to report in these respects.

In respect of the following, we have matters to report by exception:

Report on the Trust's proper arrangements for securing economy, efficiency and effectiveness in the use of resources

We report to you if we are not satisfied that the Trust has put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2026.

On the basis of our work, having regard to the Code of Audit Practice 2024 and the guidance issued by the Comptroller and Auditor General in March 2026, we have identified the following significant weaknesses in relation to the specified reporting criteria of the Trust's proper arrangements for securing economy, efficiency and effectiveness in the use of resources for the year ended 31 March 2026.

Significant weaknesses in arrangements

In relation to governance and improving economy, efficiency and effectiveness

Our judgement on the nature of the weaknesses identified:

Following the focused inspection in November 2024, the Care Quality Commission (CQC) issued a warning notice under Section 29A of the Health and Social Care Act 2008 against the Trust on 23 January 2025 due to concerns about staff training, call wait times, staffing levels, cultural issues, medicine incident investigations, and feedback response at ambulance stations. On 27 January 2025, CQC issued a Section 64 letter identifying a breach of Regulations 17 and 12 of the Health and Social Care Act 2008 relating to good governance and safe care and treatment; and raising specific concerns regarding Category 2 emergency response times. Although improvements had been made since the April-May 2022 inspection, these had not been sufficiently embedded.

The CQC found that the Trust's systems and processes failed to ensure compliance with the Regulations and identify issues that may have impacted people's safety. This indicated that people using the Trust's service did not consistently receive a standard of care and support that was safe and appropriate to their needs.

Whilst the Trust has reported further progress in response to the CQC findings, the Section 29a warning notice remains in place pending a further CQC inspection to assess whether the necessary improvements have been made.

The evidence on which our view is based:

- Section 29a warning notice and Section 64 letter issued by CQC on 23 January 2025 and 27 January 2025 respectively
- Meetings held with Management and the Chief Paramedic & Head of Compliance
- Reporting to the Trust Board of CQC progress reports in July and September 2025
- The Trust's draft 25-26 Annual Quality Account.

The impact on the Trust:

Failure to demonstrate the improvements required in line with the action plan agreed with CQC may lead to a recommendation to Secretary of State that a statutory administrator is appointed to the Trust. These failures could reasonably lead to significant impact on the quality and effectiveness of the service provided to patients. This not only represents a reputational risk for the Trust but also a risk that the provision of services does not meet the needs of the Trust's users.

The action the Trust needs to take to address the weaknesses:

The Trust should continue to closely monitor its delivery of the CQC action plan to ensure that sufficient change and improvements are being made and sustained.

Capacity issues in Emergency Operations Centres and Urgent Care sites, particularly among call handlers and responders, along with insufficient oversight and monitoring, contributed to the CQC findings and breaches of the regulations. These issues highlight weaknesses in proper arrangements for:

- Governance, specifically how the Trust monitors and ensures appropriate standards, such as meeting legislative/regulatory requirements and standards, are met; and

- Improving economy, efficiency and effectiveness, specifically how the Trust evaluates the services it provides to assess performance and identify areas for improvement.

Responsibilities of the Directors and Accountable Officer

As explained more fully in the 'Statement of directors' responsibilities in respect of the accounts' set out on page 3, the directors are responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view and for such internal control as the directors determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the directors are responsible for assessing the Trust's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless they either intend to cease operations of the Trust, or have no realistic alternative but to do so.

As explained in the 'Statement of the chief executive's responsibilities as the accountable officer of the trust', as the accountable officer of East of England Ambulance Service NHS Trust, the chief executive is responsible for ensuring that the financial statements are prepared in a format directed by the Secretary of State and for the arrangements to secure economy, efficiency and effectiveness in the use of the Trust's resources.

Auditor's responsibility for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

Explanation as to what extent the audit was considered capable of detecting irregularities, including fraud

Irregularities, including fraud, are instances of non-compliance with laws and regulations. We design procedures in line with our responsibilities, outlined above, to detect irregularities, including fraud. The risk of not detecting a material misstatement due to fraud is higher than the risk of not detecting one resulting from error, as fraud may involve deliberate concealment by, for example, forgery or intentional misrepresentations, or through collusion. The extent to which our procedures are capable of detecting irregularities, including fraud is detailed below. However, the primary responsibility for the prevention and detection of fraud rests with both those charged with governance of the entity and management.

- We obtained an understanding of the legal and regulatory frameworks that are applicable to the Trust and determined that the most significant are the National Health Service Act 2006, the Health and Social Care Act 2012 and the Health and Care Act 2022, as well as relevant employment laws of the United Kingdom. In addition, the Trust has to comply with laws and regulations in the areas of anti-bribery and corruption, data protection and health & safety.

We understood how East of England Ambulance Service NHS Trust is complying with those frameworks by understanding the incentive, opportunities and motives for non-compliance, including inquiring of management, head of internal audit, those charged with governance and obtaining and reviewing documentation relating to the procedures in place to identify, evaluate and comply with laws and regulations, and whether they are aware of instances of non-compliance. We corroborated this through our review of the Trust's board minutes and other information. Based on this understanding we designed our audit procedures to identify non-compliance with such laws and regulations. Our

procedures had a focus on compliance with the accounting framework through obtaining sufficient audit evidence in line with the level of risk identified and with relevant legislation.

- We assessed the susceptibility of the Trust's financial statements to material misstatement, including how fraud might occur by understanding the potential incentives and pressures for management to manipulate the financial statements, and performed procedures to understand the areas in which this would most likely arise. Based on our risk assessment procedures, we identified manipulation of reported financial performance (through improper recognition of revenue in non-NHS manual accruals) and inappropriate capitalisation of revenue expenditure and management override of controls to be our fraud risks.
- To address our fraud risk around the manipulation of reported financial performance through improper recognition of revenue, we reviewed the Trust's manual year end income accruals, challenging assumptions and corroborating the income to appropriate evidence.
- To address our fraud risk of inappropriate capitalisation of revenue expenditure we tested the Trust's capitalised expenditure to ensure the capitalisation criteria were properly met and the expenditure was genuine.
- To address the presumed fraud risk of management override of controls, we implemented a journal entry testing strategy, assessed accounting estimates for evidence of management bias and evaluated the business rationale for significant unusual transactions. This included testing specific journal entries identified by applying risk criteria to the entire population of journals. For each journal selected, we tested specific transactions back to source documentation to confirm that the journals were authorised and accounted for appropriately.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at <https://www.frc.org.uk/auditorsresponsibilities>. This description forms part of our auditor's report.

Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice 2024, having regard to the guidance on the specified reporting criteria issued by the Comptroller and Auditor General in March 2026, as to whether the Trust had proper arrangements for financial sustainability, governance and improving economy, efficiency and effectiveness. The Comptroller and Auditor General determined these criteria as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Trust put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2026.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Trust had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We are required under section 21(2A)(c) of the Local Audit and Accountability Act 2014 (as amended) to be satisfied that the Trust has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice does not require us to refer to the Trust's arrangements for securing economy, efficiency and effectiveness in its use of resource if we are satisfied that proper arrangements are in place.

We are not required to consider, nor have we considered, whether all aspects of the Trust's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate until the NAO, as group auditor, has confirmed that no further assurances will be required from us as component auditors of East of England Ambulance Service NHS Trust.

Use of our report

This report is made solely to the Board of Directors of East of England Ambulance Service NHS Trust, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 (as amended) and for no other purpose. Our audit work has been undertaken so that we might state to the Directors of the Trust those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Directors, for our audit work, for this report, or for the opinions we have formed.

E. Jackson
Ernst & Young LLP

Elizabeth Jackson (Key Audit Partner)
Ernst & Young LLP (Local Auditor)
Luton
18 June 2026